



Comprehensive Annual Financial Report  
For the Fiscal Year Ended  
December 31, 2007





**DOUGLAS COUNTY, GEORGIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**DECEMBER 31, 2007**

Prepared by:

Department of Finance



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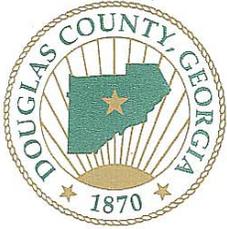
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## **INTRODUCTORY SECTION**

The introductory section includes a transmittal letter from the County Administrator and Finance Director, a general government organization chart and a list of principal officials.





## DOUGLAS COUNTY BOARD OF COMMISSIONERS

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FINANCE DEPARTMENT e-mail: [jhallman@co.douglas.ga.us](mailto:jhallman@co.douglas.ga.us)

JENNIFER HALLMAN  
*Finance Director*

June 20, 2008

Honorable Members of the Douglas County Board of Commissioners, Honorable Eric Linton, County Administrator, and Citizens of Douglas County, Georgia:

State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements based on accounting principles presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Douglas County, Georgia for the fiscal year ended December 31, 2007.

This report consists of management's representations concerning the finances of Douglas County, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of Douglas County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assess that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The County's financial statements have been audited by Lawrence, See, & Beavers, a firm of certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Douglas County, Georgia for the fiscal year ended December 31, 2007, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Douglas County, Georgia's financial statements for the fiscal year ended December 31, 2007, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not

only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports on supplementary information, compliance, internal controls and various supplementary schedules are included under a separate report cover.

GAAP requires that management provides a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the Government**

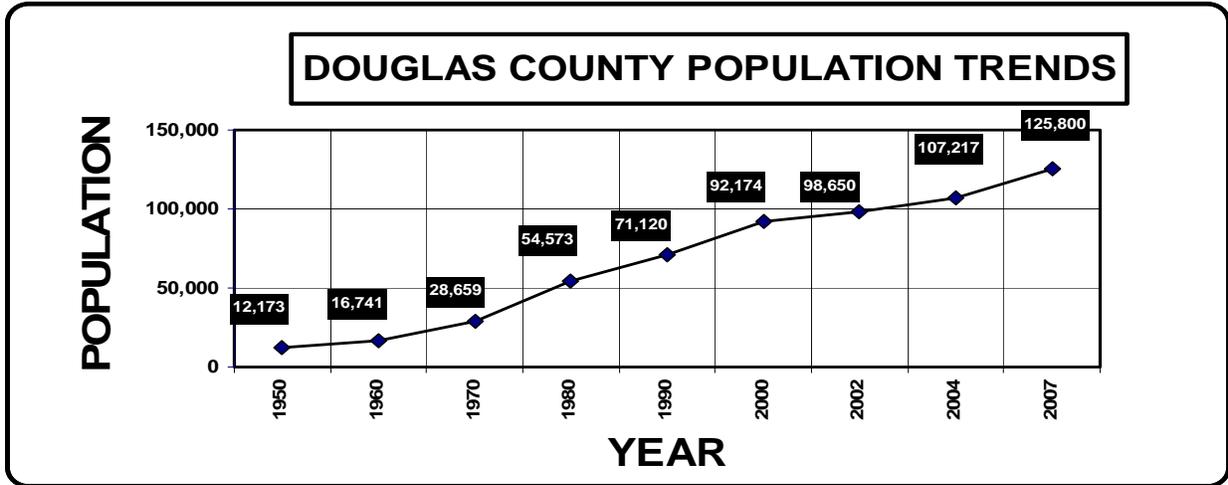
Douglas County is governed by a full-time Chairman, elected on a countywide basis, for a four-year term, and by four part-time district Commissioners, elected within their respective districts to staggered, four-year terms. Collectively known as the Douglas County Board of Commissioners, they appoint a full-time County Administrator, who is responsible for the administration of the County operations. The Board of Commissioners establishes policy for the operation of the government, enacts ordinances for the safety, welfare, and orderly interaction of the citizens of Douglas County, adopts an annual budget, adopts a millage rate (including the Board of Education's levy), appoints Department Heads and the County Attorney, as well as, members to various boards, agencies, and authorities within the County, and hires an independent auditor.

Douglas County provides a full range of services including a system of courts, law enforcement, tax collection, fire protection, emergency medical services, road construction and maintenance, solid waste disposal, code enforcement, parks and recreation programs, public transportation, libraries, planning and zoning, 911 emergency dispatching, emergency management, vehicle maintenance, tax appraisal, agricultural extension services, and general administration. In addition, the County protects the health of County residents by supporting a Board of Health and supplements social and welfare services provided by an agency of the State of Georgia, the Department of Family and Children Services. The County also has an elected coroner.

There are three municipalities located in Douglas County. The largest city and county seat is Douglasville, with a population of 27,568 residents (Ga. County Guide). The other two municipalities are only partially located in Douglas County. They are Villa Rica and Austell, and they are mainly located in other counties, Carroll and Cobb Counties respectively.

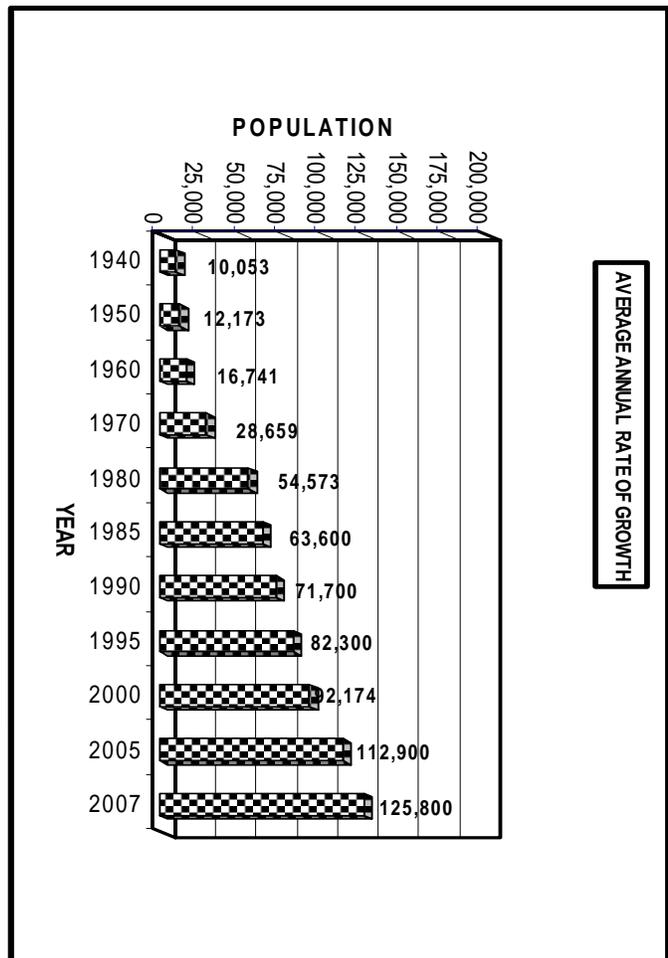
## Population

According to ARC estimates, Douglas County added 5,399 residents per year from 2001 to 2006, an increase of 21.6%. In 2007, Douglas County had an estimated 125,800 residents making it one of the metropolitan region's most populated counties.

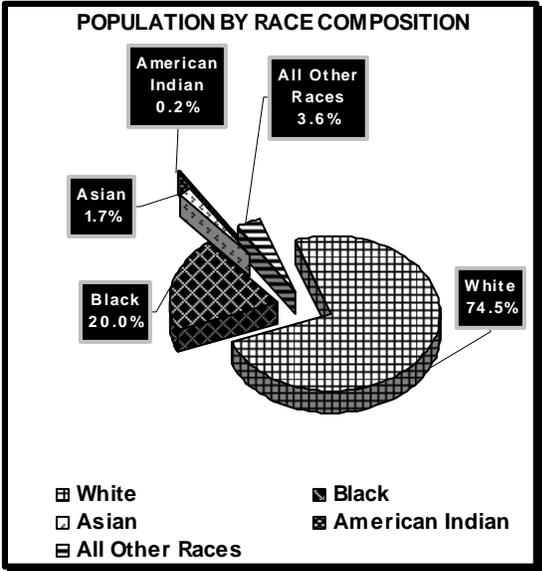
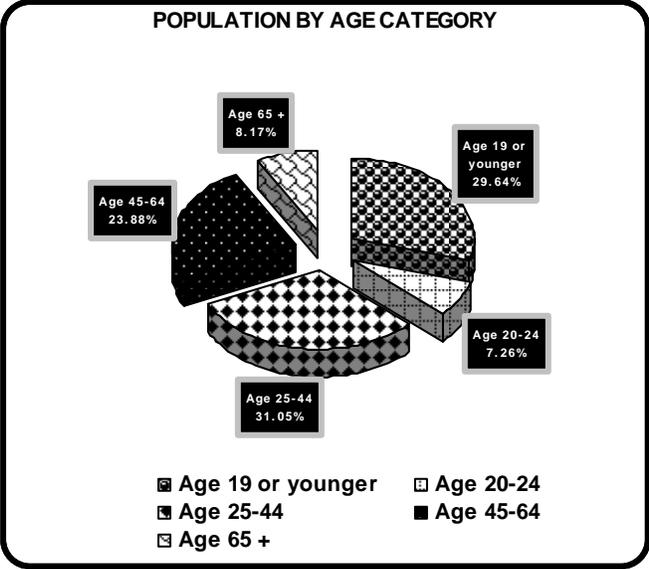


**DOUGLAS COUNTY'S  
AVERAGE ANNUAL RATE OF GROWTH**

Year	Population	Annual Rate Of Growth
1940	10,053	0.6%
1950	12,173	2.1%
1960	16,741	3.8%
1970	28,659	7.1%
1980	54,573	9.0%
1985	63,600	3.3%
1990	71,700	2.5%
1995	82,300	3.0%
2000	92,174	2.4%
2005	112,900	5.3%
2007	125,800	6.9%

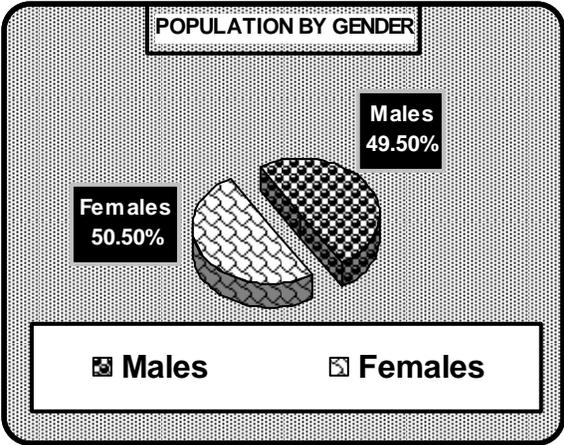


DOUGLAS COUNTY'S DEMOGRAPHICS AGE COMPOSITION	
Age 19 or younger	29.64%
Age 20-24	7.26%
Age 25-44	31.05%
Age 45-64	23.88%
Age 65 +	8.17%

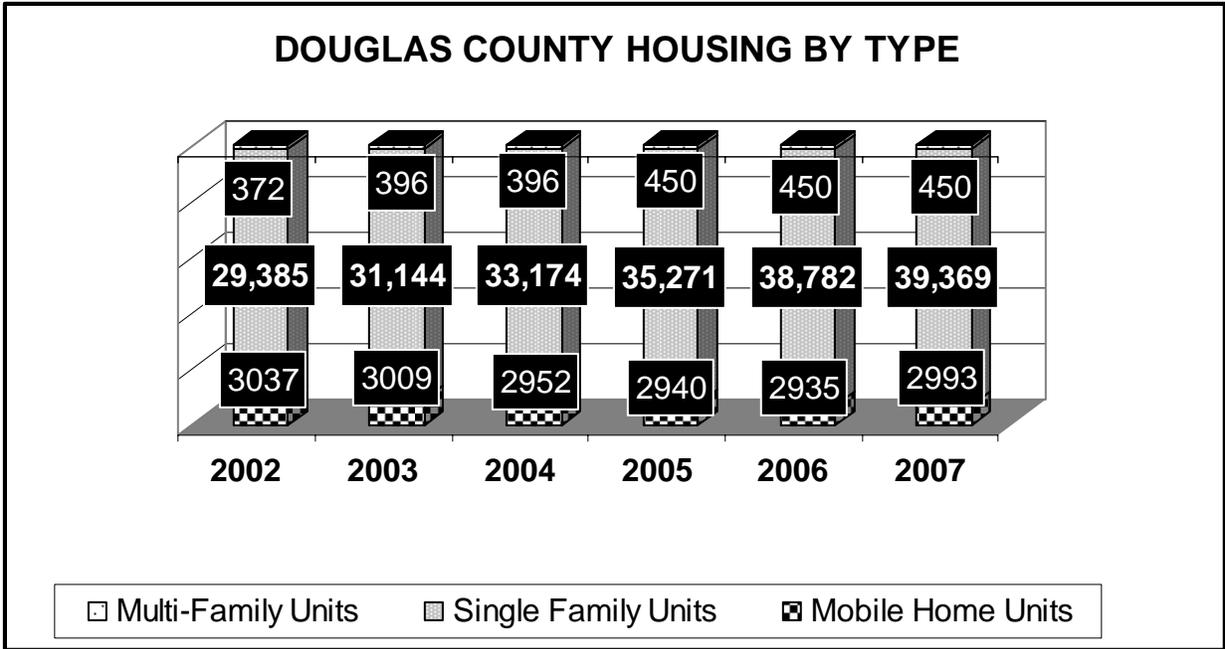


RACE COMPOSITION	
White	74.50%
Black	20.00%
Asian	1.70%
American Indian	0.20%
All Other Races	3.60%

DOUGLAS COUNTY'S DEMOGRAPHICS GENDER COMPOSITION	
Males	49.50%
Females	50.50%

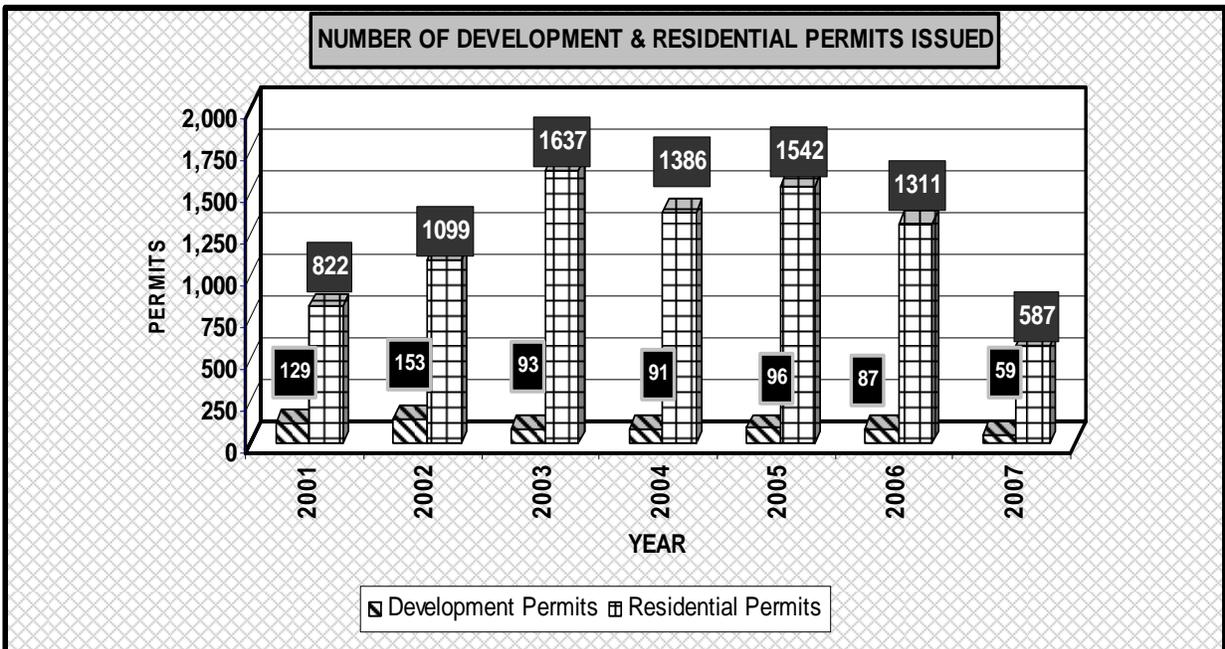


The average household size is 2.69 persons with about 85.8% of Douglas County houses being defined as single-family housing. In the year 2002, there were a total of 32,794 housing units in Douglas County. The estimated number of housing units for 2007 was 42,812.



### Economic Condition and Outlook

As part of the Metropolitan Atlanta Region, Douglas County continues to benefit from the economic boom that the entire Atlanta region has enjoyed in recent years. Douglas County is poised to continue to prosper as a result of its strategic location as the “Western Gateway to Atlanta.” From 2002 to 2005, the construction activity in Douglas County was increasing significantly. However, a decrease has been experienced in the past few years. The following chart shows the trends in the number of development and residential permits issued.

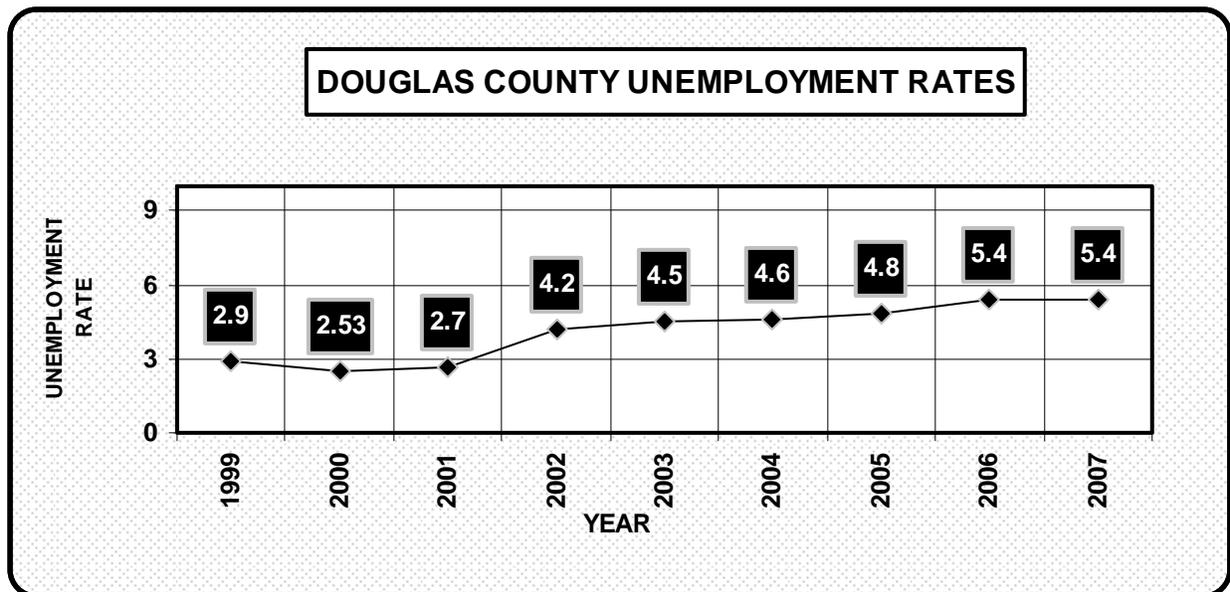


As a result of Douglas County's geographic location and its pro-active measures to assure quality and sustained growth, the economic vitality and viability of the County has strengthened. The County's population has grown significantly and is projected to continue to do so. An enhanced quality of life, expanded retail opportunities, strong growth in employment and an increasing and diverse supply of housing continues to lead to annual growth.

Douglas County is also poised to take advantage of many of the issues that are limiting growth in other areas of the Metropolitan Atlanta region. Many developers as well as individuals are seeking alternatives to the traditional growth areas around Atlanta. For many years, the I-75 and I-85 north corridors around Atlanta have seen the most dramatic growth. The opportunities in those areas are becoming more and more limited. Douglas County and its municipalities have acres of land that are developable for industrial/warehouse/distribution space. This bodes well for the future growth potential in Douglas County and for expanded employment opportunities for its citizens.

The economic well being of the general population of Douglas County is good. The Per Capita Income in Douglas County is \$26,687. Georgia's average is \$29,782. The County poverty rate was 7.8%, this rate is significantly lower than the State's rate of 13%. As more affluent subdivisions and homes are being constructed, these numbers should continue to improve.

As the population increases so does the size of the labor force. The current Douglas County labor force is approximately 61,911 and has been increasing. The unemployment rate trend is shown below.

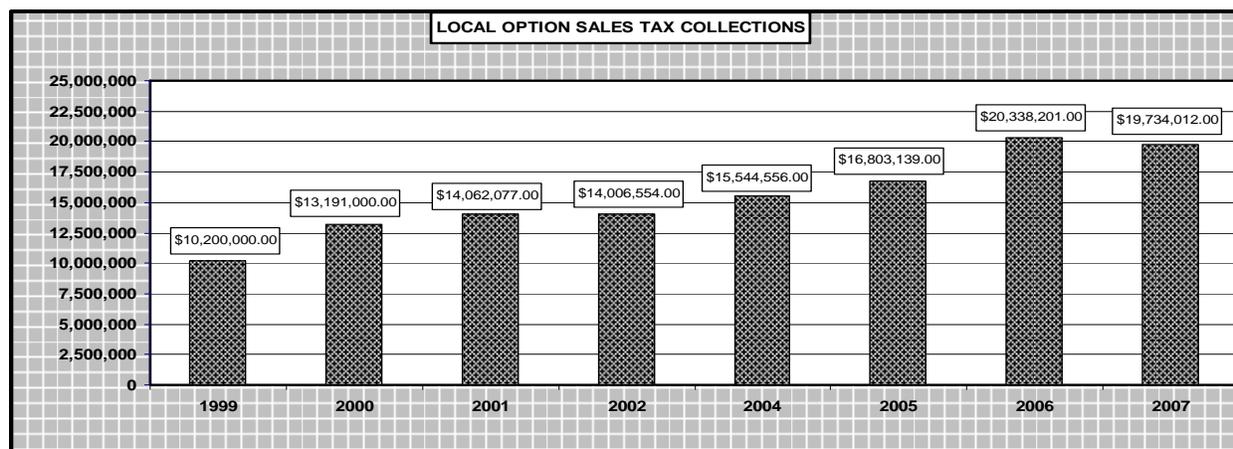


Douglas County employment has been increasing at an average annual rate of approximately 3.7%. Approximately 70% of the county's residents commute to employment outside of the county. Our Rideshare program has 42 daily vanpool routes taking 450 Douglas County commuters to work locations throughout the Atlanta region. The GRTA X-press bus system takes 400 more commuters into Atlanta. However, with the increase in local employment opportunities and the broad job sector growth outpacing population growth, a decrease in the number of commuters should be reflected in the next census.

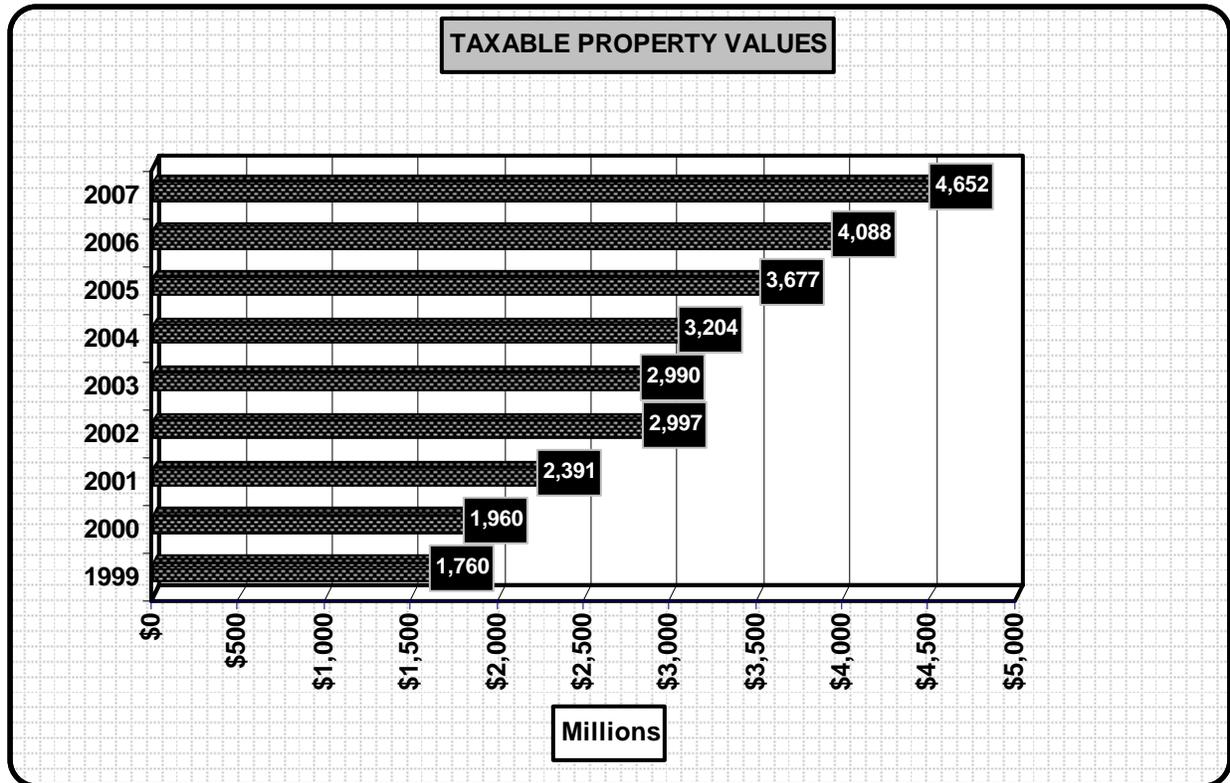
We actively recruit business and industry to locate in Douglas County through our Development Authority. In 2007 the new American Red Cross Southeastern Headquarters opened with a potential of 700 jobs and 13 million dollars in new investment. Mac Papers also opened a distribution center with 80 new jobs with a 10 million dollar investment. Also in 2007, the Development Authority partnered with GreyStone Power to put fiber optic in the eastern end of the County, that, combined with a heavy power grid, is attracting telecommunications and data companies to Douglas County such as SAVVIS, Digital Aquila and Red Prairie. These firms provide high quality, high paying jobs for Douglas County citizens. Other industries are constantly being contacted and recruited to be a part of Douglas County. These figures do not include any retail development, which continues to be strong. It is investment of this nature that allows us to hold down our property taxes as much as possible, create jobs for ourselves and our neighbors, and allow our residents to stay closer to home to work.

We also began an initiative to let people know of businesses and professional services available in Douglas County. The Douglas County web site, [www.CelebrateDouglasCounty.com](http://www.CelebrateDouglasCounty.com), now has a directory section where our business community can let others know of their existence and services. This free service has new registrations daily and we hope this will become a resource that will be of benefit to our business community. In 2007, an average of 54,199 visitors per month assessed the County website looking for information with an average of 4.6 pages per visitor.

Much of the growth in permitted construction has been in the development of new retail sites and establishments. As more and diverse retail establishments are constructed, the need to go outside of the county to purchase goods and services decreases. More revenue is generated as those products are purchased locally. The growing population, retail shopping opportunities, increased wealth and disposable income are all factors contributing to a stable local sales tax collection in Douglas County. The following chart demonstrates this.



In 2007, gross taxable property values reflected an increase of over \$563,919,945. Growth amounted to a \$277,073,439 increase in the property values. Revaluation increased property values by \$286,486,506. This increase is a reflection of the overall vitality of the Douglas County economic environment. The following chart illustrates this growth.



In comparison with ten other Metro-Atlanta counties for 2007, Douglas County has the second lowest millage rate. This contributes to making Douglas County very attractive for both residential and commercial growth.

The future is bright indeed for the County due to population growth, increase in wealth of citizens, improved and diverse housing, new housing starts, new construction in all sectors, increased retail opportunities and sales, low millage rates, low unemployment, growth in all employment sectors, and available land for future development. Douglas County is truly in an enviable position. The factors mentioned above make Douglas County one of the new premier locations to conduct business or to call home in the Metro-Atlanta region as well as the nation.

## **Major Initiatives**

In 2007, major emphasis was placed on staffing, operating and enhancing various parks and park facilities such as Boundary Waters, Skateboard Complex and Aquatic Center. These facilities assisted and are continuing to assist Douglas County's current growing population and future needs for expansion for these services/programs. Improving public safety was also an emphasis for 2007. New Sheriff Enforcement positions were created to help enforce laws and make for a safer community. The GRTA Arterial Roads Project continues making way with road construction/improvements in 2007, all of which is reimbursed from the State. The SPLOST Capital Project Fund is still continuing with the many enhanced, constructed and/or improved Road, Fire and Park Department projects. In addition, the County:

### **Improved and managed the County's overall liability/risk by:**

- Creating a Risk Manager position to implement accident prevention programs; review County properties; evaluate insurance services & coverage, provide risk assessment (including field investigations), inspect worksites, facilities and vehicles for safety and coordinate claims administration
- Creating an Internal Auditor position to evaluate organizational efficiency and effectiveness, evaluate compliance with legal and administrative requirements and test the adequacy of internal financial and management controls

### **Expanded Information Services Capabilities by:**

- Creating additional System Administrator and Senior Programmer Analyst positions
- Approving funds to fully implement wireless throughout the entire courthouse
- Purchasing a new scanner for improved efficiency in Records Retention
- Procuring services for aerial photography for Geographical Information Systems

### **Improved Courthouse Security and Appearance by:**

- Installing a new card access system for the courthouse
- Resealing and striping the courthouse parking lot

### **Improved the Department of Transportation by:**

- Installing new traffic signals at intersections due to an increase in traffic volumes
- Resurfacing roads
- Hiring a three man bridge crew to maintain and repair bridges
- Purchasing a herbicide truck with a mounted 500 gallon tank
- Hiring a Utility Engineer/Construction Inspector and Transportation Engineer
- Purchasing thermoplastic melting pots, tanks and trailer

**Improved Fleet Management by:**

- Hiring a part-time employee to assist in cleaning and organizing the shop
- Purchasing a two post lift in order to work on vehicles

**Expanded Transportation Services by:**

- Making updates and security improvements to the Transportation Center
- Purchasing new vans for expansion of the Rideshare Program

**Improved Development Services Capabilities by:**

- Installing credit card machines for the front counters
- Hiring a senior secretary

**Improved Communications and Community Relations by:**

- Purchasing a teleprompter system for scripted filming
- Approving website streaming of dctv23

**Improved the Courts and Legal System by:**

- Creating a Data Management Coordinator to assist the District Attorney's office in retrieving records
- Increasing funding for court interpreters
- Creating an additional deputy clerk to provide faster and more efficient service in Clerk of State Court's office

**Improved Public Safety by:**

- Constructing a new Fire Station to handle the growth in the Mirror Lake area
- Approving various equipment replacements within the Fire & EMS Department
- Adding one corporal, three communication operators, four deputy sheriffs and one investigator position to the Enforcement Division of the Sheriff's Department
- Replacing \$400,000 worth of Sheriff Enforcement vehicles
- Purchasing a new generator for security and safety of the main jail

**Improved the Tax Assessing and Collection Functions by:**

- Approving funds for professional services for timber appraisals and digitized soil maps to be performed
- Creating two new appraiser positions to assist with the workload of the Appraisal Department

### **Improved Services to Senior Citizens by:**

- Purchasing a replacement van for Senior Services Transportation
- Partially funding two State positions that service senior citizens
- Expanding programs at the Woodie Fite Senior Center

### **Improved Parks and Recreation Operations and Facilities by:**

- Completing the construction of a sports complex at Boundary Waters Park
- Continuing the renovation of existing parks
- Beginning a replacement program for various parks' lighting systems in the amount of \$150,000
- Replacing vehicles and equipment to better maintain our existing and new parks
- Hiring a maintenance employee at the Aquatic Center
- Hiring a full staff for the opening and operations of Boundary Waters Park

### **Improved Landfill Operations by:**

- Approving the reorganization of staff in order to become more effective and efficient
- Implementing rate increases for acceptance of recycle items
- Approving computer replacements, memory upgrades and a printer
- Improving the roadway in & around the Landfill

## **Future Plans**

The mission of Douglas County is to provide the citizens of Douglas County with an honest, well-planned, effective and efficient local government. A major part of that mission is to provide certain essential, basic services of government necessary to have the quality of life that our citizens desire. Our goal is to deliver the maximum amount of these services, which promote the health, safety, welfare, comfort and convenience of our citizens, for the least amount of cost possible. The annual operating budget is one tool that is used to see that public funds are properly accounted for, that they are prudently expended, and that they are used to meet these objectives.

The annual budget serves as the foundation for Douglas County's financial planning and control. All departments and agencies funded by the County are required to submit requests for appropriations to the County Finance Department each year. Once the Finance Department has received all the budget requests they are compiled and forwarded to the County Administrator for his review and development of a proposed budget. The County Administrator then presents the proposed budget to the Board of Commissioners. The Board is required to hold public hearings on the proposed budget and to adopt a final budget no later than December 31, the close of Douglas County's fiscal year. The appropriated budget is prepared by fund (e.g., General), function (e.g., Public Safety), and department (e.g., Sheriff Enforcement). Department Heads may make transfers of appropriations within a department.

The budget process is the plan Douglas County uses for the expenditure of public funds. It is designed to identify the needs of Douglas County citizens for services to improve their quality of life, to quantify those needs, to categorize them into cost centers for accountability, and to determine the revenues, which will be available to provide those needs. Public hearings are held to encourage input from the citizens and to provide information regarding the County plans for the coming fiscal year.

Douglas County has established the following items as priorities for the 2008 fiscal year:

**Improve Information Services Capabilities by:**

- Replacing the current data center AS400 model to at least IBM 15 model 515
- Approving funds to replace computers and/or printers throughout the entire County
- Developing and installing a new web application for tax record/map search

**Improve Finance, Purchasing and Grant Capabilities by:**

- Replacing the current financial and purchasing software
- Hiring a grant consultant

**Improve County Property Maintenance and Appearance by:**

- Hiring a HVAC Technician and Electrician
- Renovating the old cafeteria for additional office space
- Cleaning and maintaining property purchased in 2007
- Resurfacing the Health Department's parking lot

**Improve the Department of Transportation by:**

- Purchasing a tandem dump truck
- Hiring a Traffic Signal Technician
- Purchasing traffic engineering software & Computer Aided Draft & Design software
- Installing a new traffic signal due to an increase in traffic volumes
- Resurfacing roads
- Funding a safety action plan

**Expand Transportation Services by:**

- Constructing a park-n-ride lot on Bright Star Road
- Making updates and security improvements to the Transportation Center
- Purchasing new vans for expansion of the Rideshare Program

**Improve Communications and Community Relations by:**

- Upgrading a camera/switch for Citizens Hall and upgrading the editing computer
- Constructing a studio set and purchasing equipment

**Improve the Courts and Legal System by:**

- Renovating the Clerk of Superior and Public Defender's offices for additional space
- Creating a System Administrator and Community Relations Assistant to assist the District Attorney's office in system operations and public relations
- Upgrading the case management software and sustain database for courtroom retrieval
- Hiring two additional Assistant Public Defenders due to the additional workload

**Improve Public Safety by:**

- Approving various equipment replacements within Sheriff Enforcement
- Replacing \$400,000 worth of Sheriff Enforcement vehicles
- Adding one corporal, seven jailers to adequately staff Sheriff Detention
- Constructing a new fire station to handle growth and hiring six additional firefighters to staff the new station
- Protecting the Fire & EMS Department personnel by purchasing new Nomex uniforms
- Constructing a new E-911 facility

**Improve the Tax Assessing and Collection Functions by:**

- Approving funds to hire professional independent appraisers for auditing purposes
- Purchasing a new printer for personal property forms
- Paying the surcharge to accept credit/debit cards in the Tag office

**Improve Services to Senior Citizens by:**

- Purchasing a replacement van for Senior Services Transportation
- Funding two State positions that service senior citizens
- Improving the Senior Services facility

**Improve Parks and Recreation Operations and Facilities by:**

- Continuing the renovation of existing parks
- Completing a comprehensive master plan for all parks
- Replacing vehicles and equipment to better maintain our existing and new parks
- Hiring a program assistant at the Aquatic Center
- Purchasing exercise equipment for the Aquatic Center
- Hiring a part time Skateboard Park supervisor
- Hiring two park security officers to secure all parks

### **Improve Landfill Operations by:**

- Hiring an additional Sheriff Deputy to assist with inmate crews working at the Landfill.
- Replacing an existing 1984 military surplus fifth wheel unit and trailer
- Improving the Landfill/Government Services office area

In 2008, there will be continued infrastructure improvements on County Parks & Recreation facilities and Fire Department facilities because of the SPLOST Capital Project Fund. Also, there will be infrastructure improvements on County roads due to the SPLOST and GRTA Capital Project Funds. Because the majority of SPLOST funds have been allocated to planned projects, additional funds were budgeted in the General Fund to complete or enhance Parks & Recreation projects and Road projects. The road projects will be supplemented with state funds. If a state grant is awarded, plans will be underway to construct a new library. Douglas County continues to strive to meet the needs of the citizens.

For the first time, the County is undertaking a long-range look at transportation through the Comprehensive Transportation Plan. For the first time in the County's history, such a plan is ignoring city limit boundaries, because traffic does not stop at the city limit sign. This study is evaluating current transportation needs, and will forecast plans and projects based on these needs, our growing population, current and proposed land uses, and technologies to help traffic flow, and every other factor in order to develop a realistic view of the County's transportation in the next 25 years.

The County wants to encourage quality, unique and innovative development, such as the Fairburn Road LCI area, so work will be done on similar projects in the area around the Post Road interchange with Interstate 20 and the complete length of Lee Road.

We want to build stronger bonds with the business community, and find ways of helping them sustain themselves and be successful.

We will also be working to develop a long-term solution to the jail, where it will be located, what it will consist of, what it will look like, and how it will be funded.

The County will continue to improve efficiency in government, and will continue to be innovative and creative in programs and services so that the costs of government will be as low as possible.

## **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Douglas County, Georgia for its comprehensive annual financial report for the fiscal year ended December 31, 2006. This was the fourth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The County has received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2007. The County's budget document has been judged by the GFOA to be proficient as a policy document, as an operations guide, as a financial plan and as a communication device, and thus the County has received this award nine times.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department, as well as, the assistance and contributions by the County Administrator. Credit must also be given to the Chairman and members of the Douglas County Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of Douglas County's finances.

Respectfully submitted,

A handwritten signature in cursive script that reads "Jennifer Hallman". The signature is written in black ink and is positioned above the typed name.

Jennifer Hallman, Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Douglas County  
Georgia

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Charles S. Cox*

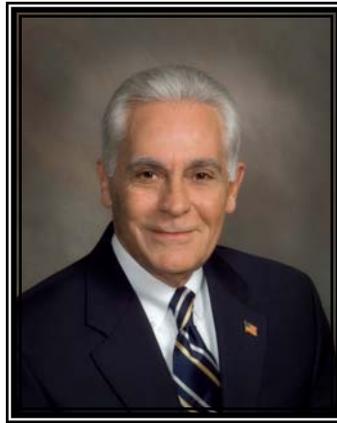
President

*Jeffrey R. Emer*

Executive Director



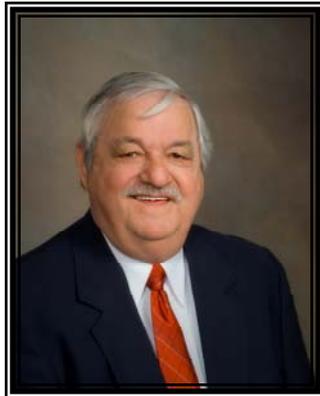
# DOUGLAS COUNTY BOARD OF COMMISSIONERS & COUNTY ADMINISTRATOR



**Tom Worthan**  
Chairman



**Freddie Ashmon, Jr.**  
District #1



**Charley Camp**  
District #2



**Mike Mulcare**  
District #3



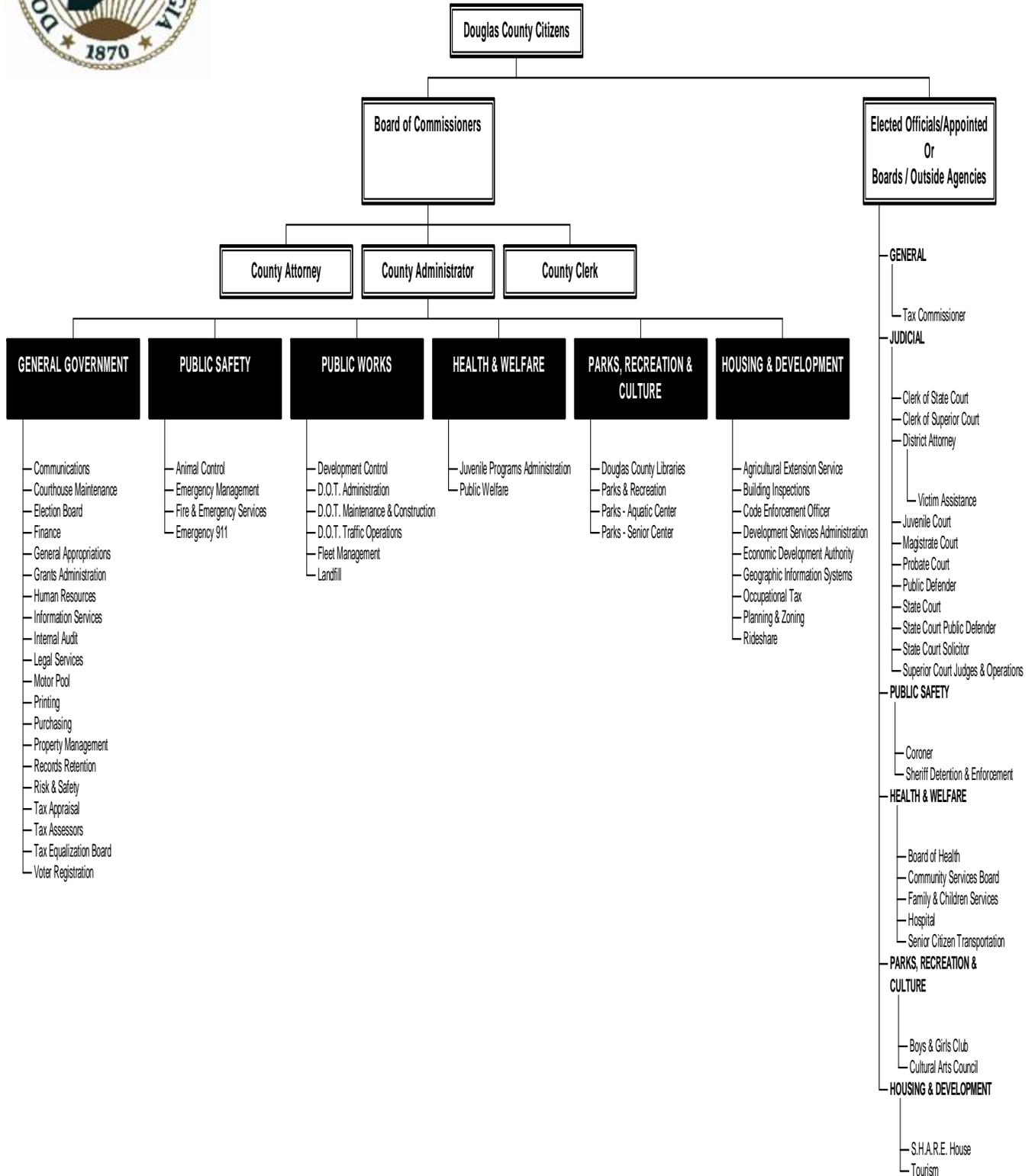
**David Latham**  
District #4



**Eric Linton**  
County Administrator



# Douglas County Government



## LIST OF OFFICIALS

### DOUGLAS COUNTY, GEORGIA

COMMISSIONER , CHAIRMAN .....	TOM WORTHAN
COMMISSIONER, VICE CHAIRMAN .....	DAVID LATHAM
COMMISSIONER.....	FREDDIE ASHMON, JR.
COMMISSIONER.....	CHARLEY CAMP
COMMISSIONER.....	MIKE MULCARE
COUNTY ADMINISTRATOR .....	ERIC LINTON
COUNTY ATTORNEY.....	KENNETH BERNARD
COUNTY CLERK.....	LISA WATSON
CHIEF APPRAISER.....	BENNY WALDROP
CHIEF MAGISTRATE.....	SUSAN CAMP
CHIEF REGISTRAR .....	LAURIE FULTON
CLERK OF SUPERIOR COURT.....	RHONDA PAYNE
COMMUNICATIONS DIRECTOR.....	WES TALLON
CORONER .....	RANDY DANIEL
DEVELOPMENT SERVICES DIRECTOR.....	MARK TEAL
DISTRICT ATTORNEY.....	DAVID MCDADE
EMERGENCY/E-911 DIRECTOR .....	GREG WHITAKER
FINANCE DIRECTOR.....	JENNIFER HALLMAN
FIRE CHIEF .....	SCOTT SPENCER
GOVERNMENT SERVICES DIRECTOR .....	TIM HUSSEY
INFORMATION SERVICES DIRECTOR .....	MIKE AMATO
INTERNAL AUDITOR.....	KRISTIN ROBINSON
JUVENILE COURT JUDGE .....	PEGGY WALKER
LIBRARIAN.....	CHARLOTTE HURT
MAPPING AND GIS.....	ANDY SUMMERS
PARKS AND RECREATION DIRECTOR.....	GARY DUKES
PERSONNEL DIRECTOR.....	RAY MARTIN
PLANNING/ZONING DIRECTOR .....	AMY BRUMELOW
PROBATE JUDGE.....	HAL HAMRICK
PUBLIC DEFENDER .....	MONICA MYLES
EMA DIRECTOR.....	JASON MILHOLLIN
DEPT OF TRANSPORTATION DIRECTOR.....	RANDY HULSEY
PURCHASING DIRECTOR .....	DIANE CONNORS
RECORD RETENTION .....	BECKY HEBERT
RIDESHARE COORDINATOR.....	GARY WATSON
SAFETY DIRECTOR/RISK MANAGEMENT .....	MATT LAVERNE
SHERIFF .....	PHIL MILLER
TAX COMMISSIONER .....	ANN JONES GUIDER
FLEET MANAGEMENT MANAGER.....	DANNY AGAN

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## **FINANCIAL SECTION**

The financial section includes the independent auditor's report on the financial statement audit, the D&A, which provides a narrative introduction, overview and analysis of the financial statements, and the basic financial statements including footnotes, combining and individual fund presentations and supplementary information.



**INDEPENDENT AUDITOR'S REPORT**

Members of the Douglas County Board of Commissioners  
Douglasville, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Douglas County, Georgia as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Douglas County, Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Douglas County Board of Health, the discretely presented component unit of the County. Those financial statements as of June 30, 2007, were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Douglas County Board of Health, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Douglas County, Georgia as of December 31, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2008, on our consideration of Douglas County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis, Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP) and Actual - General Fund, and the Schedules of Funding Progress and Employer Contributions, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The Board of Commissioners  
Douglas County, Georgia

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying information listed as introductory section, other supplementary information (individual nonmajor fund financial statements), statistical section, the Schedule of Projects Constructed with Special Purpose Local Option Sales Tax Proceeds as required by Section 48-8-121 of the Official Code of Georgia annotated (OCGA), the Grant Schedule – Georgia Department of Human Resources; Family Connection in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, in our opinion, based on our audit is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The information included in the introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements, and accordingly, we express no opinion on them.

*Lawrence, Ser + Boavers*

Atlanta, Georgia  
June 20, 2008

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Management's Discussion and Analysis (MD&A) is a narrative introduction, overview and analysis of the Basic financial statements prepared by the Finance Director.



## **Management's Discussion and Analysis**

As management of Douglas County, Georgia, we offer readers of the County's financial statement this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2007. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the County's financial statements which follow this narrative.

### **Financial Highlights**

- The assets of the County exceeded its liabilities as of December 31, 2007 by \$179,134,743 (net assets).
- As of December 31, 2007, the County's governmental funds reported combined ending fund balances of \$46,547,048. Approximately \$14,436,419 (31%) of this total amount is available for spending at the government's discretion (unreserved and undesignated fund balance).
- As of December 31, 2007, unreserved and undesignated fund balance for the general fund decreased by \$5,248,765 to \$14,674,629 or 19% of the total general fund expenditures.
- Douglas County's total long-term debt decreased by \$10,269,392 during the current fiscal year. The main contributing factor to this decrease was the retirement of the Development Authority of Douglas County Revenue Bonds (Parks and Recreation Projects) in the amount of \$9,575,000.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status in a manner similar to a private-sector business.

The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.

The next section of the basic financial statements is the notes. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, supplemental information is provided to show details about the Government's non-major governmental funds and internal service funds, all of which are added together in one column on the basic financial statements.

Following the notes is the required supplemental information.

## **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the Government's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the Government's financial status as a whole.

These two statements are the 1) statement of net assets and 2) statement of activities. Net assets are the difference between the Government's total assets and total liabilities. Measuring net assets is one way to gage the Government's financial condition. The statement of activities presents information showing how the Government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide statements are divided into three categories: 1) government activities; 2) business-type activities; and 3) component units. The governmental activities include most of the Government's basic services such as general government, judicial system, public safety, public works, health and welfare, parks, recreation and culture, and planning/community development. Property taxes and State and Federal grant funds finance most of these activities. The business-type activities are those that the Government charges customers to provide. For Douglas County the only business-type activity is the Solid Waste Landfill. The final category is the component units. The Douglas County Health Department is a public health department. Although legally separate from the Government, the Chairman of the Board of Commissioners sits on their governing board and the County appoints three members to the governing board thereby controlling a majority of the Board of Health governing positions. Although the County does not have the authority to approve or modify the Board of Health's operational and capital budget, it does have the ability to control the amount of funding it provides to the Board of Health. Such funding is significant to the overall operations of the Board of Health. Therefore, the Board of Health is a component unit of the Douglas County Government.

## **Fund Financial Statements**

The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Douglas County like other state and local governments uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Douglas County can be divided into three categories: 1) governmental funds, 2) proprietary funds and 3) fiduciary funds.

### **Governmental Funds**

Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the Government's basic services are ac-

counted for in governmental funds. These funds focus on how assets can readily be converted into cash and the amount of funds left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method call modified accrual accounting. This method also has a current financial resources focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the Government's programs. The relationship between government activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The Government adopts annual budgets for its General Fund, Special Revenue Funds and Debt Service Funds. The budget is a legally adopted document that incorporates input from the citizens of the Government, the management of the Government, and the decisions of the Douglas County Board of Commissioners about which services to provide and how to pay for those services. It also authorizes the Government to obtain funds from identified sources to finance these current period activities. The budgetary statements provided for these funds demonstrate how well the Government complied with the budget ordinance and whether or not the Government succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting (which is modified accrual) and is presented using the same format, language, and classifications as the Statement of Revenues, Expenditures, and Changes of Fund Balance. The statements show three columns: 1) the final budget as amended by the commission; 2) the actual resources, charges to appropriations, and ending balances in the funds; and 3) the difference or variance between the final budget and the actual resources and charges.

### **Proprietary Funds**

The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for the Solid Waste Landfill. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. Internal service funds are used to account for the County's Healthcare and Employee benefits and Worker's Compensation. The costs of these services have been allocated between the governmental activities and the business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

### **Fiduciary Funds**

Fiduciary funds are used to account for assets held by the County in a trustee capacity, or as an agent for other governmental entities, individuals, and other funds. Examples are Trust and Agency Funds such as Tax Commissioner Agency Fund, Superior Court, State Court, and Magistrate Court Agency Funds, Probate Court Agency Fund, Juvenile Court Agency Fund, and Sheriff Agency Fund.

## **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-wide Financial Analysis**

The government-wide financial statements for the year ended December 31, 2003, represented a new method of financial reporting for Douglas County, Georgia and many other units of government throughout the United States. Prior to that year, the County maintained governmental, proprietary, and fiduciary fund groups as separate and very distinct types of accounting without any type of consolidated statement that reflected the operations and net assets of the government as a whole. There was a total column that appeared on the financial statements, but it was a memorandum total only. No attempt was made to adjust the statements in such a way that the total column would represent the overall financial condition of the County. Those statements were basically the equivalent of the fund financial statements that appear in this report with fiduciary funds and two account groups, the long-term debt and the general fixed assets, added in.

The changes in the financial statement reporting model were mandated by the Government Accounting Standards Board (GASB). GASB Statement 34 dictated the changes in the County's 2003 financial reports as well as those of many other units of government. Douglas County was required to implement these changes for the year ending in 2003. Some governments had to implement these changes earlier, while others will not be required to until a later date.

Because of this new reporting model, comparative data for all facets of the 2003 report were not available. When comparative numbers were accessible, they were included. This year's reports will have more comparative data that will allow more opportunities for comparative analysis.

<b>Douglas County, Georgia's Net Assets</b>						
	Activities Governmental 2007	Activities Governmental 2006	Activities Business-Type 2007	Activities Business-Type 2006	Total 2007	Total 2006
Current and other assets	\$ 72,594,263	\$ 85,688,495	\$ (40,763)	\$ (183,266)	\$ 72,553,500	\$ 85,505,229
Capital assets	<u>135,505,987</u>	<u>115,270,371</u>	<u>2,604,317</u>	<u>2,739,345</u>	<u>138,110,304</u>	<u>118,009,716</u>
Total assets	<u>208,100,250</u>	<u>200,958,866</u>	<u>2,563,554</u>	<u>2,556,079</u>	<u>210,663,804</u>	<u>203,514,945</u>
Long-term liabilities outstanding	9,396,506	19,665,939	1,697,054	1,923,183	11,093,560	21,589,122
Other liabilities	<u>20,237,938</u>	<u>20,956,836</u>	<u>197,563</u>	<u>111,359</u>	<u>20,435,501</u>	<u>21,068,195</u>
Total liabilities	<u>29,634,444</u>	<u>40,622,775</u>	<u>1,894,617</u>	<u>2,034,542</u>	<u>31,529,061</u>	<u>42,657,317</u>
Net assets:						
Invested in capital assets, net of related debt	130,881,859	100,321,388	2,317,677	2,739,345	133,199,536	103,060,733
Restricted	29,101,966	37,501,445	-	-	29,101,966	37,501,445
Unrestricted	<u>18,481,981</u>	<u>22,513,258</u>	<u>(1,648,740)</u>	<u>(2,217,808)</u>	<u>16,833,241</u>	<u>20,295,450</u>
Total net assets	<u>\$ 178,465,806</u>	<u>\$ 160,336,091</u>	<u>\$ 668,937</u>	<u>\$ 521,537</u>	<u>\$ 179,134,743</u>	<u>\$ 160,857,628</u>

As noted earlier, net assets may serve, over time, as one useful indicator of a government's financial condition. The assets of Douglas County exceeded liabilities by \$160,857,628 as of December 31, 2006. As of December 31, 2007 net assets were \$179,134,743.

The largest portion of the net assets, \$133,199,536 (74.4%), reflects the County's investment in capital assets (e.g. land, buildings, machinery and equipment, etc.), less any related debt still outstanding that was issued to acquire those items. This compares to \$103,060,733, (63.9 %) in 2006. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities.

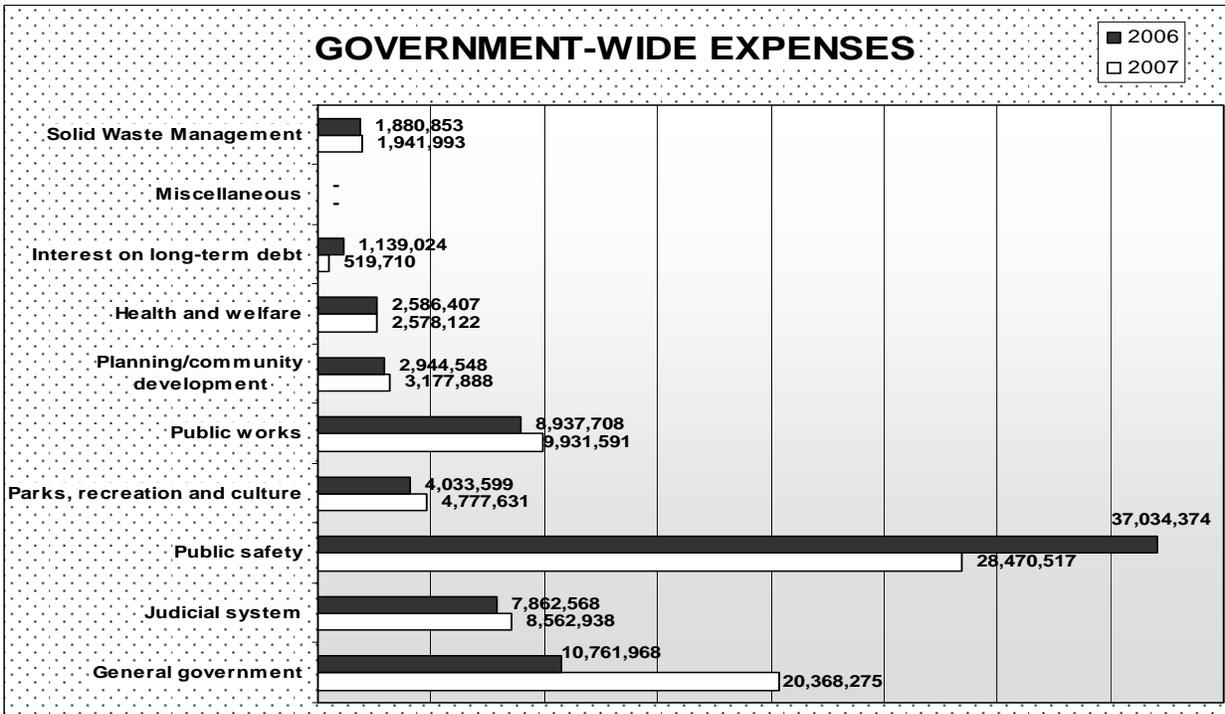
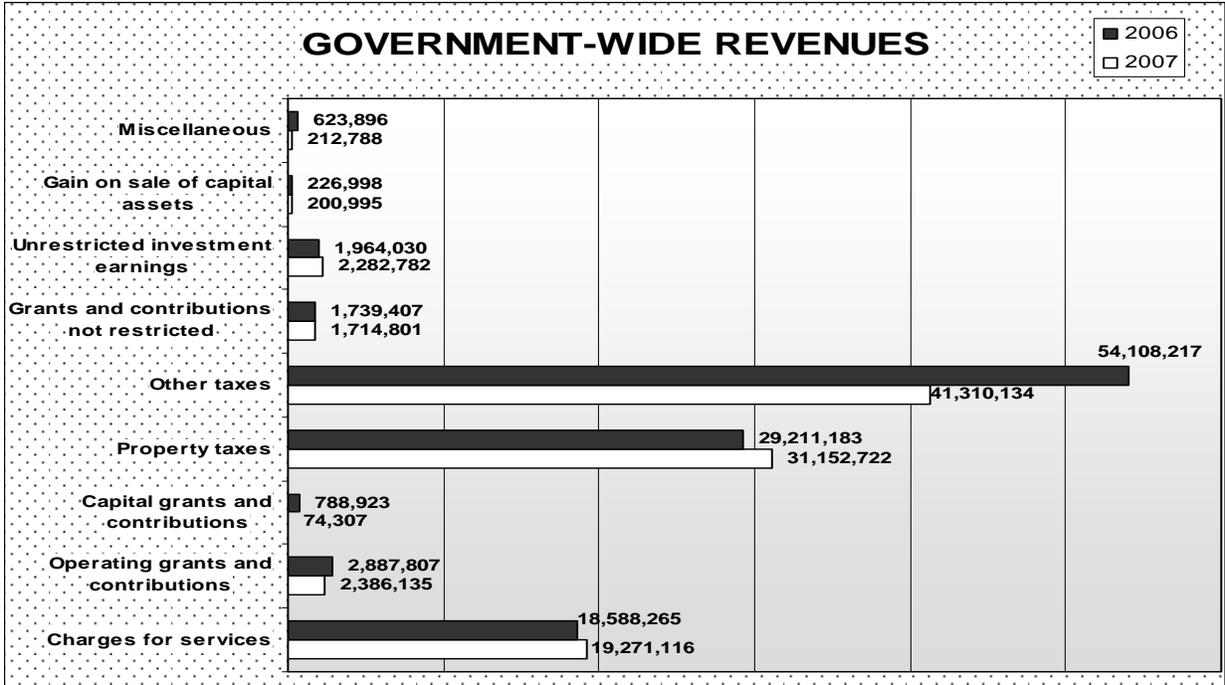
The County's unrestricted net assets are \$16,833,241 in 2007, which is 9.4% of the total net assets as compared to \$20,295,450 in 2006.

Another portion of the County's net assets, \$29,101,966 (16.2%), represents resources that are subject to external restrictions on how they may be used. This compares to \$37,501,445 (23.3%) in 2006. Of the 2007 total, \$18,878,460 is restricted for capital projects, \$137,027 is restricted for debt service, \$8,594,194 is for Public Safety, and \$1,492,285 is for other purposes.

The next table shows the changes in net assets for the years ending December 31, 2006 and December 31, 2007.

**Douglas County Georgia's Changes in Net Assets**

	Activities Governmental 2007	Activities Governmental 2006	Activities Business-Type 2007	Activities Business-Type 2006	Total 2007	Total 2006
<b>Revenues:</b>						
Program Revenues:						
Charges for services	\$ 17,194,682	\$ 16,604,697	\$ 2,076,434	\$ 1,983,568	\$ 19,271,116	\$ 18,588,265
Operating grants and contributions	2,386,135	2,733,485	-	154,322	2,386,135	2,887,807
Capital grants and contributions	74,307	788,923	-	-	74,307	788,923
General Revenues:						
Property taxes	31,152,722	29,211,183	-	-	31,152,722	29,211,183
Other taxes	41,310,134	54,108,217	-	-	41,310,134	54,108,217
Grants and contributions not restricted	1,714,801	1,739,407	-	-	1,714,801	1,739,407
Unrestricted investment earnings	2,279,223	1,939,974	3,559	24,056	2,282,782	1,964,030
Gain on sale of capital assets	191,595	226,998	9,400	-	200,995	226,998
Miscellaneous	212,788	623,896	-	-	212,788	623,896
Total revenues	<u>96,516,387</u>	<u>107,976,780</u>	<u>2,089,393</u>	<u>2,161,946</u>	<u>98,605,780</u>	<u>110,138,726</u>
<b>Expenses:</b>						
General government	20,368,275	10,761,968	-	-	20,368,275	10,761,968
Judicial system	8,562,938	7,862,568	-	-	8,562,938	7,862,568
Public safety	28,470,517	37,034,374	-	-	28,470,517	37,034,374
Parks, recreation and culture	4,777,631	4,033,599	-	-	4,777,631	4,033,599
Public works	9,931,591	8,937,708	-	-	9,931,591	8,937,708
Planning/community development	3,177,888	2,944,548	-	-	3,177,888	2,944,548
Health and welfare	2,578,122	2,586,407	-	-	2,578,122	2,586,407
Interest on long-term debt	519,710	1,139,024	-	-	519,710	1,139,024
Miscellaneous	-	-	-	-	-	-
Solid Waste Management	-	-	1,941,993	1,880,853	1,941,993	1,880,853
Total expenses	<u>78,386,672</u>	<u>75,300,196</u>	<u>1,941,993</u>	<u>1,880,853</u>	<u>80,328,665</u>	<u>77,181,049</u>
Increase in net assets before transfers	18,129,715	32,676,584	147,400	281,093	18,277,115	32,957,677
Transfers	-	-	-	-	-	-
Increase in net assets	18,129,715	32,676,584	147,400	281,093	18,277,115	32,957,677
Net assets January 1	160,336,091	127,659,507	521,537	240,444	160,857,628	127,899,951
Net assets, December 31	<u>\$ 178,465,806</u>	<u>\$ 160,336,091</u>	<u>\$ 668,937</u>	<u>\$ 521,537</u>	<u>\$ 179,134,743</u>	<u>\$ 160,857,628</u>



**Governmental Activities**

Governmental activities increased the County’s net assets by \$32,676,584 in 2006 and by \$18,129,715 in 2007. Key elements of the 2007 increase are as follows:

- ◆ **Governmental Revenues.** Total revenue for 2007 was \$11,460,393 less than total revenue for 2006. Taxes continue as the main source of revenue of the County amounting to 75% of the revenue in 2007 compared to 77% in 2006. Sales tax revenue decreased in 2007 by \$12,371,247. A Special Purpose Local Option Sales Tax (SPLOST) ended in June 2007 which explains this decrease. However, general property taxes increased from \$29,211,183 in 2006 to \$31,152,722 in 2007, which is a total increase of \$1,941,539. This increase can be attributed to the growth in the digest, as there was no millage increase. Capital grants and contributions decreased by \$714,616 compared to 2006. The Rideshare program had capital improvements in 2006 funded by the Federal and State grants. However, there were not any major capital improvements for the Rideshare program in 2007; therefore, the County did not receive a large amount of grant funding.
  
- ◆ **Governmental Functional Expenses:** As reflected in the summary of changes in Net Assets, the County expended 47 % of the appropriations for judicial and public safety expenditures. The County continues to commit substantial financial resources for the safety of its citizens. General Government increased by \$9.6 million due to the purchase of land for the future construction of a jail and other government buildings. In addition, the County increased spending in parks & recreation and public works to improve the quality of life to its citizens.

### **Business-Type Activities:**

Business-type activities increased the County's net assets by \$147,400 in 2007. This total amount was due to the Solid Waste Management revenues. This compares to a increase of \$281,093 in 2006.

### **Financial Analysis of the Government's Funds**

The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. As stated earlier, funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by State law and by bonding covenants. The Board of Commissioners establishes other funds to control and manage money for particular purposes (like the purchase or construction on major capital facilities within the County) or to show that it is properly using certain taxes and grants (like the one cent Special Local Option Sales Tax).

**Governmental funds.** Most of the County's basic services are included in governmental funds, such as public safety, public works, parks, recreation, and culture, and general government. These focus on (1) cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Such information is useful in assessing Douglas County's financing requirements. Specifically, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Douglas County's governmental funds reported combined ending fund balances of \$46,547,048, an decrease of \$13,479,097 in comparison with the

prior year. This was a \$3,106,576 decrease in the unreserved fund balance and a decrease of \$10,372,521 in the reserved fund balance. This reserved fund balance of \$21,649,321 has already been committed to (1) liquidate encumbrances of the prior period (\$5,236,893), (2) to be used for capital outlay (\$15,098,999), (3) to be used for debt service (\$153,119), (4) to be used for prepaid items (\$668,078) and (5) advances to other funds (\$217,232) and (6) inventory (\$275,000).

The general fund is the chief operating fund of the County. As a measure of the general fund's liquidity, it may be useful to compare both unreserved and reserved fund balance to total fund expenditures for the year. At the end of the current fiscal year, unreserved fund balance of the general fund was \$14,769,328, or 19% of general fund expenditures for the year. The reserved fund balance for the general fund was \$2,616,567, or 3.4% of general fund expenditures for the year. Total fund balance reached \$17,385,895, or 22.5% of general fund expenditures for the year. Of the general fund balance, 85% is unreserved or available for spending at year end.

The fund balance of the County's general fund decreased by \$4,892,489 during the current fiscal year. This was due to expenditures exceeding revenues by \$2,598,828 and transfers out in the amount of \$2,904,241. However, the decrease was offset by the sale of capital assets of \$427,543 and transfers in of \$183,037. The Board of Commissioners have maintained their policy of at least a 10 % reserve in the fund balance.

Key changes in the general fund revenues from 2006 to 2007 are as follows:

- ◆ Tax revenues increased by \$1,363,226 in 2007. General property taxes increased by \$1,823,094 as a result in the growth of the digest. However, due to the slowing of the economy in late 2007, the sales taxes decreased by \$604,189. Recording intangible taxes reflected a decrease of \$475,953 due to reduced real estate filings being processed.
- ◆ License & permit revenues as well as intergovernmental revenues remained fairly constant with only \$11,019 and \$172,064 decrease respectively.
- ◆ Courts and Law Enforcement revenues increased \$575,860. Clerk of State Court had an increase in the number of cases filed and fines collected which resulted in \$1,062,234 more in 2007 compared to 2006. However, both Clerk of Superior Court and Jail Maintenance Surcharged decreased in the amount of \$501,138.
- ◆ Charges for Service revenues increased \$405,157. Emergency medical service increased 13% or \$101,973 due to a more aggressive collection policy. Tax Commissioner revenue increased \$78,268. Parks and Recreation revenue increased \$64,954 because of the additional programs offered.
- ◆ Interest earnings increased \$163,371 due to favorable interest rates on investments. Also, Other Financing Sources (Uses) totaled (\$2,293,661) in 2007 compared to \$568,740 in 2006. The County transferred funds from the General Fund to pay the Jail Annex debt service as well as to assist the SPLOST Fund in completing the Boundary Waters Park.

Total general fund expenditures increased by \$10,869,193 in fiscal year 2007. Key factors in this increase were:

- ◆ An increase in salary and benefits for all employees in all functions of the government totaled approximately \$1.3 million.

- ◆ General Government increased by \$9,952,563 which was primarily due to the purchase of land for the future construction of a jail and other government buildings.
- ◆ Judicial System increased \$741,406. Expenditures increased for all functions of State Court and Superior Court due to an increase in caseloads. Additional staffing and operating costs were necessary for Clerk of State Court, State Court, State Court Solicitor, District Attorney and Clerk of Superior Court to handle the additional caseload. Therefore, Clerk of State Court increased by \$107,013, State Court increased by \$101,093 and Solicitor increased by \$98,985. Also, District Attorney (includes Victim Witness) increased \$117,533 and Clerk of Superior Court increased \$113,726.
- ◆ Public Safety increased \$741,717. This was primarily due to cost-of-living adjustments and merit increases for employees as well as new positions in Sheriff Enforcement.
- ◆ Public Works increased \$309,059 which was due to two new positions, data collection equipment, vehicle, message sign and new traffic signals.
- ◆ Planning and Community Development decreased \$933,455 which was due to the Ride-share program not having capital improvements to the Transportation Center in 2007 but several improvements were made in 2006.

**Proprietary Funds.** Douglas County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. At the end of the current fiscal year, net assets invested in capital assets net of related debt and restricted net assets were \$2,317,677 and \$0 respectively. Unrestricted net assets for both the enterprise and internal service funds had a balance of \$(565,727). This compares to 2006 with net assets invested in capital assets net of related debt and restricted net assets of \$2,739,345 and \$0 respectively. Unrestricted net assets in 2006 were (\$1,190,158).

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget for 2007 totaled a \$12,950,345 increase in appropriations. The more significant amendments are briefly summarized as follows:

- General Government's budget increased \$9,951,435. The largest portion of this increase was a \$9,000,000 land purchase for the future site of a jail, Sheriff Department administration building and other government buildings. An amount of \$13,381 was a donation received in the Communication and Community Relations Department. A total of \$89,078 in encumbrances rolled forward from the 2006 fiscal year. The Board of Elections held a special election for the Board of Education. This was an unexpected expense for which the School Board reimbursed the Election Board; therefore, their budget was amended for \$35,287 to cover this cost. This budget also increased by \$161,400 to cover the cost of preparing for the 2008 elections, but this increase did not change the total budget as the funds were transferred from the General Appropriations budget. The EMS billing was contracted to an outside medical billing and collection agency. As a result, this revenue increased \$281,000, in which \$221,000 was placed in Budget Reserve. Budget Reserve was also increased by \$500,000 as a result of Local Option Sales Tax being collected at a faster pace than anticipated in the Original Budget.

- Parks, Recreation and Culture increased \$1,070,856 which resulted from several increases. For instance, a contribution of \$975,000 was made to the Capital Projects Fund for SPLOST. Also, there was an increase in fees being received which were added to the Parks operating budget for additional programs.
- Public Safety budget increased \$826,352.
  - The Fire Department received a grant from the Georgia Emergency Management Association for \$132,920 for Hazmat Team materials. As mentioned above, the EMS billing was contracted to an outside agency. Of the \$281,000 increased revenues, Fire and EMS received an increase to their budget of \$60,000. They also received \$14,500 in donations from various sources.
  - The Sheriff's Department entered into a mid-year agreement with a neighboring County to have Douglas County prisoners housed there as needed. This resulted in a \$150,000 increase to the Sheriff's budget. They were awarded \$42,820 in additional funds under the HEAT Grant, \$26,000 from the Bureau of Justice Assistance to link patrol car laptops to a wireless network. They also received \$20,000 from a State Local Assistance Grant to provide specialized gang training for their staff. They received \$11,446 in donations for the year for which their budget was amended. This budget also increased by \$170,000 to cover increased cost of inmate care, but this increase did not change the total budget because the funds were transferred from the General Appropriations department. A total of \$48,474 in encumbrances rolled forward from the 2006 fiscal year.
  - The Emergency Management Department received \$21,314 in a 2006 Federal grant that was not to be received until 2007. This budget also increased to cover some unanticipated salary expenses, but this increase did not change the total budget as it came from General Appropriations.
- Public Works' budget increased by \$560,959. There were several areas that contributed considerably to this increase. One of them is \$166,000 received as a 100% reimbursable grant from the Federal and State Governments for an interchange design. This was the portion of the project that was anticipated being completed in 2007.
- The Judicial System budget increased \$362,323. Of this \$72,765 was in the Clerk of Superior Court. They receive these funds from the Georgia Superior Court Clerk Cooperative Authority as a result of the Clerks' Authority Internet Project and UCC, Deed, Lien, Plat and PT61 internet prints payment. These funds were used primarily to increase office space and provide furniture & supplies for this space. This also included an increase in State Court Interpreter fees of \$120,000. The District Attorney's office contributed \$175,000 to the General Fund to assist in facility renovations.

### **Capital Asset and Debt Administration**

**Capital Assets.** Douglas County's investment in capital assets for its governmental and business-type activities as of December 31, 2007 amounts to \$133,486,176 (net of related debt). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities, roads, highways, and bridges.

<b>Douglas County, Georgia's Capital Assets</b>			
	<b>Governmental Funds</b>	<b>Business-Type Activity</b>	<b>Total</b>
Land	\$ 23,496,902	\$ 1,574,386	\$ 25,071,288
Buildings	67,492,498	406,241	67,898,739
Machinery & Equipment	6,904,855	2,472,526	9,377,381
Infrastructure	46,625,835		46,625,835
Construction in progress	15,825,825		15,825,825
Computers	731,189	40,360	771,549
Improvements	5,568,298		5,568,298
Vehicles	16,318,241	462,909	16,781,150
<b>Total Governmental Funds Capital Assets</b>	<b>\$ 182,963,643</b>	<b>\$ 4,956,422</b>	<b>\$ 187,920,065</b>

Additional information on the County's capital assets can be found in the capital asset schedules and in the notes to the financial statements of this report titled "Capital Assets."

**Long-term Debt.** At the end of the current fiscal year, the County had total long-term debt of \$9,396,506 for governmental activities and \$1,768,323 for business-type activities. Of the governmental activities amount, \$4,700,000 consists of certificates of participation with the Association of County Commissioners of Georgia (ACCG) and was issued in 2003 for the expansion of the Douglas County Jail. Compensated absences total \$3,244,310.

<b>Douglas County, Georgia's Outstanding Debt</b>						
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2007</b>	<b>2006</b>	<b>2007</b>	<b>2006</b>	<b>2007</b>	<b>2006</b>
	Certificates of Participation	\$ 4,700,000	\$ 5,405,000	\$ -	\$ -	\$ 4,700,000
Special Assessment Debt	435,000	530,000	-	-	435,000	530,000
Revenue Bonds	-	9,575,000	-	-	-	9,575,000
Premium on Issue	20,428	74,008	-	-	20,428	74,008
Capital Leases	6,965	81,318	286,640	409,433	293,605	490,751
Compensated Absences	3,244,310	3,168,547	41,088	29,426	3,285,398	3,197,973
Claims and Judgments	989,803	832,026	-	-	989,803	832,026
Closure and Post-Closure	-	-	1,440,595	1,489,857	1,440,595	1,489,857
	<u>\$ 9,396,506</u>	<u>\$ 19,665,899</u>	<u>\$ 1,768,323</u>	<u>\$ 1,928,716</u>	<u>\$ 11,164,829</u>	<u>\$ 21,594,615</u>

Douglas County maintains an "Aa2" rating from Moody's Investors Services, Inc. for the uninsured bonds and an "Aaa" rating on the insured bonds with MBIA Insurance Corporation.

State statutes limit the amount of general obligation debt a government entity may issue to ten percent of the assessed value of all taxable property (tax digest) within said county. The current debt limitation for Douglas County is \$407,905,679 which is significantly in excess of the County's outstanding general obligation debt.

During the current year the County's governmental activities had an increase of \$157,777 in claims and judgments and an net increase of \$75,763 in compensated absences. Business-type activities' additions totaled \$33,395. All other outstanding debt balances went down.

Additional information on the County's long-term debt can be found on the comparative schedule of general long-term debt and in the notes to the financial statements of this report titled "Long-Term Obligations."

**Next Year's Budget**—During the year the General Fund fund balance was decreased by \$4,892,489. This compares to a \$6,919,756 increase in 2006. The County has no plans to increase the millage rate in 2008.

**Requests for Information**—This financial report is designed to provide a general overview of Douglas County, Georgia's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Office of the Finance Director, 8700 Hospital Drive, Douglasville, Georgia 30134.

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## **BASIC FINANCIAL STATEMENTS**

The basic financial statements include the government-wide statement of net assets and government-wide statement of activities which include all of the primary government's governmental activities, business-type activities and component units. In addition, the basic financial statements include the fund financial statements and the notes to the financial statements.



**DOUGLAS COUNTY, GEORGIA**  
**STATEMENT OF NET ASSETS**  
**December 31, 2007**

	Primary Government			Component Unit Douglas County Board of Health
	Governmental Activities	Business-type Activities	Total	
<b>Assets:</b>				
Cash and cash equivalents	\$ 60,501,266	\$ 87,244	\$ 60,588,510	\$ 333,788
Investments, at fair value	-	-	-	541,613
Receivables, net	5,745,441	95,230	5,840,671	-
Internal balances	223,237	(223,237)	-	-
Due from other governments and agencies	5,077,977	-	5,077,977	15,283
Prepaid items and other assets	943,078	-	943,078	-
Capital Assets:				
Nondepreciable capital assets	39,322,727	1,574,387	40,897,114	-
Depreciable capital assets, net	96,183,260	1,029,930	97,213,190	108,851
Unamortized bond costs	103,264	-	103,264	-
<b>Total assets</b>	<b>208,100,250</b>	<b>2,563,554</b>	<b>210,663,804</b>	<b>999,535</b>
<b>Liabilities:</b>				
Accounts payable	4,300,454	85,189	4,385,643	112
Accrued liabilities	2,086,304	112,374	2,198,678	296
Accrued interest payable	16,092	-	16,092	-
Due to other governments	13,182,953	-	13,182,953	74,884
Due to others	652,135	-	652,135	-
<b>Noncurrent liabilities:</b>				
Due within one year	3,366,768	117,716	3,484,484	52,570
Due in more than one year	6,029,738	1,579,338	7,609,076	-
<b>Total liabilities</b>	<b>29,634,444</b>	<b>1,894,617</b>	<b>31,529,061</b>	<b>127,862</b>
<b>Net Assets</b>				
Invested in capital assets, net of related debt	130,881,859	2,317,677	133,199,536	108,851
Restricted for:				
Capital Projects	18,878,460	-	18,878,460	-
Debt Service	137,027	-	137,027	-
Public Safety	8,594,194	-	8,594,194	-
Other Purposes	1,492,285	-	1,492,285	9,251
Unrestricted	18,481,981	(1,648,740)	16,833,241	753,571
<b>Total net assets</b>	<b>\$ 178,465,806</b>	<b>\$ 668,937</b>	<b>\$ 179,134,743</b>	<b>\$ 871,673</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**STATEMENT OF ACTIVITIES**  
For the year ended December 31, 2007

	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			Component Unit Douglas County Board of Health
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	
					Governmental Activities	Business-type Activities		
<b>Primary Government</b>								
Governmental Activities:								
General government	\$ 20,368,275	\$ 2,482,103	\$ -	\$ -	(17,886,172)	\$ -	(17,886,172)	\$ -
Judicial system	8,562,938	8,217,019	404,735	-	58,816	-	58,816	-
Public safety	28,470,517	4,594,517	381,132	-	(23,494,868)	-	(23,494,868)	-
Parks, recreation and culture	4,777,631	399,981	5,000	-	(4,372,650)	-	(4,372,650)	-
Public works	9,931,591	825,760	771,376	-	(8,334,455)	-	(8,334,455)	-
Planning/community development	3,177,888	675,302	750,645	74,307	(1,677,634)	-	(1,677,634)	-
Health and welfare	2,578,122	-	73,247	-	(2,504,875)	-	(2,504,875)	-
Interest and fiscal charges	519,710	-	-	-	(519,710)	-	(519,710)	-
<b>Total governmental activities</b>	<b>78,386,672</b>	<b>17,194,682</b>	<b>2,386,135</b>	<b>74,307</b>	<b>(58,731,548)</b>	<b>-</b>	<b>(58,731,548)</b>	<b>-</b>
Business Type-Activities:								
Solid waste	1,941,993	2,076,434	-	-	-	134,441	134,441	-
<b>Total business-type activities</b>	<b>1,941,993</b>	<b>2,076,434</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>134,441</b>	<b>134,441</b>	<b>-</b>
<b>Total primary government</b>	<b>80,328,665</b>	<b>19,271,116</b>	<b>2,386,135</b>	<b>74,307</b>	<b>(58,731,548)</b>	<b>134,441</b>	<b>(58,597,107)</b>	<b>-</b>
<b>Component Unit</b>								
Douglas County Board of Health	2,033,023	686,938	1,398,385	-	-	-	-	52,300
<b>Total component units</b>	<b>\$ 2,033,023</b>	<b>\$ 686,938</b>	<b>\$ 1,398,385</b>	<b>\$ -</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>52,300</b>
<b>General revenues:</b>								
Taxes:								
General property taxes					31,152,722	-	31,152,722	-
Recording intangibles					1,295,697	-	1,295,697	-
Real estate transfer taxes					316,717	-	316,717	-
Alcoholic beverage tax					635,732	-	635,732	-
Sales taxes					33,590,604	-	33,590,604	-
Insurance premium tax					3,481,087	-	3,481,087	-
Franchise tax					863,560	-	863,560	-
Occupation taxes					1,122,022	-	1,122,022	-
Other taxes					4,715	-	4,715	-
Grants and contributions not restricted to specific programs					1,714,801	-	1,714,801	-
Interest earned					2,279,223	3,559	2,282,782	-
Other					212,788	-	212,788	-
Gain on sale of capital assets					191,595	9,400	200,995	-
<b>Total general revenues</b>					<b>76,861,263</b>	<b>12,959</b>	<b>76,874,222</b>	<b>-</b>
<b>Change in net assets</b>					<b>18,129,715</b>	<b>147,400</b>	<b>18,277,115</b>	<b>52,300</b>
<b>Net assets - beginning</b>					160,594,905	521,537	161,116,442	831,002
<b>Prior period adjustment</b>					(258,814)	-	(258,814)	(11,629)
<b>Net assets - beginning, restated</b>					160,336,091	521,537	160,857,628	819,373
<b>Net assets - ending</b>					<b>\$ 178,465,806</b>	<b>\$ 668,937</b>	<b>\$ 179,134,743</b>	<b>\$ 871,673</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**  
**December 31, 2007**

	General	2002 SPLOST Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Cash and cash equivalents	\$ 17,751,293	\$ 31,504,461	\$ 10,676,789	\$ 59,932,543
Receivables (net of allowance for uncollectible):				
Interest	-	268	716	984
Taxes - property	2,837,142	-	3,302	2,840,444
Accounts	2,012,122	-	319,610	2,331,732
Intergovernmental	3,772,261	694,171	611,545	5,077,977
Due from other funds	247,389	1,874,198	482,690	2,604,277
Advance to other funds	217,232	-	-	217,232
Inventory	275,000	-	-	275,000
Prepaid items	668,078	-	-	668,078
<b>Total assets</b>	<b>\$ 27,780,517</b>	<b>\$ 34,073,098</b>	<b>\$ 12,094,652</b>	<b>\$ 73,948,267</b>
 <b>Liabilities and Fund Balance</b>				
<b>Liabilities:</b>				
Accounts payable	\$ 1,978,904	\$ 2,022,140	\$ 248,068	\$ 4,249,112
Accrued liabilities	2,031,639	-	54,665	2,086,304
Intergovernmental payable	-	13,182,953	-	13,182,953
Due to other funds	3,624,546	-	291,876	3,916,422
Due to others	-	-	652,135	652,135
Deferred revenue	2,759,533	-	554,760	3,314,293
<b>Total liabilities</b>	<b>10,394,622</b>	<b>15,205,093</b>	<b>1,801,504</b>	<b>27,401,219</b>
 <b>Fund balances:</b>				
Reserved for:				
Encumbrances	1,456,257	3,779,461	1,175	5,236,893
Advances to other funds	217,232	-	-	217,232
Capital outlay	-	15,088,544	10,455	15,098,999
Debt service	-	-	153,119	153,119
Inventory	275,000	-	-	275,000
Prepaid items	668,078	-	-	668,078
Unreserved, designated for, reported in:				
General fund	94,699	-	-	94,699
Special revenue funds	-	-	10,366,609	10,366,609
Unreserved - undesignated reported in:				
General fund	14,674,629	-	-	14,674,629
Special revenue funds	-	-	(6,949)	(6,949)
Capital project funds	-	-	(231,261)	(231,261)
<b>Total fund balance</b>	<b>17,385,895</b>	<b>18,868,005</b>	<b>10,293,148</b>	<b>46,547,048</b>
<b>Total liabilities and fund balances</b>	<b>\$ 27,780,517</b>	<b>\$ 34,073,098</b>	<b>\$ 12,094,652</b>	<b>\$ 73,948,267</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES**  
**TO NET ASSETS OF GOVERNMENTAL ACTIVITIES**  
**December 31, 2007**

Total Governmental Fund Balances	\$	46,547,048
 <b>Amounts reported for governmental activities in the statement of net assets are different because:</b>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation of \$ 43,492,468		135,505,987
Bond issuance costs and discounts are reported as expenditures in the governmental funds: Issuance cost total \$ 667,427 and accumulated amortization is \$ 564,163		103,264
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		3,314,293
Special assessment debt with government commitment is included as other long-term debt on the Statement of Net Assets and therefore a receivable from the affected taxpayers is needed to reflect the actual party responsible for the debt.		435,000
Long-term liabilities, including bonds payable and similar long-term obligations, are not due and payable in the current period and therefore are not reported in the funds.		
Interest payable	\$	(16,092)
Capital leases		(6,964)
Certificates of participation		(4,700,000)
Unamortized premium on COPS		(20,428)
Special assessment debt with government commitment		(435,000)
Compensated absences		(3,244,311)
Claims and judgments		<u>(100,000)</u>
		(8,522,795)
Internal service funds are used by management to charge the cost of certain activities such as insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.		1,083,013
Rounding		<u>(4)</u>
Net Assets of Governmental Activities	\$	<u><u>178,465,806</u></u>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA  
GOVERNMENTAL FUNDS  
STATEMENTS OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
For the year ended December 31, 2007**

	General	2002 SPLOST Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Taxes	\$ 57,504,056	\$ 13,856,592	\$ 134,562	\$ 71,495,210
Licenses and permits	2,272,254	-	-	2,272,254
Intergovernmental	4,099,909	-	259,148	4,359,057
Charges for services	4,340,697	-	2,732,356	7,073,053
Courts and law enforcement	5,616,038	-	2,600,981	8,217,019
Use of money and property	694,128	871,355	700,239	2,265,722
Miscellaneous revenues	214,288	-	-	214,288
<b>Total revenues</b>	<b>74,741,370</b>	<b>14,727,947</b>	<b>6,427,286</b>	<b>95,896,603</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	19,851,087	-	-	19,851,087
Judicial system	8,246,180	-	236,759	8,482,939
Public safety	34,233,855	-	3,158,692	37,392,547
Parks, recreation and culture	4,368,271	-	-	4,368,271
Public works	5,003,594	-	-	5,003,594
Planning/community development	2,898,482	-	-	2,898,482
Health and welfare	2,601,045	-	-	2,601,045
Intergovernmental	-	3,301,090	-	3,301,090
<b>Debt service:</b>				
Principal	78,460	-	10,375,000	10,453,460
Interest and fiscal fees	59,224	-	658,093	717,317
<b>Capital projects:</b>				
Public safety	-	2,332,002	-	2,332,002
Parks, recreation and culture	-	4,888,400	-	4,888,400
Public works	-	6,905,123	349,072	7,254,195
<b>Total expenditures</b>	<b>77,340,198</b>	<b>17,426,615</b>	<b>14,777,616</b>	<b>109,544,429</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(2,598,828)</b>	<b>(2,698,668)</b>	<b>(8,350,330)</b>	<b>(13,647,826)</b>
<b>Other financing sources (uses):</b>				
Sale of capital assets	427,543	-	-	427,543
Transfers in	183,037	2,446,388	2,387,464	5,016,889
Transfers out	(2,904,241)	(1,500,757)	(611,891)	(5,016,889)
	<b>(2,293,661)</b>	<b>945,631</b>	<b>1,775,573</b>	<b>427,543</b>
<b>Net change in fund balances</b>	<b>(4,892,489)</b>	<b>(1,753,037)</b>	<b>(6,574,757)</b>	<b>(13,220,283)</b>
<b>Fund balances, January 1,</b>	<b>22,278,384</b>	<b>20,879,856</b>	<b>16,867,905</b>	<b>60,026,145</b>
<b>Prior period adjustment</b>	<b>-</b>	<b>(258,814)</b>	<b>-</b>	<b>(258,814)</b>
<b>Fund balances, January 1, as restated</b>	<b>22,278,384</b>	<b>20,621,042</b>	<b>16,867,905</b>	<b>59,767,331</b>
<b>Fund balances, December 31</b>	<b>\$ 17,385,895</b>	<b>\$ 18,868,005</b>	<b>\$ 10,293,148</b>	<b>\$ 46,547,048</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the year ended December 31, 2007**

Net change in Fund Balance - Total Governmental Funds \$ (13,220,283)

**Amounts reported for governmental activities in the statement of activities are different because:**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlays	\$ 25,760,222	
Depreciation expense	<u>(5,088,658)</u>	20,671,564

In the statements of activities, only the gain/ loss on the sale of assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differ from the change in fund balance by the net book value of the assets sold

Book value of assets sold for a gain	-	
Book value of assets sold for a loss - expensed to general government	<u>(435,948)</u>	(435,948)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Deferred revenues	661,755	
Capital asset contribution	<u>-</u>	661,755

The principal paid by the taxpayers who are responsible for the special assessment debt is recorded as tax revenue in the governmental funds but is offset against a long-term receivable in the Statement of Net Assets and is therefore not reported on the Statement of Activities.

(95,000)

Repayment of bond principal and similar long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.

Capital leases	74,354	
Revenue bonds payable	9,575,000	
Certificates of participation payable	705,000	
Special assessment debt	<u>95,000</u>	10,449,354

Governmental funds report the effect of bond issuance costs and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Interest is recognized as an expenditure in the governmental funds when it is due. In the statement of activities, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences follows.

Amortization of bond issuance costs	(83,079)	
Amortization of bond premiums	53,580	
Interest expense - debt obligations	<u>148,133</u>	118,634

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated absences		(75,724)
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Internal service funds are used by management to charge the costs of certain activities such as insurance to individuals funds. The net revenue (expenses) of the Internal service funds is reported with governmental activities.

55,363

Change in Net Assets of Governmental Activities \$ 18,129,715

**DOUGLAS COUNTY, GEORGIA**  
**PROPRIETARY FUNDS**  
**STATEMENT OF NET ASSETS**  
**December 31, 2007**

	<b>Business-Type Activity Enterprise Fund Solid Waste</b>		<b>Governmental Activities Internal Service Fund</b>
<b>Assets</b>			
<b>Current assets:</b>			
Cash and investments	\$ 87,244	\$	568,723
Receivables (net of allowance for uncollectibles):			
Accounts	95,230		135,692
Interest	-		1,589
Due from other funds	3,722		1,321,872
<b>Total current assets</b>	<b>186,196</b>		<b>2,027,876</b>
<b>Noncurrent assets:</b>			
<b>Capital assets:</b>			
Non depreciable assets	1,574,387		-
Depreciable assets	1,029,930		-
<b>Total noncurrent assets</b>	<b>2,604,317</b>		-
<b>Total assets</b>	<b>\$ 2,790,513</b>	\$	<b>2,027,876</b>
<b>Liabilities:</b>			
<b>Current liabilities:</b>			
Accounts payable	\$ 85,189	\$	51,338
Lease payable	117,716		-
Other accrued liabilities	112,374		-
Claims payable	-		889,803
Due to other funds	9,727		3,722
Advances from other funds	217,232		-
<b>Total current liabilities</b>	<b>542,238</b>		<b>944,863</b>
<b>Long-term liabilities:</b>			
Closure and postclosure care costs	1,400,595		-
Compensated absences	9,819		-
Lease payable	168,924		-
<b>Total long-term liabilities</b>	<b>1,579,338</b>		-
<b>Total liabilities</b>	<b>2,121,576</b>		<b>944,863</b>
<b>Net assets</b>			
Invested in capital assets, net of related debt	2,317,677		-
Unrestricted	(1,648,740)		1,083,013
<b>Total net assets</b>	<b>\$ 668,937</b>	\$	<b>1,083,013</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES AND**  
**CHANGES IN NET ASSETS**  
**For the year ended December 31, 2007**

	<b>Business-Type Activity</b>	<b>Governmental Activities</b>
	<b>Enterprise Fund</b>	<b>Internal Service Fund</b>
	<b>Solid Waste</b>	
<b>Operating Revenues:</b>		
Transfer fees	\$ 918,341	\$ -
Dumping fees	983,098	-
Recycling sales	174,229	-
Other	766	-
Charges for services	-	9,036,705
<b>Total operating revenues</b>	<b>2,076,434</b>	<b>9,036,705</b>
<b>Operating Expenses:</b>		
Salaries and employee benefits	592,301	-
Operating expenses	1,151,343	365,379
Benefits and claims		8,677,397
Maintenance and repairs	39,813	-
Depreciation	137,029	-
Bad debts	4,885	-
<b>Total operating expenses</b>	<b>1,925,371</b>	<b>9,042,776</b>
<b>Operating income (loss)</b>	<b>151,063</b>	<b>(6,071)</b>
<b>Nonoperating revenues (expenses):</b>		
Gain on sale of equipment	9,400	
Interest earned	3,559	61,434
Interest paid	(16,622)	-
	<b>(3,663)</b>	<b>61,434</b>
<b>Changes in net assets</b>	<b>147,400</b>	<b>55,363</b>
<b>Total net assets, beginning of year</b>	<b>521,537</b>	<b>1,027,650</b>
<b>Total net assets, end of year</b>	<b>\$ 668,937</b>	<b>\$ 1,083,013</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
For the year ended December 31, 2007**

	Business-Type Activity Enterprise Fund Solid Waste	Governmental Activities Internal Service Fund
<b>Cash flows from operating activities:</b>		
Cash received from customers	\$ 2,063,269	\$ 7,608,369
Cash payments to suppliers	(1,221,953)	(8,861,552)
Cash paid to employees	(578,635)	-
<b>Net cash provided (used) by operating activities</b>	<b>262,681</b>	<b>(1,253,183)</b>
<b>Cash flows from non-capital financing activities:</b>		
Increase ( decrease) in due to other funds	(150,252)	-
<b>Net cash provided (used) by non-capital financing activities</b>	<b>(150,252)</b>	-
<b>Cash flows from capital and related financing activities:</b>		
Proceeds from sale of assets	9,400	-
Payments on capital leases	(122,793)	-
Interest paid on capital debt	(16,622)	-
Purchase of capital assets	(2,000)	-
<b>Net cash provided (used) by capital and related financing activities</b>	<b>(132,015)</b>	-
<b>Cash flows from investing activities:</b>		
Interest on investments	3,559	64,971
<b>Net cash provided by investing activities</b>	<b>3,559</b>	<b>64,971</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>(16,027)</b>	<b>(1,188,212)</b>
<b>Cash and cash equivalents at beginning of year</b>	<b>103,271</b>	<b>1,756,935</b>
<b>Cash and cash equivalent at end of year</b>	<b>\$ 87,244</b>	<b>\$ 568,723</b>
<b>Reconciliation of operating income to net cash provided (required) by operating activities:</b>		
Operating income	\$ 151,063	\$ (6,071)
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	137,029	-
Change in assets and liabilities:		
(Increase) decrease in accounts receivable	(8,279)	(70,622)
Increase (decrease) in payables	17,325	181,224
(Increase) decrease in due from other funds	-	(1,293,206)
Increase (decrease) in due to other funds	-	(64,508)
Increase (decrease) in other accrued liabilities	14,805	-
Increase (decrease) in closure/postclosure costs	(49,262)	-
<b>Net cash provided (used) by operating activities</b>	<b>\$ 262,681</b>	<b>\$ (1,253,183)</b>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET ASSETS  
December 31, 2007**

	<u>Agency Funds</u>	<u>Pension Trust Fund General Employees' Pension</u>
<b>Assets:</b>		
Cash and cash equivalents	\$ 4,756,675	\$ 114,277
Receivables:		
Taxes	7,743,157	-
Other	46,321	219,311
Intergovernmental	56	-
Due from other funds	-	
Investments, at fair value:		
Mutual funds		12,214,662
	<u>                    </u>	<u>                    </u>
<b>Total assets</b>	<b>\$ <u>12,546,209</u></b>	<b>\$ <u>12,548,250</u></b>
<b>Liabilities:</b>		
Accounts payable	\$ -	\$ 88,263
Due to other governments	483,973	-
Taxes payable to others upon collection	7,743,157	-
Funds held in trust for others	4,319,079	-
	<u>                    </u>	<u>                    </u>
<b>Total liabilities</b>	<b>\$ <u>12,546,209</u></b>	<b>\$ <u>88,263</u></b>
<b>Net Assets</b>		
<b>Net assets</b>		
Held in trust for retirement benefits (See schedule of funding progress on page 88)		\$ <u>12,459,987</u>

The notes to the financial statements are an integral part of this statement

**DOUGLAS COUNTY, GEORGIA**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS**  
**Pension Trust Fund**  
**For the Year Ended December 31, 2007**

<hr/>	
<b>Additions</b>	
Contributions:	
Employer	\$ 2,941,304
Plan members	<u>1,004,405</u>
	<u>3,945,709</u>
Investment income:	
Net increase (decrease) in fair value of investments	(459,766)
Dividends	<u>1,184,636</u>
Net investment income	<u>724,870</u>
<b>Total Additions</b>	<u>4,670,579</u>
<b>Deductions</b>	
Benefits	389,720
Administrative	<u>62,252</u>
<b>Total Deductions</b>	<u>451,972</u>
<b>Change in Net Assets</b>	4,218,607
<b>Net Assets Beginning of Year</b>	<u>8,241,380</u>
<b>Net Assets End of Year</b>	<u>\$ <u>12,459,987</u></u>

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**NOTES TO THE  
FINANCIAL STATEMENTS**



**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

**I Summary of Significant Accounting Policies**

The accompanying financial statements report on the financial activities of Douglas County, Georgia and have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for governmental and financial reporting principles. The more significant of the government's accounting policies are discussed below.

**(A) Reporting Entity**

Douglas County (the County) is a political subdivision of the State of Georgia created by legislative act in 1870. The County is governed by an elected Board of Commissioners who is governed by State statutes and regulations. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the County (the primary government) and the component unit. The component unit discussed below is included in the County's reporting entity because of the significance of its operational or financial relationship with the County. In conformity with generally accepted accounting principles, as set forth in Statement of Governmental Accounting Standards No. 14 "The Financial Reporting Entity", which was adopted by the County as of January 1, 1996, the financial statements of the component unit have been included as a discretely presented component unit. The component unit columns in the combined financial statements include the financial data for the County's one component unit, as reflected in its most recently audited financial statements. This unit is reported in columns separate from the County's financial information to emphasize that it is legally separate from the County.

A brief description of the discretely presented component unit is as follows:

Douglas County Board of Health

The Douglas County Health Department is responsible for providing environmental and physical health services to the citizens of Douglas County. Douglas County Board of Health was created by a state legislative act. During fiscal year 2007, it operated under a seven member board and a full-time executive director. The County by virtue of its appointments and the presence of the Chairman of the Board of Commissioners on the Board controls a majority of Board of Health governing positions. Although the County does not have the authority to approve or modify the Board of Health's operational and capital budget, it does have the ability to control the amount of funding it provides to the Board of Health. Such funding is significant to the overall operations of the Board of Health.

Complete financial statements of the individual component unit can be obtained directly from its administration office.

Douglas County Board of Health  
6770 Selman Drive  
Douglasville, Georgia 30210

The financial information presented from the component unit is as of June 30, 2007.

Certain county officials collect and disburse taxes, fees, fines, and other trust and agency receipts. Separate records of accountability are maintained for such receipts. For purposes of this report, these records are included as a part of agency funds with remittances to the General Fund and

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

certain nonmajor governmental funds from these officials recorded as revenue. Operating costs for these officials are included as a part of the County's General Fund. These units include:

Tax Commissioner	State Court
Sheriff	Probate Court
Magistrate Court	Superior Court Clerk
	Juvenile Court

Douglas County participates in the West Georgia Regional Library System. The library system is considered a joint venture with Carroll, Haralson, Heard and Paulding Counties (See Note IV, D).

The Atlanta Regional Commission (ARC) is considered a joint venture with Douglas County and several other governments of metropolitan Atlanta.

**(B) Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resource basis which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

The government-wide Statement of Activities reports both the gross and net cost of each of the County's functions and business-type activities. The functions are also supported by general government revenues, which include taxes, interest revenue and other items not properly included among program revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues include charges to customers for goods, services, or privileges provided, operating grants and contributions, and capital grants and contributions. Program revenues must be directly associated with the function or business-type activity. Operating grants include operating-specific and discretionary grants while the capital grants reflect capital-specific grants. The net cost (by function or business-type activity) is normally covered by general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the later are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**(C) Measurement focus, basis of accounting, and financial statement presentation**

The measurement focus describes the types of transactions and events that are reported in a fund's operating statement. Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

statements, except for agency funds which have no measurement focus. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Government gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

The focus for proprietary fund measurement is upon determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the enterprise funds and the internal service fund include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The generally accepted accounting principles applicable are those similar to businesses in the private sector.

The county's internal service fund is presented in the proprietary funds financial statements. Because principal users of internal services are the County's governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. To the extent possible, the costs of these services are reported in the appropriate functional activity.

The County's fiduciary funds are presented in the fiduciary fund financial statements by type. Since by definition, these assets are held for the benefit of a third party and cannot be used to address activities or obligations of the County, these funds are not incorporated into the government-wide statements.

The focus of the Governmental Funds' measurement in the funds statements is upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Those revenues susceptible to accrual are property taxes, alcoholic beverage taxes, sales taxes, licenses, interest revenue and charges for services. Sales taxes collected and held by the state and merchants at year-end on behalf of the government also are recognized as revenue. Fines are not susceptible to accrual because generally they are not measurable until received in cash. Other receipts and taxes become measurable and available when cash is received by the County and are recognized as revenue at that time.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

Grant revenues which are unearned at year-end are recorded as unearned revenues. Under the terms of grant agreements, the Government funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the Government's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activity categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise categories combined) for the determination of major funds. County management may electively add funds as major funds, when it is determined the funds have specific community or management focus.

The County uses the following major funds:

**Major Funds:**

**a. Governmental Funds:**

- (1) The **General Fund** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- (2) The **2002 Special Purpose Local Option Sales Tax Capital Project Fund** is utilized to account for the proceeds of a 1 percent local option sales tax approved in March 19, 2002 for the raising of not more than \$60,945,000 for the purpose of various capital outlay projects covering water and sewer facilities for the City of Villa Rica, public safety facilities, recreation facilities, a senior citizen center; and not more than \$41,055,000 for road, street and bridge purposes. The County has entered into an Intergovernmental Agreement with the Cities of Austell, Douglasville, and Villa Rica relating to the ownership and operation of certain projects and the allocation of the "SPLOST" collections including interest earned.

**b. Business-type Funds:**

- (1) The **Solid Waste Disposal Fund** accounts for the operating revenue and expense relating to the disposal of solid waste.

Additionally, the County reports the following non-major fund types:

**Special Revenue Funds**

The special revenue funds account for revenue sources that are legally or administratively restricted to expenditure for specific purposes (not including expendable trusts or major capital projects.)

**Debt Service Funds**

The debt service funds account for the servicing of general long-term debt not being financed by proprietary or nonexpendable trust funds.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

**Capital Projects Funds**

The capital projects funds account for the acquisition of fixed assets or construction of major capital projects not being financed by proprietary or nonexpendable trust funds.

**Internal Service Fund:**

The Group Health Insurance and Workers' Compensation Internal Service Funds provide self-funding for medical and dental claims and workers compensation.

**Fiduciary Fund Types:**

Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments and other County departments.

Pension Trust Fund is used to account for activities related to the public employees' retirement system. The County maintains an Employee Retirement System Trust Fund that accounts for the assets and activities of the County's pension plan.

**Non-Current Governmental Assets and Liabilities:**

GASB Statement No. 34 eliminates the presentation of Account Groups, but provides for these balances to be maintained and incorporated into the Governmental column of the government-wide Statement of Net Assets.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County applies all applicable FASB pronouncements issued on or after November 30, 1989 in accounting and reporting for its proprietary operations, unless they conflict with GASB guidance.

**(D) Encumbrances**

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

**(E) Inventories and Prepaid Items**

Certain governmental fund-types had a de minimis amount of expendable supplies on hand at December 31, 2007. Accordingly, none are shown on the balance sheets at year end. The County uses the purchase method of accounting for the purchase of materials and supplies or services. These items are charged directly to the expenditure account.

Prepaid items represent payments made to vendors for whom the benefits are applicable to future accounting periods. Since these assets represent financial resources which are not available for current appropriation or expenditure from the governmental funds, there is a corresponding reservation of the respective fund's fund balance for them.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

**(F) Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance of uncollectibles.

**(G) Capital Assets**

Capital assets, which include property, plant equipment and infrastructure assets (e.g. roads, bridges, sidewalks, culverts and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. Roads, bridges and culverts are defined by the County as projects with an individual cost of \$50,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The county has included all of its infrastructure assets (roads, bridges and culverts) regardless of acquisition date using actual costs or estimated costs using the backtracking method.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the assets constructed. No business-type capital projects were in process in 2007.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and structure	25-50
Land Improvements	10-20
Vehicles	5
Machinery and equipment	5-20
Infrastructure	20-50

**(H) Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1 and were levied on July 31, 2007 by the Board of Commissioners. Tax bills were mailed September 21, 2007 and became delinquent on November 21, 2007. State law requires that the collection period must be at least 60 days from the mailing date. Motor vehicle taxes are assessed and collected on the owner's birth date or by company name for business.

Property taxes include amounts levied against all real property, public utility property, tangible personal property and timber located in the County.

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The State, through the Property Tax Division, has been given the statutory duty of reviewing county tax digests to determine if the digests meet the criteria mandated in statute case laws and regulation for level of assessment, uniformity and equalization.

State statutes establishes the procedure for the State to equalize county property tax digests between and within counties and compel county boards of tax assessors to make adjustments in property valuations so as to insure uniformity and equity.

As directed by the legislature, the State has adopted a three-year digest review cycle in which each county's tax digest is reviewed extensively to determine the level of assessment, uniformity and equalization in each property class. In any given year, one third of the county tax digests are subject to extensive statistical testing. Counties, which do not meet the criteria, set forth in the statute and regulations are allowed an opportunity during the three year cycle to correct any deficiencies by the next review year. The other counties that are not being extensively reviewed are examined for level of assessment to equalize the state levy and public utility assessments. The State approves any county's digest as being reasonably uniform and equalized if the digest meets certain standards.

For those digests submitted by counties in their digest review year, the State completes the review on or before August 1 of the following tax year or within 30 days of the date the ratio study results are provided by the State Auditor. Based upon this review, the State will approve any digest when it is found to be reasonably uniform and equalized by having met the following state established standards:

The average level of assessment for each class of property meets the state standards of 36% to 44%;

The average measure of overall equalization, the coefficient of dispersion, meets the state standard of 15% or less for residential properties and 20% or less for all other property classes;

The bias ratio, or statistical measure of price related differential, meets the state standard of 95% to 110%.

The State conditionally approves the digest and assesses a penalty of \$5.00 per taxable parcel of real property if a county's review year digest contains the same or similar deficiencies as the previous review year digest. If the overall average assessment level does not meet state standards, the county is assessed additional state tax in the amount equal to the difference between the state's one-quarter of a mill that would have been produced if the digest had been at the proper assessment level and the amount the digest actually produces for collection purposes.

For those counties submitting their digest during a non-review year, digests are evaluated by the State based on the overall average assessment ratio deviation from the proper assessment ratio of 36% to 44%.

Beginning with the 2000 tax year digest reviews, in order to measure the compliance of each county in meeting state standards for digest approval, the State utilizes the information provided by the State Auditor from the sales ratio studies developed for each county. Each county's ratio study measures the statistical standards of level of assessment, uniformity and equalization.

The Georgia Code requires the State to annually propose assessments for public utility property and to insure that these properties are assessed at the same overall average assessment level as other property in the county. Each utility company is required to annually return their properties indicating location, description, type of property and valuation. The Revenue Commissioner's staff inspects these returns to insure the accuracy of each utility company's declarations. In the 1983 legislative

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session, a bill was passed establishing preferential assessment of tangible real property devoted to bona fide agricultural purposes. By statute, all real property is assessed at 40% of fair market value, however, the new legislation provided for a 30% level of assessment or 75% of the value at which other taxable real property is assessed.

In making application for preferential assessment, qualifying taxpayers must have signed a covenant (contract) agreeing to continuously maintain the property in agricultural pursuits for a period of 10 years.

In 1991, the Legislature embraced the "current use" valuation concept. This bill provided for the assessment for ad valorem tax purposes of certain qualifying properties based on current use value rather than fair market value. This is under an assessment program known as conservation use covenants.

Prior to 1992, timber was taxed annually as part of the tax digest. Along with Conservation Use Valuation, the amendment to the Georgia Constitution, which was approved by the electorate in 1991, also provided for a one-time assessment on harvested timber versus the annual taxation of timber as part of the value of real estate. Timber is now taxed once at its current value when harvested.

Douglas County bills and collects its own real property taxes as well as the County School System and State of Georgia and incorporated cities. The County also collects its own personal property taxes as well as those of the County School System, State of Georgia, and incorporated cities. Collection and remittance of taxes, for all of entities except the County, are accounted for in the Tax Commissioner Agency Fund. The County's property tax transaction is reported in the General Fund and Debt Service Fund.

**(I) Local Option Sales Tax**

The County receives 79.067 of a 1% local option sales tax levied on all retail sales made within the County. The proceeds of such tax collected each year are used to reduce, on a dollar-for-dollar basis, the millage equivalent amount of property taxes, which would otherwise be required to be levied in the subsequent year. This allocation was renegotiated with municipalities within Douglas County during 2002. The impact of these negotiations yielded no significant change to the allocation to be received for Douglas County, Georgia.

**(J) Compensated Absences**

Annual leave is earned at the rate of ten days per year after one year of service, twelve days per year after five years of service, eighteen days per year after ten years of service, twenty days per year after fifteen years of service, twenty four days per year after twenty two years of service and twenty five days per year after twenty four years for the remainder of employment. There is no requirement that annual leave be taken; however, there is a 35-day maximum accumulation of annual leave days. Upon termination, all employees are paid for all accumulated annual leave.

Sick leave is earned at the rate of seven hours for each month of service for all employees except firefighters who earn ten and one half hours for each month of service and is allowed to accumulate indefinitely. Unused sick leave is forfeited upon termination of employment and is therefore not recorded as a liability except as provided under the next section.

An employee retiring after fifteen (15) years of service receives five (5) day's pay for each year employed by the County. (Provided the employee has accumulated enough sick hours during their employment period - 800 hours for employees on 40 hour payroll; 1,200 hours for employees on 56 hour payroll).

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The current pay rate, including certain additional employer-related fringe benefits, is used to calculate compensated absences accruals at December 31. The entire liability for compensated absences is reported in the government-wide and proprietary fund statements, whereas, only the matured portion resulting from employee resignations and retirements is reported in the governmental fund statements.

**(K) Cash, Cash Equivalents and Investments**

The county's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, funds on deposit with the Georgia Fund I (local government investment pool) and other short-term investments with original maturities of three months or less from the date of acquisition. For the purpose of the proprietary fund type statement of cash flows, the County considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

The statutes of the State of Georgia authorize the County to invest in U.S. Government obligations; obligations fully insured or guaranteed by the U. S. Government or by a government agency of the United States; obligations of any Corporation of the U. S. Government; State of Georgia obligations and other States; obligations of other counties, municipal corporations and political subdivisions of the State of Georgia, repurchase agreements when collateralized by U.S. Government or agency obligations; prime banker's acceptances; and pooled investment programs sponsored by the State of Georgia for the investment of local government funds (Georgia Fund I).

In accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, the County has reported the investments at December 31, 2007 at fair value. Fair value of the external investment pool, Georgia Fund 1, is equal to the value of the pool shares. Money market investments and those investments which had a remaining maturity at the time of purchase of one year or less are recorded at amortized cost or cost plus accrued interest, which approximates fair value. The fair value of all other investments are calculated using quoted market prices because these prices have been determined to be the most reliable and verifiable and are the most understood by investors, creditors and other users of financial information.

The Georgia Fund 1 (a local government investment pool created under OCGA 36-83-8) is not SEC registered, but is operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. The Office of Treasury and Fiscal Services (OTFS) assumes the daily responsibility of managing the assets of the pool. The Georgia State Depository Board prescribes cash management policies and procedures for the state and provides oversight for the pool. The Board meets quarterly and is comprised of the Governor, the Commissioner of Insurance, the state accounting office, the Commissioner of Transportation, the Commissioner of Banking & Finance, the State Revenue Commissioner, and the Director of the Office of Treasury and Fiscal Services. State law requires the board to formulate such policies to maximize efficient and effective utilization of the state's cash resources. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on \$1 per share. The fair value of the County's position in the pool is the same as the value of pool shares (\$1 per share value).

All investment income including changes in the fair market value of investments has been reported as revenue in the operating statements.

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**(L) Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**(M) Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**(N) Interfund Transactions**

Interfund transactions are reflected as loans, services provided reimbursement or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

**(O) Contributed Capital and Capital Contributions – Proprietary Funds**

Grants, entitlements and shared revenues restricted for the acquisition or construction of capital assets were recorded as contributed capital prior to the implementation of GASB Statement 33, *Accounting and Financial Reporting for Nonexchange Transactions*. As required by GASB 33, the County has begun recognizing capital contributions as revenue in the current year rather than as contributed capital.

**(P) Comparative Data/Reclassifications**

Comparative total data for the prior year have not been presented in the fund financial statements, except for the General Fund RSI. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**(Q) Net Assets**

Net assets are comprised of three categories: Net assets invested in capital assets, net of related debt; Restricted net assets; and Unrestricted net assets. The first category reflects the portion of net assets which is associated with non-liquid, capital assets, less the outstanding debt (net) related to these capital assets. The related debt (net) is the debt less the outstanding liquid assets and any associated unamortized costs. Restricted net assets are restricted assets, net of related debt. Net

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assets which are neither restricted nor related to capital assets are reported as unrestricted net assets.

**II Stewardship, Compliance and Accountability**

**(A) Deficit Fund Balances/Net Assets**

The Special Tax District special revenue fund had a deficit fund balance of \$34,531 as of December 31, 2007. The deficit is currently funded by amounts owed to other funds, which will be repaid by future tax collections. The Group Health internal service fund deficit of \$90,887 will be funded by General Fund transfers. The GRTA Arterial Road capital project fund deficit of \$231,261 will be funded by revenues from the State of Georgia per contractual agreements.

**(B) Budgetary Information**

The annual budget document is the financial plan for the operation of Douglas County. The budget process exists for the purpose of providing a professional management approach to the establishment of priorities and the implementation of work programs while providing an orderly means for control and evaluation of the financial posture of the county.

The County prepares a separately issued budget report. An annual operating budget is prepared for the General, Special Revenue and Debt Service Funds on a basis consistent with generally accepted accounting principles. The department and agency heads begin budget preparation in July. The County's finance department formulates and remits the budget to the Board of Commissioners. The Board of Commissioners with the assistance of the County Administrator, Finance Director and the Financial Analyst conducts budget hearings with all departments and agencies. After a review by the budget committee and public hearing, a final budget is approved when the budget resolution is adopted.

The County Financial Analyst is delegated the authority to transfer funds from one budget line-item to another within a department. No increase in the overall budget can be made without the approval of the Board of Commissioners.

The General, Special Revenue and Debt Service Fund(s) are subject to budgetary control at the department level. Unencumbered appropriations in the annual operating budget lapse at fiscal year end. The County's expenditures were within the authorization provided by the operating budget and supplemental appropriations thereto, as approved by the Board of Commissioners.

**(C) Capital Improvements Budget**

Major capital facilities and improvements, which are accounted for by the County within the Capital Projects Funds, are subject to budgetary control on a project basis. The County's finance department prepares the budget for projects based upon architectural and engineering estimates and other factors. Appropriations covering capital projects are normally approved by the Board of Commissioners at the time that the annual operating budgets are approved. No increase in the overall capital projects budget can be made without the approval of the Board of Commissioners and amendment to the budget. Appropriations for a specific project do not lapse until completion of the project. During the fiscal year ended December 31, 2007, the County's expenditures for capital improvement projects were within the authorization provided in the budget.

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**(D) Excess of Expenditures over Appropriations**

General Fund:

All budgeted departments ended the year at their respective budget or with a favorable variance.

Special Revenue:

Expenditures exceeded appropriations in the following funds:

Law Library	\$	20,174
Law Enforcement Confiscated Funds		201,165
Sheriff Other Programs		12,975

All amounts were funded from available fund balances. The importance of budget amendments will be reviewed with the elected officials who control these funds.

**(E) Use of Estimates in the Preparation of Financial Statements**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**III Detailed Notes on all Funds**

**(A) Deposits and Investments**

A reconciliation of cash and investments as shown on the statements of net assets follows:

	<u>Cash and Cash Equivalents</u>	<u>Investments</u>	<u>Total</u>
Cash on hand	\$ 78,682	\$ -	\$ 78,682
Balances per note below	<u>59,011,044</u>	<u>19,459,799</u>	<u>78,470,843</u>
<b>Total Cash and Investments</b>	<b><u>\$ 59,089,726</u></b>	<b><u>\$ 19,459,799</u></b>	<b><u>\$ 78,549,525</u></b>
Statements of net assets (page 37)			
Primary Government:			
Cash and Cash Equivalents			\$ 60,588,510
Component Unit			875,401
Statement of fiduciary net assets			<u>17,085,614</u>
<b>Total</b>			<b><u>\$ 78,549,525</u></b>

**Deposits**

The deposits of the County are governed by Georgia General Statutes (45-8-12; 13; etal) which allow depositories to collateralize excess deposits above Federal depository insurance coverage by one of two methods. Under the Dedicated Method, all deposits exceeding the Federal depository insurance coverage are collateralized with securities held by the County's agent in the County's name. Under the Georgia State Pledging Pool Program Method, which is

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a collateral pool, all uninsured deposits are collateralized with securities held by the director of the Office of Treasury and Fiscal Services agent in the name of the director. The State has selected the Georgia Bankers Association as agent. Since the director is acting in a fiduciary capacity for the County, these deposits are considered to be held by the County's agent in the County's name. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the director the adequacy of their pooled collateral covering uninsured deposits. The director does not confirm this information with the County or with the escrow agent. Because of the inability to measure the exact amount of collateral pledged for the County under the Pooling Method, the potential exists for under collateralization, and this risk may increase in periods of high cash flows. However, the director of the Office of Treasury and Fiscal Services enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method.

**Custodial credit risk – deposits** – Custodial credit risk for deposits is the risk that, in the event of bank failure, a government's deposits may not be returned to it. At December 31, 2007, the County (including the component unit) had a carrying amount of \$59,011,044 and bank balance of \$61,549,917. \$61,257,707 of the County's deposits were either covered by federal depository insurance, collateralized through the Georgia Public Funds Pledging Pool or other authorized securities listed herein. \$292,210 deposits were exposed to custodial risk as follows:

Uncollateralized	\$292,210	110%	\$324,678
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Georgia law governs collateral requirements and forms of collateral under O.C.G.A. Section 45-8-12 which is incorporated by reference within the County's Investment Policy. The County has no custodial credit risk policies requiring additional collateral. In summary, Georgia law states:

- All deposits shall be collateralized within 10 days of deposit by a surety bond, a guarantee of insurance, or collateral.
- The face value of any surety bond, guarantee of insurance or collateral shall be at least 110% of the public funds being secured, net of deposit insurance.
- If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1), the aggregate market value of pledged securities may not be less than 110% of the daily pool balance.

Authorized security for deposits enumerated under law includes surety bonds, FDIC insurance, obligations of the United States or the State of Georgia, obligations of Georgia counties or municipalities, bonds of any Georgia public authority, industrial revenue bonds of any Georgia development authority, and obligations of any subsidiary corporation of the United States government fully guaranteed by the United States (such as Federal Home Loan Bank, Federal National Mortgage Association, etc).

**Investments**

**Interest rate risk** – Interest rate risk is the risk that the market value of securities in the County's portfolio will fall due to changes in general interest rates. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk** – State statutes authorize the County to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptances; the local government investment pool established by state law; repurchase agreements; and obligations

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of other political subdivisions of the State of Georgia. The County has no investment policy that would further limit its investment choices.

**Custodial credit risk – Investments** - Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require all investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. State statutes allow the Pension Trust Fund a broader range of investments than other County investments.

**Concentration of credit risk** – Douglas County places no limit on the amount it may invest in any one issuer.

In its investment of both public and pension trust funds, the County follows state statutes. As of December 31, 2007, the investments of the Government were:

<u>Type of Investment</u>	<u>Average Credit Rating</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>	
			<u>Less than One</u>	<u>5- 10</u>
<b>Primary Government:</b>				
Money Market	NR	\$ 6,703,524	\$ 6,703,524	\$ -
<b>Component Unit:</b>				
Georgia Fund 1	AAAm	541,613	541,613	-
<b>Pension Trust Fund:</b>				
Mutual Funds - Fixed	(a)	6,541,453	-	6,541,453 (b)
Mutual Funds - Stocks	N/A	5,673,209	-	-
<b>Total Investments</b>		<u>\$ 19,459,799</u>	<u>\$ 7,245,137</u>	<u>\$ 6,541,453</u>

(a) Portfolio consists of U.S. Government instruments, U.S. Government Agencies, and corporate bonds rated AAA to B. Approximately 10% of the fixed investments are in foreign bonds which are not rated.

(b) Weighted-average

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**(B) Receivables**

Receivables as of year end for the County's individual major funds and nonmajor governmental and Internal Service Funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>2002 SPLOST</u>	<u>Nonmajor Governmental Funds</u>	<u>Solid Waste</u>	<u>Internal Service</u>	<u>Total</u>
Primary Government:						
Taxes property	\$ 2,886,209	\$ -	\$ 3,302	\$ -	\$ -	2,889,511
Accounts	3,246,319	-	319,610	129,805	135,692	3,831,426
Interest	-	267	717	-	1,589	2,573
Intergovernmental	3,772,261	694,171	611,545	-	-	5,077,977
<b>Gross receivables</b>	<b>9,904,789</b>	<b>694,438</b>	<b>935,174</b>	<b>129,805</b>	<b>137,281</b>	<b>11,801,487</b>
Less allowance for Uncollectibles	(1,283,264)	-	-	(34,575)	-	(1,317,839)
<b>Net total receivables</b>	<b>8,621,525</b>	<b>694,438</b>	<b>935,174</b>	<b>95,230</b>	<b>137,281</b>	<b>10,483,648</b>
Component unit:						
Intergovernmental	15,283	-	-	-	-	15,283
<b>Gross receivables</b>	<b>15,283</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>15,283</b>
Less: allowance for uncollectibles	-	-	-	-	-	-
<b>Net total net receivables</b>	<b>15,283</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>15,283</b>
<b>Total reporting entity</b>	<b>\$ 8,636,808</b>	<b>\$ 694,438</b>	<b>\$ 935,174</b>	<b>\$ 95,230</b>	<b>\$ 137,281</b>	<b>\$ 10,498,931</b>
Reconcile to Statement of Net Assets:						
Totals above				\$ 10,498,931		
GASB 34 adjusting for special assessment debt				435,000		
				<u>\$ 10,933,931</u>		

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>
Delinquent property taxes receivable:	
General Fund	\$ 1,606,678
Nonmajor governmental funds	21
Charges for services:	
General Fund	915,528
Grant funds:	
General Fund	37,327
Nonmajor governmental funds	554,739
Sale of property:	
General Fund	<u>200,000</u>
<b>Total deferred/unearned revenue</b>	<b>\$ <u>3,314,293</u></b>

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**(C) Capital Assets**

Capital asset activity for the year ended December 31, 2007 was as follows:

Primary Government

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
Capital assets, not being depreciated				
Land	\$ 14,769,581	\$ 8,727,321	\$ -	\$ 23,496,902
Construction in progress	13,334,156	3,767,651	1,275,982	15,825,825
<b>Total capital assets, not being depreciated</b>	<b>28,103,737</b>	<b>12,494,972</b>	<b>1,275,982</b>	<b>39,322,727</b>
<b>Capital assets, being depreciated:</b>				
Buildings	64,424,998	3,067,500	-	67,492,498
Improvements other than buildings	3,517,291	2,051,007	-	5,568,298
Machinery and equipment	6,098,151	872,204	65,500	6,904,855
Infrastructure	40,305,083	6,320,752		46,625,835
Computers	672,954	58,235		731,189
Vehicles	15,640,625	1,871,535	1,193,919	16,318,241
<b>Total capital assets being depreciated</b>	<b>130,659,102</b>	<b>14,241,233</b>	<b>1,259,419</b>	<b>143,640,916</b>
<b>Less accumulated depreciation for:</b>				
Buildings	12,789,269	1,547,645	-	14,336,914
Improvements other than buildings	1,282,495	261,248	-	1,543,743
Machinery and equipment	3,726,886	410,340	65,500	4,071,726
Infrastructure	18,326,197	1,610,495	-	19,936,692
Computers	456,335	108,615	-	564,950
Vehicles	6,911,286	1,150,316	1,057,971	7,003,631
<b>Total accumulated depreciation</b>	<b>43,492,468</b>	<b>5,088,659</b>	<b>1,123,471</b>	<b>47,457,656</b>
<b>Total capital assets, being depreciated, net</b>	<b>87,166,634</b>	<b>9,152,574</b>	<b>135,948</b>	<b>96,183,260</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 115,270,371</b>	<b>\$ 21,647,546</b>	<b>\$ 1,411,930</b>	<b>\$ 135,505,987</b>

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	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Business-type activities:</b>				
Capital assets, not being depreciated				
Land and improvements	\$ 1,574,386	\$ -	\$ -	\$ 1,574,386
<b>Total capital assets,         not being depreciated</b>	<b>1,574,386</b>	<b>-</b>	<b>-</b>	<b>1,574,386</b>
<b>Capital assets, being depreciated:</b>				
Buildings and structures	406,241	-	-	406,241
Machinery and equipment	2,470,526	2,000	-	2,472,526
Computer software	40,360	-	-	40,360
Vehicles	494,579	-	31,670	462,909
<b>Total capital assets         being depreciated</b>	<b>3,411,706</b>	<b>2,000</b>	<b>31,670</b>	<b>3,382,036</b>
<b>Less accumulated depreciation for:</b>				
Buildings and structures	133,685	14,124	-	147,809
Machinery and equipment	1,743,132	93,730	-	1,836,862
Computer software	20,858	5,572	-	26,430
Vehicles	349,072	23,628	31,670	341,030
<b>Total accumulated depreciation</b>	<b>2,246,747</b>	<b>137,054</b>	<b>31,670</b>	<b>2,352,131</b>
<b>Total capital assets being depreciated, net</b>	<b>1,164,959</b>	<b>(135,054)</b>	<b>-</b>	<b>1,029,905</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 2,739,345</b>	<b>\$ (135,054)</b>	<b>\$ -</b>	<b>\$ 2,604,291</b>

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	
General government	\$ 957,585
Judicial system	78,107
Public safety	1,372,804
Parks, recreation, and culture	603,658
Public works	1,789,696
Planning/Community Development	247,292
Health and welfare	39,516
<b>Total depreciation expense - governmental activities</b>	<b>\$ 5,088,658</b>
<b>Business-type activities:</b>	
Landfill	137,029
<b>Total depreciation expense - business-type activities</b>	<b>\$ 137,029</b>

**(D) Interfund Receivables, Payables and Transfers**

**Receivables/Payables**

Outstanding balances between funds reported as due to/from other funds include outstanding charges by one fund to another for services or goods, subsidy commitments outstanding and other miscellaneous receivables and payables between funds that are the result of a time lag between the dates that transactions are recorded in the accounting system and payments between the funds are

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made. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Balances to which a fiduciary fund is a party are treated as external receivables and payables.

**Transfers**

Transfers and payments within the reporting entity are substantially for the purposes of subsidizing operating functions, funding capital projects and asset acquisitions, or are used to 1) move in revenues from the fund where they are authorized for collection by statute or budget to the fund where statute or budget requires expenditure, 2) move receipts restricted to debt service from funds collecting the receipts to the debt service fund as debt service payments become due, and 3) use unrestricted revenues collected to finance various programs accounted for in other funds in accordance with budgetary authorizations. Resources are accumulated in a fund or component unit to support and simplify the administration of various projects or programs. The government-wide statement of activities eliminates transfers as reported within the segregated governmental and business-type activities columns. Only transfers between the two columns appear in this statement

The composition of interfund balances, transfers, and advances to/from other funds as of December 31, 2007 is as follows:

**Interfund Receivables/Payables**

	Due to other funds				Total
	General Fund	Solid Waste Fund	Nonmajor Governmental Funds	Internal Service	
<b>Due from other funds:</b>					
General Fund	\$ -	\$ -	\$ 247,389	\$ -	\$ 247,389
2002 SPLOST Fund	1,874,198	-	-	-	1,874,198
Solid Waste Fund	-	-	-	3,722	3,722
Nonmajor Governmental Funds	469,109	-	13,581	-	482,690
Internal Service Funds	1,281,239	9,727	30,906	-	1,321,872
	<u>\$ 3,624,546</u>	<u>\$ 9,727</u>	<u>\$ 291,876</u>	<u>\$ 3,722</u>	<u>\$ 3,929,871</u>

**Transfers In/Out**

	Transfer In:				Total
	General Fund	2002 SPLOST Fund	Internal Service Funds	Nonmajor Governmental Funds	
<b>Transfer Out:</b>					
General Fund	\$ -	\$ 2,175,000	\$ -	\$ 729,241	\$ 2,904,241
2002 SPLOST FUND	-	-	-	1,500,757	1,500,757
Parks Debt Service Fund	-	271,388	-	-	271,388
Internal Service Funds	-	-	500,000	-	500,000
Nonmajor Governmental Funds	183,037	-	-	157,466	340,503
Total	<u>\$ 183,037</u>	<u>\$ 2,446,388</u>	<u>\$ 500,000</u>	<u>\$ 2,387,464</u>	<u>\$ 5,516,889</u>

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**Advances To/From Other Funds**

	Payable from:	
Payable to:	Solid Waste	Total
General Fund	\$ 217,232	\$ 217,232
	\$ 217,232	\$ 217,232

The amounts payable to the general fund relate to working capital loans made to the solid waste enterprise fund. None of the balance is scheduled to be collected in the subsequent year.

**(E) Operating Leases**

All operating leases expired at December 31, 2007

**(F) Capital Leases**

**Equipment**

The County has entered into equipment lease agreements for financing various equipment. These lease agreements qualify as capital leases for accounting purposes (titles transfer at the end of the lease terms) and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

In March 2006, the County entered into an equipment lease agreement with the Association of County Commissioners of Georgia for the acquisition of a compactor in the amount of \$508,372. The lease will be paid from fees collected by the Solid Waste enterprise fund.

The following is an analysis of machinery and equipment capital assets leased under capital leases as of December 31, 2007:

	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Machinery and Equipment	\$ <u>65,000</u>	\$ <u>508,372</u>

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The following is a schedule by years of future minimum payments under capital leases, and the present value of the net minimum lease payments at December 31, 2007:

<b>Governmental activities</b> Year ending December 31,	<b>Capital Leases</b>
2008	\$ 7,012
Total minimum lease payments	7,012
Less: amount representing interest	(47)
<b>Present value of minimum lease payments</b>	<b>\$ 6,965</b>
<b>Business-type activities</b>	
Year ending December 31,	Capital Leases
2008	\$ 127,797
2009	139,415
1010	34,853
Total minimum lease payments	302,065
Less: amount representing interest	(15,425)
<b>Present value of minimum lease payments</b>	<b>\$ 286,640</b>

**Building**

Certificates of Participation – In April 2003, the County issued \$6,785,000 of Certificates of Participation through the Association County Commissioners of Georgia Leasing Program (ACCG). These Certificates represent fractionalized interests in Base Rentals to be paid under an annually renewable public purpose master lease. The County entered into a building lease purchase agreement with ACCG to finance the construction of a jail annex for administration and law enforcement staff and beds and support area for inmates, pay certain issuance costs and fund a reserve fund.

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**(G) Long-Term Obligations**

	Balance January 1, 2007	Additions	Payments/ Retirement	Balance December 31, 2007	Amounts Due Within One Year
<b>Governmental activities:</b>					
Capital leases	\$ 81,318	\$ -	\$ 74,353	\$ 6,965	\$ 6,965
Special assessment debt with government commitment	530,000	-	95,000	435,000	100,000
Revenue Bonds	9,575,000	-	9,575,000	-	-
Premium on issue	47,471	-	47,471	-	-
Certificates of Participation	5,405,000	-	705,000	4,700,000	720,000
Premium on issue	26,537	-	6,109	20,428	-
Compensated absences	3,168,547	1,774,606	1,698,843	3,244,310	1,650,000
Claims and judgments	832,026	157,777	-	989,803	889,803
	<u>\$ 19,665,899</u>	<u>\$ 1,932,383</u>	<u>\$ 12,201,776</u>	<u>\$ 9,396,506</u>	<u>\$ 3,366,768</u>
<b>Business-Type Activities:</b>					
Closure and postclosure costs	\$ 1,489,857	\$ -	\$ 49,262	\$ 1,440,595	\$ 40,000
Compensated absences	29,426	33,395	21,733	41,088	31,269
Capital leases	409,433	-	122,793	286,640	117,716
	<u>\$ 1,928,716</u>	<u>\$ 33,395</u>	<u>\$ 193,788</u>	<u>\$ 1,768,323</u>	<u>\$ 188,985</u>

For the governmental activities, claims and judgments and compensated absences are generally liquidated by the general fund.

**Special Assessment Debt with Government Commitment**

During 1992 the County entered into an agreement with the Douglasville/Douglas County Water and Sewer Authority whereby the Authority would issue debt for public domain improvements, such as roads, sidewalks and water and sewer infrastructure. The improvements were made in a geographic area known as Community Improvement District No. 1. The debt is to be retired from the proceeds of a special property tax levy on the taxpayers of Community Improvement District No. 1. The obligation of the Douglasville/Douglas County Water and Sewer Authority is included in General Long-Term Debt as Special Assessment Debt with Government Commitment. The obligation of the County to make the payments required by the agreement is a general obligation of the County.

The following is a summary of the County's outstanding special assessment debt with government commitment:

<u>Year Issued</u>	<u>Purpose</u>	<u>Interest Rate (%)</u>	<u>Interest Date</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Authorized and Issued</u>	<u>Retired</u>	<u>Outstanding</u>
1995	Infrastructure	3.7%	6/1, 12/1	5/19/92	12/1/11	\$ 1,400,000	\$ 965,000	\$ 435,000

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Annual debt service requirement for special assessment debt with government commitment are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2008	\$ 100,000	27,623	127,623
2009	105,000	21,272	126,272
2010	110,000	14,605	124,605
2011	<u>120,000</u>	<u>7,620</u>	<u>127,620</u>
<b>Total</b>	<b><u>\$ 435,000</u></b>	<b><u>\$ 71,120</u></b>	<b><u>\$ 506,120</u></b>

**Revenue Bonds**

On May 23, 2002 the County received \$41,898,514 into the Parks and Recreation Construction fund pursuant to a bond closing by the Development Authority of Douglas County. This amount consisted of \$40,390,000 par and \$1,508,514 of net premium.

The Development Authority of Douglas County Revenue Bonds (Parks and Recreation Projects), Series 2002 (the "Bonds"), were issued by the Development Authority of Douglas County (the "Authority"), a public body corporate and politic of the State of Georgia. The proceeds from the sale of the Bonds will be used for the purpose of (i) financing all or a portion of the costs of the acquisition, construction, development and equipping of recreation facilities and parks (the "Project"); and (ii) paying the costs of issuance of the Bonds.

The Bonds are limited obligations of the Authority. The Bonds are payable solely from payments to be made by the County pursuant to an Intergovernmental Contract, dated as of May 15, 2002 (the "Contract"), between the Authority and the County. The County's obligation to make payments to the Authority sufficient in time and amount to enable the Authority to pay the principal of and interest on the Bonds is absolute and unconditional, is secured by a pledge of the County's full faith and credit and taxing powers and will not expire so long as any of the Bonds remain outstanding and unpaid. The County intends to make payments with respect to the Project from the revenues received pursuant to the County's one percent special local option sales and use tax (the "SPLOST"). However, the revenues from the SPLOST are not pledged to such payments. The County has agreed to make payments directly to the Sinking Fund Custodian. Payment of the principal of and interest on \$6,910,000 in principal amount of the Bonds maturing on September 1, 2007 when due will be guaranteed by a municipal bond insurance policy to be issued simultaneously with the delivery of the Bonds by MBIA Insurance Corporation. The remaining Bonds will not be insured.

As the County is responsible, under the related documents to make payments to a trustee sufficient to pay principal and interest on the bonds, the related transactions, including the liability for the bonds, have been recorded in the County's financial statements and not in those of Development Authority of Douglas County.

The following is a summary of the County's outstanding contractual obligation with the Development Authority of Douglas County:

<u>Year Issued</u>	<u>Purpose</u>	<u>Interest Rate (%)</u>	<u>Interest Date</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Authorized and Issued</u>	<u>Retired</u>	<u>Outstanding</u>
2002	Parks & Recreation	2.5-5%	3-1, 9-1	5/15/02	9/1/07	\$ 40,390,000	\$ 40,390,000	\$ -

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**Certificates of Participation**

The following is a summary of the County's outstanding certificate of participation with the Association County Commissioners of Georgia:

<u>Year Issued</u>	<u>Purpose</u>	<u>Interest Rate (%)</u>	<u>Interest Date</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Authorized and Issued</u>	<u>Retired</u>	<u>Outstanding</u>
2003	Jail Annex	1.5-5%	6-1, 12-1	4/1/03	12/1/13	\$ 6,785,000	\$ 2,085,000	\$ 4,700,000

Annual debt service requirement for the contractual obligation with the Association County Commissioners of Georgia:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2008	\$ 720,000	165,493	885,493
2009	740,000	146,772	886,772
2010	760,000	125,682	885,682
2011	800,000	87,683	887,683
2012	825,000	60,082	885,082
2013	855,000	31,208	886,208
<b>Total</b>	<b>\$ 4,700,000</b>	<b>\$ 616,920</b>	<b>\$ 5,316,920</b>

**(H) Short-Term Tax Anticipation Notes**

On October 29, 2007, the County issued \$9,000,000 in tax anticipation notes to finance the acquisition of a tract of land for future public safety expansion. The note bore interest at a rate of 3.58 percent and was paid on December 31, 2007 from 2007 property tax revenues collected between September and December. Principal and interest amounts repaid were \$9,055,490.

The borrowings were allocated to the General Fund.

Short-term debt activity for the year ended December 31, 2007, was as follows:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Ending Balance</u>
Tax anticipation notes	\$ -	\$ 9,000,000	\$ 9,000,000	\$ -

**(I) Fund Balances/Net Assets Reserves and Designations**

1. Primary Government

Reserves are used to indicate that a portion of the fund balance or retained earnings is not appropriate for expenditure or is legally segregated for a specific future use. The following reserves are used by the County:

a. General, Special Revenue and Capital Projects Funds

- (1) Reserved for encumbrances – restricted for payment of open commitments.
- (2) Reserved for prepaid expenditures – restricted for contracts already purchased.

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- (3) Reserved for debt service – restricted for payment of advance funding.
- (4) Reserved for advances – restricted for payment of advance funding.
- (5) Reserved for construction and capital outlay – restricted for projects financed by general obligation bond proceeds and similar long-term obligations, sales tax revenues and transfers from the General Fund.

Designations of fund balances are not legally required segregations but are segregated for a specific purpose. The following designations of fund balance are used by the County:

General, Special Revenue and Capital Projects funds

Designated for subsequent years' expenditures – designated for future capital outlays.

2. Component Units

Reserves represent those portions of the fund equity not appropriated for expenditure or legally segregated for a specific future use. The following are used by the Board of Health:

a. Special Revenue Funds:

- (1) Reserved for encumbrances – restricted for payment of open commitments.

**(J) Landfill Closure and Postclosure Care Cost**

State and federal laws and regulations require that the County place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for a period thirty years after closure. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill capacity used during the year. The estimated liability for landfill closure and postclosure care costs has a balance of \$1,440,5595 as of December 31, 2007, which is based on 100% of Phase I section I, the original solid waste landfill, and 36.17% of the C & D landfill Phase I, sections II and section III. This liability is recorded in the Solid Waste Enterprise Fund. It is estimated that an additional \$1,176,562 will be recognized as closure and postclosure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity, which is in the next 8 to 10 years. The estimated total current remaining cost of the landfill closure and postclosure care, \$3,004,554 is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 2007. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

As a result of a review of airspace in 2007 by the landfill engineering firm , which indicated that the site has additional capacity, no closure/postclosure costs were recorded in 2007, since the effect in prior years was to record to much expense based on the estimated airspace at the time.

The Government expects to finance the costs for the estimated landfill closure and postclosure care costs as they become due during the coming thirty years through the regular operations of the Government.

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**IV Other Information**

**(A) Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The State Constitution provides that the County (a political subdivision) may be immune for most forms of bodily injury and property damage arising out of its operations, if such losses are not insured. It is the policy of the County to utilize immunity as a legal defense against liability claims whenever the risk of loss is not insured and immunity may be asserted.

The County purchases commercial automotive liability insurance to cover its automobiles, trucks, and other on-road vehicles. Beyond the limits of the liability policies, the County asserts immunity and has never had to pay a claim in excess of those policies. Therefore, no reserve is established for these risk exposures.

Building and contents, and contractor's equipment are insured through an "all risk" property damage insurance policy and the County retains the first \$2,500-10,000 of each loss. This retention level is funded by an annual contingency appropriation. The appropriated limit has never been reached in any year.

During 1991, the County established a health care and employee benefits trust to provide employee benefits for losses of life and disability and for medical claims. The County is partially self-insured for these risks. Any claim exceeding \$100,000 per year per employee or total claims exceeding approximately \$6,936,110 per year are covered by a commercial insurance carrier. The contract has been based on a 12/15 run out formula on specific claims and on a 12/12 run out on aggregate claims.

Effective October 1, 1992, the County established a self-insured workers' compensation program. The program has a specific occurrence stop loss of \$350,000 for all employees except police and fire with \$500,000 with an aggregate stop loss liability of \$1,600,000 based on an annual policy term. Claims in excess of these amounts are covered by a commercial insurance carrier.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

Budgeted transfers are made for both programs from the other funds to the Risk Management Internal Service Fund. These transfers are based on information supplied by an independent risk management consultant.

A third party administrator is employed to review and process claims for these self-insurance programs.

As required by GASB Statement No. 10 "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", liabilities for claims are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors.

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The changes in the liabilities for self-insurance for the last three years are as follows:

	<b>Workers'</b>	<b>Health and</b>	
	<b>Compensation</b>	<b>Dental</b>	<b>Total</b>
<b>Balance, December 31, 2003</b>	\$ <b>117,216</b>	\$ <b>914,857</b>	\$ <b>1,032,073</b>
Claims and changes in estimates	509,792	4,903,446	5,413,238
Payments	<u>(521,899)</u>	<u>(5,414,430)</u>	<u>(5,936,329)</u>
<b>Balance, December 31, 2004</b>	<b>105,109</b>	<b>403,873</b>	<b>508,982</b>
Claims and changes in estimates	704,166	6,777,526	7,481,692
Payments	<u>(709,275)</u>	<u>(6,656,866)</u>	<u>(7,366,141)</u>
<b>Balance, December 31, 2005</b>	<b>100,000</b>	<b>524,533</b>	<b>624,533</b>
Claims and changes in estimates	669,153	7,247,937	7,917,090
Payments	<u>(661,280)</u>	<u>(7,148,317)</u>	<u>(7,809,597)</u>
<b>Balance, December 31, 2006</b>	<b>107,873</b>	<b>624,153</b>	<b>732,026</b>
Claims and changes in estimates	526,728	7,246,380	7,773,108
Payments	<u>(534,601)</u>	<u>(7,080,730)</u>	<u>(7,615,331)</u>
 <b>Balance, December 31, 2007</b>	 \$ <u><u>100,000</u></u>	 \$ <u><u>789,803</u></u>	 \$ <u><u>889,803</u></u>

**(B) Commitments and Contingencies**

**Grants**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

**Litigation**

Various claims and legal proceedings arising in the course of providing general governmental services are pending against the County seeking monetary damages and other relief. The amount of liability from all claims and actions cannot be determined with certainty, but in the opinion of management and legal council, the ultimate liability from all pending legal proceedings, asserted legal claims, and known potential legal claims which are probable of assertion should not materially affect the financial position of the County at December 31, 2007.

**(C) Retirement Plans**

**Primary Government:**

**Defined Contribution Plan**

Effective January 1, 2006, the County terminated its single employer sponsored money purchase retirement plan covering substantially all employees.

Employee account balances will remain in the plan until retirement or separation from service. Employees were granted the right to buy back service years in the defined benefit plan initiated January 1, 2006, discussed herein from their account assets.

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**Defined Benefit Plan - 1979**

Effective December 31, 1978, the County terminated the Douglas County Employee Defined Benefit Plan a single employer defined benefit pension plan. Employees who were retired as of the time of termination are being paid their benefits from employer contributions made to the trust prior to its termination. These payments are the sole responsibility of the Metropolitan Life Insurance Company of North America. All other employees with vested benefits as of the termination of this Plan are to receive payments from the Douglas County, Georgia General Fund. During 2007, 28 employees who have retired were paid \$ 28,439 in benefits. Benefits are being paid on a pay-as-you-go basis. The plan is administered by the Douglas County Board of Commissioners.

Since the plan is funded with annual appropriations on a cash basis (i.e. no trust fund assets are maintained) financial statements are not prepared. There are no assets to report.

Due to the de minimis amount of pension expenditures and the limited number of individuals involved (approximately 2% of active employees) all required payments are reported in the General Fund under the caption general appropriations.

The annual required contribution for the current year was determined as part of the December 31, 2007 actuarial valuation using the projected unit credit actuarial cost method. The actuarial assumptions included (a) 7% investment rate of return and (b) level dollar amortization method. The unfunded actuarial accrued liability is being amortized over the lives of the participants as the plan is pay as you go on a closed basis. The remaining amortization period at December 31, 2007 was 8.5 years.

**Membership**

Active Participants	
Retirees and beneficiaries currently receiving benefits	28
Active plan participants or terminated plan participants entitled to but not yet receiving benefits	<u>17</u>
Total	<u>45</u>

**Annual Pension Cost and Net Pension Obligation (NPO)**

Development of Annual Required Contribution (ARC)	
a. Employer normal cost	
b. Actuarial Accrued Liability	242,262
c. Actuarial value of assets	<u>-</u>
d. Unfunded Actuarial Accrued Liability (UAAL)	242,262
e. Amortization of AAL	28,439
Annual Pension Cost and Net Pension Obligation (NPO)	
a. ARC	28,439
b. Annual Pension Cost	28,439
c. Contributions made	28,439
d. Increase (decrease) in NPO	-
e. NPO (beginning of year)	-
f. NPO (end of year)	-

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**Schedule of Employer Contributions**

<u>Year Ending December 31,</u>	<u>Pension Cost</u>	<u>Percentage Contributed</u>	<u>Obligation (Asset)</u>
2002	\$ 32,196	100%	-
2003	30,427	100%	-
2004	29,479	100%	-
2005	31,467	100%	-
2006	29,279	100%	-
2007	28,439	100%	-

**Defined Benefit Plan - 2006**

**Plan Description**

The County sponsors a defined benefit single-employer pension plan named the Douglas County Board of Commissioners Douglas County Defined Benefit Pension Plan, the "Plan". The Plan was established on January 1, 2006, and provides retirement, disability, and death benefits to plan participants. The plan assets shall be used only for the payment of benefits to the members of the plan, in accordance with the terms of the plan.

All full time employees and employees receiving county supplements participate in the plan. Benefits vest after 5 years. Participants may retire at Normal Retirement, which is the later of age 65, or 5 years of vesting service. Early Retirement eligibility is the later of age 55 or 10 years of vesting service. Employees are required to contribute 3% of their base wages to fund the benefit. The benefit is 2.5% of Compensation times service after December 31, 2005, plus 1.25% of Compensation times service prior to January 1, 2006. The 1.25% portion of the benefit is offset by the value of previous retirement benefits provided by the county. Compensation is defined as the highest five years of base wages during employment with the County.

Certain employees as designated by the Board of Commissioners (the "Board") are eligible for a qualified government excess benefit arrangement under the plan. The Board in its absolute discretion may revoke any designation of participation at any time.

Additional information for the pension plan trust can be obtained from the plan administrator:

Human Resources Director  
Douglas County Board of Commissioners  
8700 Hospital Drive  
Douglasville, GA 30134

**Summary of Significant Accounting Policies**

**Basis of Accounting** – Douglas County Board of Commissioners Douglas County Defined Benefit Pension Plan financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

**Method Used to Value Investments** – Investments are reported at fair value. Short term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

**Administration and Funding Policy**

The County administers the Plan, and the County's responsibility includes pension disbursements and general administration of the Plan under the authority of the Douglas County Pension Board. The Pension Board has contracted with State Street Bank to act as custodian of the assets of the Plan. The accounting and financial reporting functions are performed by the County Finance Department and the Plan's audited financial statement is included in the County's Comprehensive Annual Financial Report as a Pension Trust Fund. The Plan does not issue a stand-alone financial report. The benefit provisions and all other related plan requirements are established and may be amended by County Ordinance.

The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the Board of Trustees, and must satisfy the minimum contribution requirement contained in the State of Georgia statutes.

County employees are required to contribute 3% of base wages to the plan. These are "pick up" contributions under IRC 414(h).

Participant counts as of January 1, 2007, (the most recent actuarial valuation date) and covered compensation (based on covered earnings for the preceding year) are shown below:

	2007	2006
Retirees and beneficiaries receiving payment	12	-
Terminated vested plan participants	3	-
Active employees	724	715
<b>Total</b>	<b>739</b>	<b>715</b>
Covered Compensation	<b>\$ 28,076,827</b>	<b>\$ 28,078,827</b>

**Annual Pension Cost**

The County annual pension cost and net pension obligation for the pension plan for the current year were determined as follows:

	2007	2006
<b>Derivation of Annual Pension Cost</b>		
Normal Cost	\$ 2,409,817	\$ 2,172,222
Amortizations	256,727	275,114
Employee Contributions	842,305	5,589,831
Interest	274,494	78,285
<b>Annual Required Contribution</b>	<b>\$ 3,783,343</b>	<b>\$ 8,115,452</b>
<b>Derivation of Net Pension Obligation</b>		
Employer Annual Pension Cost	\$ 2,941,038	\$ 2,525,622
Actual Contributions	2,941,301	2,525,622
<b>Net Pension Obligation as of January 1,</b>	<b>\$ (263)</b>	<b>\$ -</b>

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2007

**Excess Benefit Arrangements**

	<b>2007</b>	<b>2006</b>
<b>A. Number of Plan Participants as of December 31</b>		
a) Active Employees	-	1
b) Retirees receiving benefits	5	4
c) Terminated Vested Participants	-	-
d) Total	5	5
 <b>B. Development of Annual Required Contribution (ARC)</b>		
a) Employer Normal Cost	-	-
b) Amortization of UAAL:		
i) Actuarial Accrued Liability	414,077	403,635
ii) Actuarial Value of Assets	-	-
Unfunded AAL	414,077	403,635
Amortization of AAL	38,279	13,460
c) ARC	38,279	13,460
(AAL is amortized over the lives of the participants as plan is pay as you go)		
 <b>C. Annual Pension Cost and Net Pension Obligation (NPO)</b>		
a) ARC	38,279	13,460
b) Annual Pension Cost	38,279	13,460
c) Contributions Made	38,279	13,460
d) Increase (decreases ) in NPO	-	-
e) NPO (beginning of year)	-	-
f) NPO (end of year)	-	-

	<b>Additional Information 1979 Plan</b>	<b>Additional Information 2006 Plan</b>
Valuation date	December 31, 2007	January 1, 2006
Actuarial cost method	Unit Credit	Projected Unit Credit
Amortization method	Level dollar	Level Dollar
Remaining amortization period	Approximately 7.7years	Approximately 10.8 years
Asset valuation method	N/A	Market
Actuarial assumptions:		
Investment rate of return*	7.00%	7.0%
Projected salary increases	N/A	4.5%/4.0%
Cost-of-living adjustment	N/A	N/A
Inflation rate assumption	N/A	3.5%
Amortization period for UAAL	N/A	Closed

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

In addition to the general group pension plan, the following pensions are in effect but are not under the direct control of the County:

1. Agricultural Extension Supplemental Teachers Retirement Fund

The County agent and designated employees in this office are partially paid by the County and are covered under a pension plan which requires that certain sums be contributed by the County to a state administered plan.

2. Probate Judges' Retirement Fund of Georgia

The Probate Judge is covered under a pension plan which requires that certain sums from marriage licenses and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

3. Clerk of Superior Court Retirement Fund

The Clerk of Superior Court is covered under a pension plan which requires that certain sums from fees and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

4. Sheriffs' Retirement Fund/Peace Officers' Annuity and Benefit Fund

The Sheriff and Sheriff Deputies are covered under separate pension plans which require that certain sums from fees, fines or bond forfeitures be remitted by the Probate Judge or Clerks of Superior Court and Magistrate Court to the pension plans before the payment of any costs or other claims.

5. Firefighters' Retirement Fund

The County fire department qualified employees may contribute to the Georgia Firefighters Pension Fund.

**(D) Joint Ventures**

**West Georgia Regional Library**

Douglas County assists with the operations of the West Georgia Regional Library through annual funding requests. In evaluating how to define the government unit for financial reporting purposes, Library System management has considered the criteria set forth in GASB Codification of Governmental Accounting and Financial Reporting Standards, Section 2100, "Defining the Financial Reporting Entity". Based upon the application of the above criteria, the West Georgia Regional Library is determined to be a joint venture. The Library Board consists of thirteen members, three members appointed by the Carroll County Library Board, four members appointed by the Douglas County Library Board and two members each appointed by the Library Boards of Haralson, Heard and Paulding Counties. The Board is without authority to determine the amount of its funding, except by submission of budget requests to local governmental units from which that Library receives support and to the State of Georgia for State and Federal funding. Membership in the Library and participation in library services is at the discretion of each participating governmental agency. The Board has the power to designate management, the power to retain unreserved fund balances of local funds for continued operations and is the lowest level of oversight responsibility for the Library's operations. The Library is not included in any other governmental "reporting entity" as defined by GASB Codification of Governmental Accounting and Financial Reporting Standards.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

Complete financial statements of the Library System can be obtained directly from their administrative office. Address for the administrative office is as follows:

West Georgia Regional Library Board  
710 Rome Street  
Carrollton, Georgia 30117

**Atlanta Regional Commission**

Douglas County, in conjunction with cities and counties in the ten-county Atlanta Region are members of the Atlanta Regional Commission (ARC) (a regional development center (RDC)). Membership in an RDC is automatic for each municipality and county in the state. The official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the RDC's. Each county and municipality in the state is required by law to pay minimum annual dues to the RDC. The County paid dues in the amount of \$122,300 for the year ended December 31, 2007. The RDC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The County board members and municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the County or municipality) to serve as the non-public Board member from a County. The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines RDC's as "public agencies" and instrumentalities of their members. Georgia laws also provide that the member governments are liable for any debts or obligations of an RDC beyond its resources (O.C.G.A. 50-8-39.1).

Complete financial statements of the Atlanta Regional Commission can be obtained directly from their administrative office. Address for the administrative office is as follows:

Atlanta Regional Commission  
40 Courtland Street, N.E.  
Atlanta, Georgia 30303

**(E) Other Postemployment Benefits**

The County provides postretirement health and life insurance benefits to certain retirees, who meet the requirements of the local ordinances. The benefits vary depending upon the age and the years of service of the retiree. For those employees retiring before 1986, who elected to contribute \$100 per month towards their insurance premiums, the County pays the balance of their health and life insurance premiums. If an employee retires and is at least 62 years old and has 15 consecutive years of service, the County will pay 100% of the premiums for health and life insurance. If an employee retires and is at least 55 years old and has 25 consecutive years of service, the County will pay the premiums for health and life insurance on a graduating basis beginning at 50% at age 55-57 until age 62, (with graduations in between) at which time the County will pay 100% of the premiums. If an employee retires and is at least 55 years old and has 30 consecutive years of service, the County will pay the premiums for health and life insurance on a graduating basis beginning at 70% at age 55-57 until age 59 ½, (with graduations in between) at which time the County will pay 100% of the premiums. These employees are covered under the County's regular risk management plan. The County provides no dependent coverage. The retiree may pay COBRA premiums to provide for spousal coverage. Retirees may not convert the benefits into an in-lieu payment to secure coverage under independent plans.

As of year end, there were 40 employees who had retired and were receiving the 100 % premium-coverage benefit. There were 26 employees who had retired and were receiving the partial premium-coverage. The County finances the plan on a pay-as-you-go basis. For the year ended December 31, 2007, the County recognized as incurred \$360,000 of expenditures, which was net of \$56,196 of retiree contributions.

**DOUGLAS COUNTY, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2007**

**(F) Deferred Compensation Plan**

The County offers its employees an optional deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all County employees and permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the participant or other beneficiary) solely the property and rights of a Trust created by the County for the benefit of the participants. The County has adopted the provisions of GASB Statement No. 32 which required the removal of plan assets and liabilities from the financial statements of the County.

**(G) Hotel/Motel Tax**

Douglas County has levied a 5% lodging tax. A summary of the transactions for the year ending December 31, 2007 follows:

<b>Lodging tax receipts</b>	<b>\$ <u>23,400</u></b>	<b><u>100%</u></b>
Douglas County Chamber of Commerce	4,680	20%
Tourism & Historic Commission	<u>4,680</u>	<u>20%</u>
	9,360	40%
General Fund expenditures	<u>14,040</u>	<u>60%</u>
	<b>\$ <u>23,400</u></b>	<b><u>100%</u></b>

**H) Prior Period Adjustments**

**2002 SPLOST Fund**

During previous years interest earned was in excess of the amount allowed under Section 148 of the Internal Revenue Code of 1986 and applicable regulations. During the current year, an adjustment, which decreased beginning net assets in governmental activities of \$258,814, was made to properly reflect the arbitrage rebate due to the United States Treasury in the accompanying financial statements.

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**REQUIRED SUPPLEMENTARY INFORMATION  
OTHER THAN MD&A**



**DOUGLAS COUNTY, GEORGIA**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (GAAP) AND ACTUAL**  
**For the year ended December 31, 2007**

	2007			Variance with Final Budget - Positive (Negative)	2006
	Original Budget	Final Budget	Actual		Actual
<b>Revenues:</b>					
<b>Taxes:</b>					
General property taxes	\$ 28,218,071	\$ 28,825,696	\$ 27,411,516	\$ (1,414,180)	\$ 25,588,422
Auto ad valorem and mobile home	2,369,263	2,369,263	2,635,947	266,684	2,234,308
Recording intangible	1,000,000	1,000,000	1,295,697	295,697	1,771,650
Interest, penalties and fees on delinquent taxes	830,000	830,000	951,763	121,763	782,245
Real estate transfer tax	350,000	350,000	316,717	(33,283)	500,561
Alcoholic beverage tax	572,000	572,000	635,732	63,732	605,654
Local option sales tax	19,035,000	19,865,000	19,734,012	(130,988)	20,338,201
Railroad equipment tax	5,000	5,000	4,715	(285)	4,728
Insurance premium tax	3,450,000	3,450,000	3,481,087	31,087	3,310,551
Franchise tax	700,000	700,000	863,560	163,560	841,024
Bank business license tax	165,000	165,000	173,310	8,310	163,486
<b>Total taxes</b>	<b>56,694,334</b>	<b>58,131,959</b>	<b>57,504,056</b>	<b>(627,903)</b>	<b>56,140,830</b>
<b>Licenses and permits</b>	2,329,000	2,329,000	2,272,254	(56,746)	2,283,273
<b>Intergovernmental revenues:</b>					
Federal government	164,380	328,691	239,877	(88,814)	107,900
State of Georgia	3,040,904	3,616,945	2,918,909	(698,036)	3,263,770
Other counties, municipalities and agencies	1,016,000	1,097,535	941,123	(156,412)	900,303
<b>Total intergovernmental</b>	<b>4,221,284</b>	<b>5,043,171</b>	<b>4,099,909</b>	<b>(943,262)</b>	<b>4,271,973</b>
<b>Charges for services:</b>					
Tax Commissioner	902,500	902,500	1,054,601	152,101	976,333
Emergency medical service	800,000	1,081,000	883,284	(197,716)	781,311
Ride share	298,000	298,000	277,216	(20,784)	223,137
Library fees	91,000	91,000	89,247	(1,753)	82,810
Planning, zoning and maps	342,500	342,500	398,086	55,586	390,841
Prisoner housing fees	675,000	675,000	445,742	(229,258)	382,455
Parks and recreation	285,000	295,000	310,734	15,734	245,780
Street lights	825,000	825,000	825,760	760	835,630
Election fees	15,000	50,287	56,027	5,740	17,243
<b>Total charges for services</b>	<b>4,234,000</b>	<b>4,560,287</b>	<b>4,340,697</b>	<b>(219,590)</b>	<b>3,935,540</b>
<b>Courts and Law Enforcement:</b>					
Clerk of Superior Court	1,437,000	1,509,765	1,309,478	(200,287)	1,597,062
State Court	1,590,000	1,710,000	3,004,646	1,294,646	1,942,412
Magistrate Court	350,000	350,000	414,162	64,162	378,899
Probate Court	175,000	175,000	186,057	11,057	190,778
Sheriff	200,000	200,000	203,137	3,137	186,604
Juvenile Court	95,000	120,700	121,391	691	118,572
Jail maintenance surcharge	400,000	400,000	365,772	(34,228)	579,326
Other	16,000	16,000	11,395	(4,605)	46,525
<b>Total courts and law enforcement</b>	<b>4,263,000</b>	<b>4,481,465</b>	<b>5,616,038</b>	<b>1,134,573</b>	<b>5,040,178</b>

**DOUGLAS COUNTY, GEORGIA**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (GAAP) AND ACTUAL (continued)**  
**For the year ended December 31, 2007**

	2007			Variance with Final Budget - Positive (Negative)	2006
	Original Budget	Final Budget	Actual		Actual
<b>Revenues:</b>					
<b>Use of money and property:</b>					
Interest	\$ 221,000	\$ 221,000	\$ 646,195	\$ 425,195	\$ 482,824
Rents	44,200	44,200	47,933	3,733	45,007
<b>Total use of money and property</b>	<b>265,200</b>	<b>265,200</b>	<b>694,128</b>	<b>428,928</b>	<b>527,831</b>
<b>Miscellaneous revenue</b>	<b>199,000</b>	<b>243,482</b>	<b>214,288</b>	<b>(29,194)</b>	<b>622,396</b>
<b>Total general fund revenues</b>	<b>72,205,818</b>	<b>75,054,564</b>	<b>74,741,370</b>	<b>(313,194)</b>	<b>72,822,021</b>
<b>Expenditures:</b>					
<b>Current:</b>					
<b>General government:</b>					
Board of Commissioners	815,792	911,467	878,182	33,285	660,166
Personnel	264,640	264,640	257,026	7,614	257,549
Finance	696,663	659,988	648,098	11,890	701,547
Purchasing	287,333	283,721	275,402	8,319	266,883
County attorney	850,710	850,710	610,131	240,579	376,108
Election board	165,073	398,499	225,961	172,538	304,305
Board of Tax Assessors	182,356	200,656	174,570	26,086	123,337
Tax Commissioner	961,887	985,025	932,117	52,908	916,699
Property appraisal	1,132,331	1,107,091	988,111	118,980	1,034,009
Tax Equalization Board	25,200	25,200	18,703	6,497	33,246
Data processing	1,314,820	1,316,519	1,006,263	310,256	962,864
Safety director	3,000	3,000	1,961	1,039	2,808
Building maintenance	1,354,126	1,425,513	1,307,630	117,883	1,139,809
Print shop	164,630	168,242	151,954	16,288	175,971
General appropriations	2,846,301	12,096,752	11,627,548	469,204	2,187,979
Voters' registration	112,605	112,605	107,959	4,646	117,239
Records retention	123,189	123,189	118,984	4,205	150,028
Grant expenditures	92,427	386,656	210,401	176,255	212,212
Public relations	295,616	320,661	310,086	10,575	275,765
<b>Total general government</b>	<b>11,688,699</b>	<b>21,640,134</b>	<b>19,851,087</b>	<b>1,789,047</b>	<b>9,898,524</b>
<b>Judicial system:</b>					
Superior Court	511,727	511,727	481,649	30,078	440,119
District Attorney	1,638,673	1,641,263	1,492,730	148,533	1,302,164
Clerk of Superior Court	1,568,855	1,648,185	1,611,299	36,886	1,497,573
Public Defender	1,116,633	1,118,885	1,061,631	57,254	1,028,307
State Court	261,945	382,308	301,146	81,162	200,053
Clerk of State Court	228,569	304,091	301,619	2,472	194,606
State Court solicitor	566,423	636,694	614,417	22,277	515,432
Public Defender - State Court	139,514	139,514	132,163	7,351	137,438
Magistrate Court	547,751	548,006	540,223	7,783	497,515
Probate Court	372,278	373,818	366,081	7,737	343,670
Juvenile Court	1,099,864	1,110,064	1,092,013	18,051	1,028,167
Victim witness	-	-	-	-	73,033
Indigent cases - death and conflict	260,000	260,000	251,209	8,791	246,697
<b>Total judicial system</b>	<b>8,312,232</b>	<b>8,674,555</b>	<b>8,246,180</b>	<b>428,375</b>	<b>7,504,774</b>

**DOUGLAS COUNTY, GEORGIA**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (GAAP) AND ACTUAL (continued)**  
**For the year ended December 31, 2007**

	2007				2006
	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Actual
<b>Expenditures:</b>					
<b>Current:</b>					
<b>Public safety:</b>					
Coroner	\$ 54,140	\$ 55,818	\$ 55,329	\$ 489	\$ 50,778
Sheriff	11,178,996	11,247,039	10,913,257	333,782	10,662,183
Jail	11,373,666	11,816,812	11,274,151	542,661	10,902,472
Fire Department and Emergency Medical Service	11,579,310	11,826,957	11,197,946	629,011	11,106,426
Emergency management	195,397	261,235	243,905	17,330	206,200
Animal Control	549,419	549,419	549,267	152	564,080
<b>Total Public Safety</b>	<b>34,930,928</b>	<b>35,757,280</b>	<b>34,233,855</b>	<b>1,523,425</b>	<b>33,492,139</b>
<b>Parks, Recreation and Culture:</b>					
Library	1,173,829	1,180,513	1,132,785	47,728	1,158,888
Parks and Recreation	2,254,493	3,316,540	2,882,623	433,917	2,600,631
Senior Services Center	345,499	347,624	286,440	61,184	219,401
Soccer Associations	41,299	41,299	16,423	24,876	10,896
Cultural Arts Council	50,000	50,000	50,000	-	50,000
<b>Total Parks, Recreation and Culture</b>	<b>3,865,120</b>	<b>4,935,976</b>	<b>4,368,271</b>	<b>567,705</b>	<b>4,039,816</b>
<b>Public Works:</b>					
Roads	2,266,690	2,456,729	2,287,618	169,111	2,399,345
Administration	510,159	701,724	350,810	350,914	495,225
Traffic operations	1,692,503	1,854,697	1,244,787	609,910	685,504
Motor pool	63,370	72,623	64,978	7,645	-
Engineering	297,031	291,042	288,662	2,380	380,800
Vehicle maintenance	810,201	824,098	766,739	57,359	733,661
<b>Total Public Works</b>	<b>5,639,954</b>	<b>6,200,913</b>	<b>5,003,594</b>	<b>1,197,319</b>	<b>4,694,535</b>
<b>Planning/Community Development:</b>					
Code enforcement officer	162,082	159,082	156,206	2,876	161,104
Development services administration	124,824	132,882	131,912	970	179,411
Clean community	15,000	15,000	15,000	-	15,000
Planning and zoning	332,381	430,592	357,295	73,297	417,307
Occupational tax	152,156	152,462	144,741	7,721	90,727
Permits and inspections	851,866	788,304	770,095	18,209	797,659
Geographic information system and mapping	258,471	281,703	253,007	28,696	180,530
Tourism	10,000	12,400	9,360	3,040	11,046
Industrial development	160,000	160,000	160,000	-	160,000
Ride Share Program	1,424,962	1,425,612	755,310	670,302	1,677,131
Agriculture Extension Service	146,619	146,619	145,556	1,063	142,022
<b>Total Planning/Community Development</b>	<b>3,638,361</b>	<b>3,704,656</b>	<b>2,898,482</b>	<b>806,174</b>	<b>3,831,937</b>
<b>Health and Welfare:</b>					
General health grant	635,000	635,000	635,000	-	617,000
Community Services Board	240,000	240,000	240,000	-	279,784
Public Welfare	12,000	12,000	12,000	-	11,290
Family and Children Services	463,745	463,745	463,745	-	522,966
Senior citizens services grant	376,000	457,535	456,977	558	404,589
Boys & Girls Club	20,000	20,000	20,000	-	20,000
Substance Abuse Intervention	649,334	679,924	670,538	9,386	618,533
Senior Citizens Transportation	107,700	107,700	102,785	4,915	113,828
<b>Total Health and Welfare</b>	<b>2,503,779</b>	<b>2,615,904</b>	<b>2,601,045</b>	<b>14,859</b>	<b>2,587,990</b>

**DOUGLAS COUNTY, GEORGIA  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
BUDGET (GAAP) AND ACTUAL (continued)  
For the year ended December 31, 2007**

	2007			Variance with Final Budget - Positive (Negative)	2006
	Original Budget	Final Budget	Actual		Actual
<b>Expenditures:</b>					
<b>Current:</b>					
<b>Debt Service:</b>					
Principal	\$ 83,805	\$ 83,805	\$ 78,460	\$ 5,345	\$ 210,442
Interest	55,490	55,490	59,224	(3,734)	210,848
<b>Total expenditures</b>	<u>139,295</u>	<u>139,295</u>	<u>137,684</u>	<u>1,611</u>	<u>421,290</u>
<b>Total expenditures</b>	<u>70,718,368</u>	<u>83,668,713</u>	<u>77,340,198</u>	<u>6,328,515</u>	<u>66,471,005</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>1,487,450</u>	<u>(8,614,149)</u>	<u>(2,598,828)</u>	<u>6,015,321</u>	<u>6,351,016</u>
<b>Other financing sources (uses):</b>					
Sale of capital assets	30,000	60,000	427,543	367,543	438,846
Transfers in	107,800	409,934	183,037	(226,897)	129,894
Transfers out	(2,904,300)	(2,904,300)	(2,904,241)	59	-
<b>Total other financing sources</b>	<u>(2,766,500)</u>	<u>(2,434,366)</u>	<u>(2,293,661)</u>	<u>140,705</u>	<u>568,740</u>
<b>Net change in fund balances</b>	(1,279,050)	(11,048,515)	(4,892,489)	6,156,026	6,919,756
<b>Fund balance, January 1</b>	<u>22,278,384</u>	<u>22,278,384</u>	<u>22,278,384</u>	-	<u>15,358,628</u>
<b>Fund balance, December 31</b>	<u>\$ 20,999,334</u>	<u>\$ 11,229,869</u>	<u>\$ 17,385,895</u>	<u>\$ 6,156,026</u>	<u>\$ 22,278,384</u>

**DOUGLAS COUNTY, GEORGIA**  
**Required Supplementary Information – Pension Schedules**  
**December 31, 2007**

**Defined Benefit Plan - 1979**

**Schedule of Employer Contributions**

<u>Year Ending December 31,</u>	<u>Annual Required Contribution</u>	<u>Percentage Contributed</u>
2002	\$ 32,196	100%
2003	30,427	100%
2004	29,479	100%
2005	31,467	100%
2006	29,279	100%
2007	28,439	100%

**Schedule of Funding Progress**

<u>Actuarial Valuation Date</u>	<u>(1) Actuarial Value of Assets</u>	<u>(2) Actuarial Accrued Liability (AAL)</u>	<u>(3) Unfunded AAL (UAAL) (2) - (1)</u>	<u>(4) Funded Ratio (1) / (2)</u>	<u>(5) Covered Payroll</u>	<u>(6) UAAL as % of Covered Payroll (3)/(5)</u>
12/31/1999	-	\$ 339,123	\$ 339,123	-	N/A	N/A
12/31/2000	-	333,235	333,235	-	N/A	N/A
12/31/2001	-	321,107	321,107	-	N/A	N/A
12/31/2002	-	303,933	303,933	-	N/A	N/A
12/31/2003	-	280,873	280,873	-	N/A	N/A
12/31/2004	-	262,577	262,577	-	N/A	N/A
12/31/2005	-	250,846	250,846	-	N/A	N/A
12/31/2006	-	242,262	242,262	-	N/A	N/A

**DOUGLAS COUNTY, GEORGIA**  
**Required Supplementary Information – Pension Schedules**  
**December 31, 2007**

**Defined Benefit Plan - 2006**

**Schedule of Employer Contributions**

Year Ending December 31,	Annual Required Contribution	Percentage Contributed
2006	\$ 2,941,038	100%
2007	3,783,343	100%

**Schedule of Funding Progress**

Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UAAL) (2) - (1)	(4) Funded Ratio (1) / (2)	(5) Covered Payroll	(6) UAAL as % of Covered Payroll (3)/(5)
1/1/2006	-	3,556,141	3,556,141	-	28,078,827	12.7%
1/1/2007	8,241,380	11,057,995	2,816,615	74.5%	28,865,512	9.8%

**Defined Benefit Plan - 2006 – Excess Benefit Arrangement**

**Schedule of Employer Contributions**

Year Ending December 31,	Annual Required Contribution	Percentage Contributed
2006	\$ 13,460	100%
2007	38,279	100%

**Schedule of Funding Progress**

Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UAAL) (2) - (1)	(4) Funded Ratio (1) / (2)	(5) Covered Payroll
12/31/05	\$ -	403,635	403,635	-	N/A
12/31/06	-	414,077	414,077	-	N/A

**OTHER SUPPLEMENTARY INFORMATION**



**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**



**MAJOR FUND**

2002 Special Purpose Local Option Sales Tax Capital Projects Fund



**DOUGLAS COUNTY, GEORGIA**  
**2002 SPECIAL PURPOSE LOCAL OPTION SALES TAX CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**From inception and for the year ended December 31, 2007**

	<u>Project Authorization</u>	<u>Revised Project Authorization</u>	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>
<b>Revenues:</b>					
Taxes	\$ 102,000,000	\$ 105,610,888	\$ 92,111,363	\$ 13,856,592	\$ 105,967,955
Intergovernmental revenue	15,481,488	6,572,888	3,558,892	-	3,558,892
Use of money and property	5,790,440	5,943,127	4,749,720	871,355	5,621,075
Miscellaneous revenue	-	193,432	140,000	-	140,000
<b>Total revenues</b>	<b><u>123,271,928</u></b>	<b><u>118,320,335</u></b>	<b><u>100,559,975</u></b>	<b><u>14,727,947</u></b>	<b><u>115,287,922</u></b>
<b>Expenditures:</b>					
General government	500,000	500,000	494,939	-	494,939
Intergovernmental	22,256,740	30,477,568	24,688,914	3,301,090	27,990,004
Capital outlay	95,918,616	87,266,546	52,245,802	14,125,525	66,371,327
<b>Total expenditures</b>	<b><u>118,675,356</u></b>	<b><u>118,244,114</u></b>	<b><u>77,429,655</u></b>	<b><u>17,426,615</u></b>	<b><u>94,856,270</u></b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b><u>4,596,572</u></b>	<b><u>76,221</u></b>	<b><u>23,130,320</u></b>	<b><u>(2,698,668)</u></b>	<b><u>20,431,652</u></b>
<b>Other financing sources (uses):</b>					
Transfers in	-	3,675,000	-	2,446,388	2,446,388
Transfers out	(46,495,086)	(45,649,735)	(44,148,978)	(1,500,757)	(45,649,735)
Bond proceeds	41,898,514	41,898,514	41,898,514	-	41,898,514
<b>Total other financing sources</b>	<b><u>(4,596,572)</u></b>	<b><u>(76,221)</u></b>	<b><u>(2,250,464)</u></b>	<b><u>945,631</u></b>	<b><u>(1,304,833)</u></b>
<b>Net change in fund balance</b>	<b><u>\$ -</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 20,879,856</u></b>	<b><u>(1,753,037)</u></b>	<b><u>\$ 19,126,819</u></b>
<b>Fund balance, January 1,</b>				<b>20,879,856</b>	
<b>Prior period adjustment</b>				<b>(258,814)</b>	
<b>Fund balance, December 31</b>				<b><u>\$ 18,868,005</u></b>	

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### **NONMAJOR GOVERNMENTAL FUNDS**

Funds generally used to account for tax supported activities which include the nonmajor special revenue funds and the capital project funds of the County.

Debt Service Funds  
Special Revenue Funds  
Capital Projects Funds



**DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
December 31, 2007**

	<u>Total Nonmajor Debt Service Fund</u>	<u>Total Nonmajor Special Revenue Funds</u>	<u>Total Nonmajor Capital Project Funds</u>	<u>Total Nonmajor Governmental Funds</u>
<b>Assets</b>				
Cash and cash equivalents	\$ 138,891	\$ 10,501,236	\$ 36,662	\$ 10,676,789
Taxes receivable	-	3,302	-	3,302
Accounts receivable	-	319,610	-	319,610
Interest receivable	646	-	70	716
Intergovernmental	-	4,040	607,505	611,545
Due from other funds	13,582	469,108	-	482,690
<b>Total assets</b>	<b>\$ 153,119</b>	<b>\$ 11,297,296</b>	<b>\$ 644,237</b>	<b>\$ 12,094,652</b>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ -	\$ 146,782	\$ 101,286	\$ 248,068
Accrued salaries	-	54,665	-	54,665
Due to other funds	-	82,858	209,018	291,876
Due to others	-	652,135	-	652,135
Deferred revenue	-	21	554,739	554,760
<b>Total liabilities</b>	<b>-</b>	<b>936,461</b>	<b>865,043</b>	<b>1,801,504</b>
<b>Fund balances</b>				
Reserved for encumbrances	-	1,175	-	1,175
Reserved for debt service	153,119	-	-	153,119
Reserved for capital acquisitions and improvements	-	-	10,455	10,455
Unreserved - designated for specific fund purpose	-	10,366,609	-	10,366,609
Unreserved - undesignated	-	(6,949)	(231,261)	(238,210)
<b>Total fund balance</b>	<b>153,119</b>	<b>10,360,835</b>	<b>(220,806)</b>	<b>10,293,148</b>
<b>Total liabilities and fund balances</b>	<b>\$ 153,119</b>	<b>\$ 11,297,296</b>	<b>\$ 644,237</b>	<b>\$ 12,094,652</b>

**DOUGLAS COUNTY, GEORGIA**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**For the year ended December 31, 2007**

	<u>Total Nonmajor Debt Service Fund</u>	<u>Total Nonmajor Special Revenue Funds</u>	<u>Total Nonmajor Capital Project Funds</u>	<u>Total Nonmajor Governmental Funds</u>
<b>Revenues:</b>				
Taxes	\$ -	\$ 134,562	\$ -	\$ 134,562
Intergovernmental	-	-	259,148	259,148
Charges for services	-	2,732,356	-	2,732,356
Courts and law enforcement	-	2,600,981	-	2,600,981
Use of money and property	317,271	376,686	6,282	700,239
<b>Total revenues</b>	<u>317,271</u>	<u>5,844,585</u>	<u>265,430</u>	<u>6,427,286</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Judicial system	-	236,759	-	236,759
Public safety	-	3,158,692	-	3,158,692
<b>Debt Service:</b>				
Principal	10,280,000	95,000	-	10,375,000
Interest and fiscal charges	623,982	34,111	-	658,093
<b>Capital Outlay:</b>				
Public works	-	-	349,072	349,072
<b>Total expenditures</b>	<u>10,903,982</u>	<u>3,524,562</u>	<u>349,072</u>	<u>14,777,616</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(10,586,711)</u>	<u>2,320,023</u>	<u>(83,642)</u>	<u>(8,350,330)</u>
<b>Other financing sources (uses):</b>				
Transfers in	2,387,464	-	-	2,387,464
Transfers out	(271,388)	(183,037)	(157,466)	(611,891)
<b>Total other financing sources (uses)</b>	<u>2,116,076</u>	<u>(183,037)</u>	<u>(157,466)</u>	<u>1,775,573</u>
<b>Net change in fund balances</b>	<b>(8,470,635)</b>	<b>2,136,986</b>	<b>(241,108)</b>	<b>(6,574,757)</b>
<b>Fund balance, January 1</b>	<u>8,623,754</u>	<u>8,223,849</u>	<u>20,302</u>	<u>16,867,905</u>
<b>Fund balance, December 31</b>	<u>\$ 153,119</u>	<u>\$ 10,360,835</u>	<u>\$ (220,806)</u>	<u>\$ 10,293,148</u>

### **NONMAJOR DEBT SERVICE FUNDS**

The Debt Service Funds are utilized to account for the accumulation and disbursement of money needed to comply with the interest and principal redemption requirements of the governmental fund type revenue bonds and contractual obligations.

Parks Debt Service Fund - to account for the resources accumulated and payments made for principal and interest on the series 2002 Development Authority of Douglas County Revenue Bonds.

Jail Annex Debt Service Fund – to account for the base rentals required to provide annual debt service payments pursuant to the issuance of \$6,785,000 Association County Commissioners of Georgia leasers program Certificates of Participation (Douglas County, Georgia Public Purpose Project Series 2003).



DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUND - DEBT SERVICE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
For the year ended December 31, 2007

	<u>Parks Debt Service Fund</u>	<u>Jail Annex Debt Service Fund</u>	<u>Total Nonmajor Debt Service Funds</u>
<b>Revenues:</b>			
Use of money and property	\$ 309,361	\$ 7,910	\$ 317,271
<b>Total revenues</b>	<u>309,361</u>	<u>7,910</u>	<u>317,271</u>
<b>Expenditures:</b>			
<b>Debt service:</b>			
Principal	9,575,000	705,000	10,280,000
Interest and fiscal charges	438,775	185,207	623,982
<b>Total expenditures</b>	<u>10,013,775</u>	<u>890,207</u>	<u>10,903,982</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(9,704,414)</u>	<u>(882,297)</u>	<u>(10,586,711)</u>
<b>Other financing sources:</b>			
Transfers in	1,500,757	886,707	2,387,464
Transfers out	(271,388)	-	(271,388)
<b>Total other financing sources</b>	<u>1,229,369</u>	<u>886,707</u>	<u>2,116,076</u>
<b>Net change in fund balances</b>	<b>(8,475,045)</b>	<b>4,410</b>	<b>(8,470,635)</b>
<b>Fund balance, January 1</b>	<u>8,475,045</u>	<u>148,709</u>	<u>8,623,754</u>
<b>Fund balance, December 31</b>	<u>\$ -</u>	<u>\$ 153,119</u>	<u>\$ 153,119</u>

DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUND - PARKS DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Use of money and property	\$ 200,000	\$ 200,000	\$ 309,361	\$ 109,361
<b>Total revenues</b>	<b>200,000</b>	<b>200,000</b>	<b>309,361</b>	<b>109,361</b>
<b>Expenditures:</b>				
<b>Debt service:</b>				
Principal	9,575,000	9,575,000	9,575,000	-
Interest and fiscal charges	438,775	438,775	438,775	-
<b>Total expenditures</b>	<b>10,013,775</b>	<b>10,013,775</b>	<b>10,013,775</b>	<b>-</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(9,813,775)</b>	<b>(9,813,775)</b>	<b>(9,704,414)</b>	<b>109,361</b>
<b>Other financing sources:</b>				
Transfers in	2,792,840	3,065,087	1,500,757	(1,564,330)
Transfers out	-	(272,247)	(271,388)	859
<b>Total other financing sources</b>	<b>2,792,840</b>	<b>2,792,840</b>	<b>1,229,369</b>	<b>(1,563,471)</b>
<b>Net change in fund balances</b>	<b>(7,020,935)</b>	<b>(7,020,935)</b>	<b>(8,475,045)</b>	<b>(1,454,110)</b>
<b>Fund balance, January 1</b>	<b>8,475,045</b>	<b>8,475,045</b>	<b>8,475,045</b>	<b>-</b>
<b>Fund balance, December 31</b>	<b>\$ 1,454,110</b>	<b>\$ 1,454,110</b>	<b>\$ -</b>	<b>\$ (1,454,110)</b>

**DOUGLAS COUNTY, GEORGIA**  
**NONMAJOR GOVERNMENTAL FUND - JAIL ANNEX DEBT SERVICE FUND**  
**COMPARATIVE BALANCE SHEETS**  
**December 31, 2007 and 2006**

	2007	2006
<b>Assets:</b>		
Cash and cash equivalents	\$ 138,891	\$ 140,843
Interest receivable	646	575
Due from other funds	13,582	7,291
<b>Total assets</b>	<b>\$ <u>153,119</u></b>	<b>\$ <u>148,709</u></b>
 <b>Liabilities and Fund Balance</b>		
<b>Fund balance:</b>		
Reserved for debt service	\$ 153,119	\$ 148,709
<b>Total fund balance</b>	<b><u>153,119</u></b>	<b><u>148,709</u></b>
 <b>Total liabilities and fund balance</b>	 <b>\$ <u>153,119</u></b>	 <b>\$ <u>148,709</u></b>

DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUND - JAIL ANNEX DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Use of money and property	\$ -	\$ -	\$ 7,910	\$ 7,910
<b>Total revenues</b>	<u>-</u>	<u>-</u>	<u>7,910</u>	<u>7,910</u>
<b>Expenditures:</b>				
<b>Debt service:</b>				
Principal	705,000	705,000	705,000	-
Interest and fiscal charges	185,308	185,308	185,207	101
<b>Total expenditures</b>	<u>890,308</u>	<u>890,308</u>	<u>890,207</u>	<u>101</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(890,308)</u>	<u>(890,308)</u>	<u>(882,297)</u>	<u>8,011</u>
<b>Other financing sources (uses):</b>				
Transfers in	890,308	890,308	886,707	(3,601)
<b>Total other financing sources (uses)</b>	<u>890,308</u>	<u>890,308</u>	<u>886,707</u>	<u>(3,601)</u>
<b>Net change in fund balances</b>	-	-	4,410	4,410
<b>Fund balance, January 1</b>	<u>148,709</u>	<u>148,709</u>	<u>148,709</u>	<u>-</u>
<b>Fund balance, December 31</b>	<u>\$ 148,709</u>	<u>\$ 148,709</u>	<u>\$ 153,119</u>	<u>\$ 4,410</u>

## **NONMAJOR SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditures for specified purposes.

Drug Abuse Treatment and Education Fund - To account for monies collected under Georgia law related to additional penalties on controlled substances offenses. Such monies are restricted for drug abuse treatment and education programs relating to controlled substances and marijuana.

Sidewalk Fund –To account for funds held for future sidewalk construction as mandated by the County's zoning and subdivision ordinances. These are monies funded totally by developer/builders.

Special Tax District - To account for tax collection levied against certain property owners to fund the debt service payments due on community improvement district special assessment debt.

Hotel/Motel Tax fund – To account for monies collected on all short-term room rentals by hotel and motels located in the unincorporated area of Douglas County.

Emergency Telephone System Fund - To account for monies collected under Georgia law by the telephone company on behalf of Douglas County. These monies are remitted to the County and are restricted to providing emergency 911 services to residents of the County.

Crime Victim Assistance Program Fund - To account for grant monies received for the purpose of providing counseling services to victims of crime and add- on fine surcharges as required by the O.C.G.A.

Law Library - To account for fees received from Superior Court, Magistrate Court and Probate Court used to finance the Library's operations and reference materials.

District Attorney Fund – To account for monies forfeited under O.C.G.A. 16-13-49. These funds are held to provide payment for any and all necessary expenses for the operation of the District Attorney's Office.

Inmate Commissary Fund - To account for monies collected from inmates for purchase of supplies. The profits from these sales are used for the benefit of the general inmate population.

Law Enforcement Confiscated Monies - To account for monies confiscated under Federal and Georgia law by the Douglas County Sheriff's office related to controlled substances offenses. Such monies are restricted to defray the cost of complex investigations and to purchase equipment relating to said investigations.

Sheriff Other Programs– To account for monies donated by local individuals and businesses to fund the Douglas County Sheriff Office's Drug Abuse Resistance Education and Combined Accident Reduction effort programs.



**DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
December 31, 2007**

	Drug Treatment Abuse	Sidewalk Fund	Special Tax District	Emergency Telephone System	Victim Assistance	Law Library	District Attorney Fund	Inmate Commissary Fund	Law Enforcement Confiscated Funds	Sheriff Other Programs	Total Nonmajor Special Revenue Funds
<b>Assets:</b>											
Cash and cash equivalents	\$ 336,019	\$ 27,582	\$ -	\$ 4,157,408	\$ 251,206	\$ 217,442	\$ 1,136,470	\$ 195,869	\$ 4,146,048	\$ 33,192	\$ 10,501,236
Taxes receivable		-	3,302		-		-	-	-	-	3,302
Accounts receivable		-	-	277,856	-	-	-	41,754	-	-	319,610
Intergovernmental	259	-	-	-	3,781	-	-	-	-	-	4,040
Due from other funds	32,996	-	-	-	38,324	21,473	136,905	14,550	224,860	-	469,108
<b>Total assets</b>	<b>\$ 369,274</b>	<b>\$ 27,582</b>	<b>\$ 3,302</b>	<b>\$ 4,435,264</b>	<b>\$ 293,311</b>	<b>\$ 238,915</b>	<b>\$ 1,273,375</b>	<b>\$ 252,173</b>	<b>\$ 4,370,908</b>	<b>\$ 33,192</b>	<b>\$ 11,297,296</b>
<b>Liabilities and Fund Balances</b>											
<b>Liabilities:</b>											
Accounts payable	\$ 8,000	\$ -	\$ -	\$ 132,793	\$ -	\$ 4,856	\$ -	\$ 1,133	\$ -	\$ -	\$ 146,782
Accrued salaries		-	-	49,462	5,203	-	-	-	-	-	54,665
Due to other funds	8,000	-	37,812	29,723	4,302	94	-	2,927	-	-	82,858
Due to others		-	-	-	-	-	652,135	-	-	-	652,135
Deferred revenue	-	-	21	-	-	-	-	-	-	-	21
<b>Total liabilities</b>	<b>16,000</b>	<b>-</b>	<b>37,833</b>	<b>211,978</b>	<b>9,505</b>	<b>4,950</b>	<b>652,135</b>	<b>4,060</b>	<b>-</b>	<b>-</b>	<b>936,461</b>
<b>Fund balance:</b>											
Reserved for encumbrances	1,175	-	-	-	-	-	-	-	-	-	1,175
Unreserved - designated for specific fund purpose	352,099	-	-	4,223,286	283,806	233,965	621,240	248,113	4,370,908	33,192	10,366,609
Unreserved - Undesignated	-	27,582	(34,531)	-	-	-	-	-	-	-	(6,949)
<b>Total fund balance</b>	<b>353,274</b>	<b>27,582</b>	<b>(34,531)</b>	<b>4,223,286</b>	<b>283,806</b>	<b>233,965</b>	<b>621,240</b>	<b>248,113</b>	<b>4,370,908</b>	<b>33,192</b>	<b>10,360,835</b>
<b>Total liabilities and fund balance</b>	<b>\$ 369,274</b>	<b>\$ 27,582</b>	<b>\$ 3,302</b>	<b>\$ 4,435,264</b>	<b>\$ 293,311</b>	<b>\$ 238,915</b>	<b>\$ 1,273,375</b>	<b>\$ 252,173</b>	<b>\$ 4,370,908</b>	<b>\$ 33,192</b>	<b>\$ 11,297,296</b>

DOUGLAS COUNTY, GEORGIA  
NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS  
COMBINING STATEMENTS OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the year ended December 31, 2007

	Drug Treatment Abuse	Sidewalk Fund	Special Tax District	Hotel-Motel Tax	Emergency Telephone System	Victim Assistance	Law Library	District Attorney Fund	Inmate Commissary Fund	Law Enforcement Confiscated Funds	Sheriff Other Programs	Total Nonmajor Special Revenue Funds
<b>Revenues:</b>												
Taxes	\$ -	\$ -	\$ 111,162	\$ 23,400	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 134,562
Charges for services	-	-	-	-	2,421,597	-	-	-	310,654	-	105	2,732,356
Courts and law enforcement	121,736	-	-	-	-	240,361	156,550	317,493	-	1,764,841	-	2,600,981
Use of money and property	14,441	1,221	-	-	173,411	9,974	4,192	10,625	1,362	136,249	25,211	376,686
<b>Total revenues</b>	<b>136,177</b>	<b>1,221</b>	<b>111,162</b>	<b>23,400</b>	<b>2,595,008</b>	<b>250,335</b>	<b>160,742</b>	<b>328,118</b>	<b>312,016</b>	<b>1,901,090</b>	<b>25,316</b>	<b>5,844,585</b>
<b>Expenditures:</b>												
<b>Current:</b>												
Judicial system	-	-	-	-	-	137,235	99,524	-	-	-	-	236,759
Public safety	99,600	-	-	-	1,761,284	-	-	135,140	241,528	892,165	28,975	3,158,692
Public works	-	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-	-	-	-	-	-
<b>Debt Service:</b>												
Principal	-	-	95,000	-	-	-	-	-	-	-	-	95,000
Interest and fiscal charges	-	-	34,111	-	-	-	-	-	-	-	-	34,111
<b>Total expenditures</b>	<b>99,600</b>	<b>-</b>	<b>129,111</b>	<b>-</b>	<b>1,761,284</b>	<b>137,235</b>	<b>99,524</b>	<b>135,140</b>	<b>241,528</b>	<b>892,165</b>	<b>28,975</b>	<b>3,524,562</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>36,577</b>	<b>1,221</b>	<b>(17,949)</b>	<b>23,400</b>	<b>833,724</b>	<b>113,100</b>	<b>61,218</b>	<b>192,978</b>	<b>70,488</b>	<b>1,008,925</b>	<b>(3,659)</b>	<b>2,320,023</b>
<b>Other financing sources (uses):</b>												
Transfers in	-	-	-	-	-	-	-	-	-	-	-	-
Transfers out	-	-	-	(23,400)	-	(101,786)	-	(2,250)	-	(55,601)	-	(183,037)
	-	-	-	(23,400)	-	(101,786)	-	(2,250)	-	(55,601)	-	(183,037)
<b>Net change in fund balances</b>	<b>36,577</b>	<b>1,221</b>	<b>(17,949)</b>	<b>-</b>	<b>833,724</b>	<b>11,314</b>	<b>61,218</b>	<b>190,728</b>	<b>70,488</b>	<b>953,324</b>	<b>(3,659)</b>	<b>2,136,986</b>
<b>Fund balance, January 1</b>	<b>316,697</b>	<b>26,361</b>	<b>(16,582)</b>	<b>-</b>	<b>3,389,562</b>	<b>272,492</b>	<b>172,747</b>	<b>430,512</b>	<b>177,625</b>	<b>3,417,584</b>	<b>36,851</b>	<b>8,223,849</b>
<b>Fund balance, December 31</b>	<b>\$ 353,274</b>	<b>\$ 27,582</b>	<b>\$ (34,531)</b>	<b>\$ -</b>	<b>\$ 4,223,286</b>	<b>\$ 283,806</b>	<b>\$ 233,965</b>	<b>\$ 621,240</b>	<b>\$ 248,113</b>	<b>\$ 4,370,908</b>	<b>\$ 33,192</b>	<b>\$ 10,360,835</b>

**DOUGLAS COUNTY, GEORGIA**  
**DRUG TREATMENT ABUSE SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**For the year ended December 31, 2007**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<b>Variance with Final Budget - Positive (Negative)</b>
<b>Revenues:</b>				
Courts and law enforcement	\$ 102,000	\$ 102,000	\$ 121,736	\$ 19,736
Use of money and property	13,000	13,000	14,441	1,441
<b>Total revenues</b>	<u>115,000</u>	<u>115,000</u>	<u>136,177</u>	<u>21,177</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	103,525	103,525	99,600	3,925
<b>Total expenditures</b>	<u>103,525</u>	<u>103,525</u>	<u>99,600</u>	<u>3,925</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>11,475</b>	<b>11,475</b>	<b>36,577</b>	<b>25,102</b>
<b>Fund balances, January 1</b>	<u>316,697</u>	<u>316,697</u>	<u>316,697</u>	<u>-</u>
<b>Fund balances, December 31</b>	<u>\$ 328,172</u>	<u>\$ 328,172</u>	<u>\$ 353,274</u>	<u>\$ 25,102</u>

DOUGLAS COUNTY, GEORGIA  
 SIDEWALK EROSION FUND SPECIAL REVENUE FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
 For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Use of money and property	\$ 100	\$ 100	\$ 1,221	1,121
<b>Total revenues</b>	<b>100</b>	<b>100</b>	<b>1,221</b>	<b>1,121</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public works	-	-	-	-
<b>Total expenditures</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>100</b>	<b>100</b>	<b>1,221</b>	<b>1,121</b>
<b>Fund balances, January 1</b>	<b>26,361</b>	<b>26,361</b>	<b>26,361</b>	<b>-</b>
<b>Fund balances, December 31</b>	<b>\$ 26,461</b>	<b>\$ 26,461</b>	<b>\$ 27,582</b>	<b>\$ 1,121</b>

DOUGLAS COUNTY, GEORGIA  
SPECIAL TAX DISTRICT SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Taxes	\$ 121,984	\$ 121,984	111,162	\$ (10,822)
<b>Total revenues</b>	<b>121,984</b>	<b>121,984</b>	<b>111,162</b>	<b>(10,822)</b>
<b>Expenditures:</b>				
<b>Debt service:</b>				
Principal	95,000	95,000	95,000	-
Interest	34,255	34,255	34,111	144
<b>Total expenditures</b>	<b>129,255</b>	<b>129,255</b>	<b>129,111</b>	<b>144</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(7,271)</b>	<b>(7,271)</b>	<b>(17,949)</b>	<b>(10,678)</b>
<b>Fund balances, January 1</b>	<b>(16,582)</b>	<b>(16,582)</b>	<b>(16,582)</b>	<b>-</b>
<b>Fund balances, December 31</b>	<b>\$ (23,853)</b>	<b>\$ (23,853)</b>	<b>\$ (34,531)</b>	<b>\$ (10,678)</b>

DOUGLAS COUNTY, GEORGIA  
HOTEL-MOTEL TAX SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Taxes	\$ 25,000	31,000	23,400	\$ (7,600)
<b>Total revenues</b>	<b>25,000</b>	<b>31,000</b>	<b>23,400</b>	<b>(7,600)</b>
<b>Other financing sources (uses):</b>				
Transfers out	(25,000)	(31,000)	(23,400)	7,600
	<b>(25,000)</b>	<b>(31,000)</b>	<b>(23,400)</b>	<b>7,600</b>
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balances, January 1</b>	-	-	-	-
<b>Fund balances, December 31</b>	\$ -	\$ -	\$ -	\$ -

**DOUGLAS COUNTY, GEORGIA**  
**EMERGENCY TELEPHONE SYSTEM SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
For the year ended December 31, 2007

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
<b>Revenues:</b>				
Charges for services	\$ 2,140,000	\$ 2,140,000	\$ 2,421,597	\$ 281,597
Use of money and property	50,000	50,000	173,411	123,411
<b>Total revenues</b>	<b><u>2,190,000</u></b>	<b><u>2,190,000</u></b>	<b><u>2,595,008</u></b>	<b><u>405,008</u></b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	1,776,588	1,887,927	1,761,284	126,643
<b>Total expenditures</b>	<b><u>1,776,588</u></b>	<b><u>1,887,927</u></b>	<b><u>1,761,284</u></b>	<b><u>126,643</u></b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>413,412</b>	<b>302,073</b>	<b>833,724</b>	<b>531,651</b>
<b>Fund balances, January 1</b>	<b><u>3,389,562</u></b>	<b><u>3,389,562</u></b>	<b><u>3,389,562</u></b>	<b><u>-</u></b>
<b>Fund balances, December 31</b>	<b><u>\$ 3,802,974</u></b>	<b><u>\$ 3,691,635</u></b>	<b><u>\$ 4,223,286</u></b>	<b><u>\$ 531,651</u></b>

**DOUGLAS COUNTY, GEORGIA**  
**CRIME VICTIM ASSISTANCE SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Courts and law enforcement	\$ 150,000	\$ 150,000	\$ 240,361	\$ 90,361
Use of money and property	500	500	9,974	9,474
<b>Total revenues</b>	<u>150,500</u>	<u>150,500</u>	<u>250,335</u>	<u>99,835</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Judicial system	172,565	172,565	137,235	35,330
<b>Total expenditures</b>	<u>172,565</u>	<u>172,565</u>	<u>137,235</u>	<u>35,330</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(22,065)</b>	<b>(22,065)</b>	<b>113,100</b>	<b>135,165</b>
<b>Other financing sources (uses):</b>				
Transfers out	(38,000)	(103,236)	(101,786)	1,450
	<u>(38,000)</u>	<u>(103,236)</u>	<u>(101,786)</u>	<u>1,450</u>
<b>Net change in fund balance</b>	<b>(60,065)</b>	<b>(125,301)</b>	<b>11,314</b>	<b>136,615</b>
<b>Fund balances, January 1</b>	<u>272,492</u>	<u>272,492</u>	<u>272,492</u>	<u>-</u>
<b>Fund balances, December 31</b>	<u>\$ 212,427</u>	<u>\$ 147,191</u>	<u>\$ 283,806</u>	<u>\$ 136,615</u>

**DOUGLAS COUNTY, GEORGIA**  
**LAW LIBRARY SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
**For the year ended December 31, 2007**

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Courts and law enforcement	\$ 79,000	\$ 79,000	\$ 156,550	\$ 77,550
Use of money and property	350	350	4,192	3,842
<b>Total revenues</b>	<b>79,350</b>	<b>79,350</b>	<b>160,742</b>	<b>81,392</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Judicial system	79,350	79,350	99,524	(20,174)
<b>Total expenditures</b>	<b>79,350</b>	<b>79,350</b>	<b>99,524</b>	<b>(20,174)</b>
 <b>Excess (deficiency) of revenues over expenditures</b>	-	-	61,218	61,218
 <b>Fund balances, January 1</b>	172,747	172,747	172,747	-
 <b>Fund balances, December 31</b>	\$ 172,747	\$ 172,747	\$ 233,965	\$ 61,218

**DOUGLAS COUNTY, GEORGIA**  
**DISTRICT ATTORNEY SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - BUDGET AND ACTUAL**  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Courts and law enforcement	\$ 149,000	\$ 149,000	\$ 317,493	\$ 168,493
Use of money and property	1,000	1,000	10,625	9,625
<b>Total revenues</b>	<b>150,000</b>	<b>150,000</b>	<b>328,118</b>	<b>178,118</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	150,000	150,000	135,140	14,860
<b>Total expenditures</b>	<b>150,000</b>	<b>150,000</b>	<b>135,140</b>	<b>14,860</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>-</b>	<b>-</b>	<b>192,978</b>	<b>192,978</b>
<b>Other financing sources (uses):</b>				
Transfers out	-	-	(2,250)	(2,250)
	-	-	(2,250)	(2,250)
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>190,728</b>	<b>190,728</b>
<b>Fund balances, January 1</b>	<b>430,512</b>	<b>430,512</b>	<b>430,512</b>	<b>-</b>
<b>Fund balances, December 31</b>	<b>\$ 430,512</b>	<b>\$ 430,512</b>	<b>\$ 621,240</b>	<b>\$ 190,728</b>

DOUGLAS COUNTY, GEORGIA  
 INMATE COMMISSARY SPECIAL REVENUE FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
 For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Charges for services	\$ 300,000	\$ 300,000	\$ 310,654	\$ 10,654
Use of money and property	1,200	1,200	1,362	162
<b>Total revenues</b>	<u>301,200</u>	<u>301,200</u>	<u>312,016</u>	<u>10,816</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Public Safety	301,200	301,200	241,528	59,672
	<u>301,200</u>	<u>301,200</u>	<u>241,528</u>	<u>59,672</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>-</u>	<u>-</u>	<u>70,488</u>	<u>70,488</u>
<b>Fund balances, January 1</b>	<u>177,625</u>	<u>177,625</u>	<u>177,625</u>	<u>-</u>
<b>Fund balances, December 31</b>	<u>\$ 177,625</u>	<u>\$ 177,625</u>	<u>\$ 248,113</u>	<u>\$ 70,488</u>

DOUGLAS COUNTY, GEORGIA  
LAW ENFORCEMENT CONFISCATED FUNDS SPECIAL REVENUE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Courts and law enforcement	\$ 691,000	\$ 691,000	\$ 1,764,841	\$ 1,073,841
Use of money and property			136,249	136,249
<b>Total revenues</b>	<b>691,000</b>	<b>691,000</b>	<b>1,901,090</b>	<b>1,210,090</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	691,000	691,000	892,165	(201,165)
<b>Total expenditures</b>	<b>691,000</b>	<b>691,000</b>	<b>892,165</b>	<b>(201,165)</b>
<b>Excess (deficiency) of revenues over expenditures</b>	-	-	<b>1,008,925</b>	<b>1,008,925</b>
<b>Other financing sources (uses):</b>				
Transfers out	-	-	(55,601)	(55,601)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>(55,601)</b>	<b>(55,601)</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>953,324</b>	<b>953,324</b>
<b>Fund balances, January 1</b>	<b>3,417,584</b>	<b>3,417,584</b>	<b>3,417,584</b>	<b>-</b>
<b>Fund balances, December 31</b>	<b>\$ 3,417,584</b>	<b>\$ 3,417,584</b>	<b>\$ 4,370,908</b>	<b>\$ 953,324</b>

DOUGLAS COUNTY, GEORGIA  
 SHERIFF OTHER PROGRAMS SPECIAL REVENUE FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
 For the year ended December 31, 2007

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues:</b>				
Use of money and property	\$ -	\$ -	\$ 25,211	\$ 25,211
Charges for services	16,000	16,000	105	(15,895)
<b>Total revenues</b>	<u>16,000</u>	<u>16,000</u>	<u>25,316</u>	<u>9,316</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	16,000	16,000	28,975	(12,975)
<b>Total expenditures</b>	<u>16,000</u>	<u>16,000</u>	<u>28,975</u>	<u>(12,975)</u>
<b>Excess (deficiency) of revenues over expenditures</b>	-	-	(3,659)	(3,659)
<b>Fund balances, January 1</b>	<u>36,851</u>	<u>36,851</u>	<u>36,851</u>	-
<b>Fund balances, December 31</b>	<u>\$ 36,851</u>	<u>\$ 36,851</u>	<u>\$ 33,192</u>	<u>\$ (3,659)</u>

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### **NONMAJOR CAPITAL PROJECTS FUNDS**

The Capital Project Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary or trust funds.

The County's Nonmajor Capital Project Funds are as follows:

Courthouse Project  
Jail Annex  
GRTA Arterial Road



**DOUGLAS COUNTY, GEORGIA**  
**NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUND**  
**COMBINING BALANCE SHEET**  
**December 31, 2007**

	<u>Jail Annex Capital Project Fund</u>	<u>GRTA Arterial Road Fund</u>	<u>Total Nonmajor Capital Projects Fund</u>
<b>Assets:</b>			
Cash and cash equivalents	\$ 23,966	\$ 12,696	\$ 36,662
Intergovernmental receivable	-	607,505	607,505
Interest receivable	70	-	70
<b>Total assets</b>	<b>\$ <u>24,036</u></b>	<b>\$ <u>620,201</u></b>	<b>\$ <u>644,237</u></b>
 <b>Liabilities and Fund Balance</b>			
<b>Liabilities:</b>			
Accounts payable	\$ -	\$ 101,286	\$ 101,286
Due to other funds	13,581	195,437	209,018
Deferred revenue	-	554,739	554,739
<b>Total liabilities</b>	<b><u>13,581</u></b>	<b><u>851,462</u></b>	<b><u>865,043</u></b>
 <b>Fund balances:</b>			
Reserved for capital acquisitions and improvements	10,455	-	10,455
Unreserved- undesignated	-	(231,261)	(231,261)
<b>Total fund balances</b>	<b><u>10,455</u></b>	<b><u>(231,261)</u></b>	<b><u>(220,806)</u></b>
<b>Total liabilities and fund balance</b>	<b>\$ <u>24,036</u></b>	<b>\$ <u>620,201</u></b>	<b>\$ <u>644,237</u></b>

**DOUGLAS COUNTY, GEORGIA**  
**NONMAJOR GOVERNMENTAL FUNDS - CAPITAL PROJECTS FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**For the year ended December 31, 2007**

	<u>Courthouse Project</u>	<u>Jail Annex Capital Project Fund</u>	<u>GRTA Arterial road Fund</u>	<u>Total Nonmajor Capital Projects Funds</u>
<b>Revenues:</b>				
Intergovernmental	\$ -	\$ -	\$ 259,148	\$ 259,148
Use of money and property	4,554	901	827	6,282
<b>Total revenues</b>	<u>4,554</u>	<u>901</u>	<u>259,975</u>	<u>265,430</u>
<b>Expenditures:</b>				
<b>Capital outlay:</b>				
Parks, recreation and culture	-	-	-	-
Public works	-	-	349,072	349,072
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>349,072</u>	<u>349,072</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>4,554</u>	<u>901</u>	<u>(89,097)</u>	<u>(83,642)</u>
<b>Other financing sources (uses):</b>				
Transfers out	(157,466)	-	-	(157,466)
<b>Total other financing sources (uses)</b>	<u>(157,466)</u>	<u>-</u>	<u>-</u>	<u>(157,466)</u>
<b>Net change in fund balances</b>	<u>(152,912)</u>	<u>901</u>	<u>(89,097)</u>	<u>(241,108)</u>
<b>Fund balance, January 1</b>	<u>152,912</u>	<u>9,554</u>	<u>(142,164)</u>	<u>20,302</u>
<b>Fund balance, December 31</b>	<u>\$ -</u>	<u>\$ 10,455</u>	<u>\$ (231,261)</u>	<u>\$ (220,806)</u>

**DOUGLAS COUNTY, GEORGIA**  
**COURTHOUSE CAPITAL PROJECT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**From inception and for the year ended December 31, 2007**

	<u>Project Authorization</u>	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>
<b>Revenues:</b>				
Taxes	\$ -	\$ 374,551	\$ -	\$ 374,551
Use of money and property	2,020,000	3,153,519	4,554	3,158,073
Miscellaneous	-	31,447	-	31,447
<b>Total revenues</b>	<u><b>2,020,000</b></u>	<u><b>3,559,517</b></u>	<u><b>4,554</b></u>	<u><b>3,564,071</b></u>
<b>Expenditures:</b>				
Capital outlay - General government	41,435,000	37,776,286	-	37,776,286
<b>Excess (deficiency) of revenues over expenditures</b>	<u><b>(39,415,000)</b></u>	<u><b>(34,216,769)</b></u>	<u><b>4,554</b></u>	<u><b>(34,212,215)</b></u>
<b>Other financing sources (uses):</b>				
Transfers in	4,284,584	5,901,172	-	5,901,172
Transfers out	-	(6,681,907)	(157,466)	(6,839,373)
Certificate of participation	35,150,416	35,150,416	-	35,150,416
<b>Total other financing sources</b>	<u><b>39,435,000</b></u>	<u><b>34,369,681</b></u>	<u><b>(157,466)</b></u>	<u><b>34,212,215</b></u>
<b>Net change in fund balance</b>	<u><b>\$ 20,000</b></u>	<u><b>152,912</b></u>	<u><b>(152,912)</b></u>	<u><b>-</b></u>
<b>Fund balance, January 1</b>			<u><b>152,912</b></u>	
<b>Fund balance, December 31</b>			<u><b>\$ -</b></u>	

**DOUGLAS COUNTY, GEORGIA**  
**JAIL ANNEX CAPITAL PROJECT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**From inception and for the year ended December 31, 2007**

	<u>Project Authorization</u>	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>
<b>Revenues:</b>				
Use of money and property	\$ 125,000	\$ 32,681	\$ 901	\$ 33,582
<b>Total revenues</b>	<u>125,000</u>	<u>32,681</u>	<u>901</u>	<u>33,582</u>
<b>Expenditures:</b>				
Debt service - Issuance costs	192,246	186,166	-	186,166
Capital outlay - Public safety	6,632,758	6,571,122	-	6,571,122
<b>Total expenditures</b>	<u>6,825,004</u>	<u>6,757,288</u>	<u>-</u>	<u>6,757,288</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(6,700,004)</u>	<u>(6,724,607)</u>	<u>901</u>	<u>(6,723,706)</u>
<b>Other financing sources:</b>				
Transfer in	-	34,157	-	34,157
Transfer out	(137,272)	(137,272)	-	(137,272)
Premium on issue	52,276	52,276	-	52,276
Lease proceeds	6,785,000	6,785,000	-	6,785,000
<b>Total other financing sources</b>	<u>6,700,004</u>	<u>6,734,161</u>	<u>-</u>	<u>6,734,161</u>
<b>Net change in fund balance</b>	<u>\$ -</u>	<u>\$ 9,554</u>	<u>901</u>	<u>\$ 10,455</u>
<b>Fund balance, January 1</b>			<u>9,554</u>	
<b>Fund balance, December 31</b>			<u>\$ 10,455</u>	

**DOUGLAS COUNTY, GEORGIA**  
**GRTA ARTERIAL ROAD CAPITAL PROJECT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**  
**From inception and for the year ended December 31, 2007**

	<u>Project Authorization</u>	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>
<b>Revenues:</b>				
Intergovernmental	\$ 19,719,000	\$ 818,430	\$ 259,148	\$ 1,077,578
Use of money and property	-	3,360	827	4,187
<b>Total revenues</b>	<u>19,719,000</u>	<u>821,790</u>	<u>259,975</u>	<u>1,081,765</u>
<b>Expenditures:</b>				
Capital outlay - Public works	19,719,000	963,954	349,072	1,313,026
<b>Excess (deficiency) of revenues over expenditures</b>	<u>\$ -</u>	<u>\$ (142,164)</u>	<u>\$ (89,097)</u>	<u>\$ (231,261)</u>
<b>Fund balance, January 1</b>			<u>(142,164)</u>	
<b>Fund balance, December 31</b>			<u>\$ (231,261)</u>	

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### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

Group Health Insurance  
Workers' Compensation



**DOUGLAS COUNTY, GEORGIA**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET ASSETS**  
**December 31, 2007**

	<b>Group Health Insurance</b>	<b>Workers' Compensation</b>	<b>Total</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Assets:</b>			
Cash and cash equivalents	\$ 19,790	\$ 548,933	\$ 568,723
Accrued interest receivable	4	1,585	1,589
Accounts receivable	129,932	5,760	135,692
Due from other funds	588,355	733,517	1,321,872
<b>Total assets</b>	<b>\$ <u>738,081</u></b>	<b>\$ <u>1,289,795</u></b>	<b>\$ <u>2,027,876</u></b>
 <b>Liabilities and Equity:</b>			
Current liabilities:			
Accounts payable	\$ 39,165	\$ 12,173	\$ 51,338
Due to other funds	-	3,722	3,722
Claims payable, current portion	789,803	100,000	889,803
<b>Total current liabilities</b>	<b><u>828,968</u></b>	<b><u>115,895</u></b>	<b><u>944,863</u></b>
 <b>Net assets</b>			
Unrestricted	<u>(90,887)</u>	<u>1,173,900</u>	<u>1,083,013</u>
 <b>Total liabilities and net assets</b>	<b>\$ <u>738,081</u></b>	<b>\$ <u>1,289,795</u></b>	<b>\$ <u>2,027,876</u></b>

**DOUGLAS COUNTY, GEORGIA**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN NET ASSETS**  
**For the year ended December 31, 2007**

	<u>Group Health Insurance</u>	<u>Workers' Compensation</u>	<u>Total</u>
<b>Operating revenues:</b>			
Charges for services	\$ 8,301,277	\$ 735,428	\$ 9,036,705
<b>Operating expenses:</b>			
Claims and excess premiums	7,970,167	707,230	8,677,397
Administrative	344,879	20,500	365,379
<b>Total operating expenses</b>	<u>8,315,046</u>	<u>727,730</u>	<u>9,042,776</u>
<b>Operating income (loss)</b>	<b>(13,769)</b>	<b>7,698</b>	<b>(6,071)</b>
<b>Nonoperating revenue (expenses):</b>			
Interest earned	<u>12,366</u>	<u>49,068</u>	<u>61,434</u>
Income (Loss) before transfers	(1,403)	56,766	55,363
<b>TRANSFERS</b>	<u>500,000</u>	<u>(500,000)</u>	<u>-</u>
<b>Change in net assets</b>	<b>498,597</b>	<b>(443,234)</b>	<b>55,363</b>
<b>Total net assets, January 1</b>	<u>(589,484)</u>	<u>1,617,134</u>	<u>1,027,650</u>
<b>Total net assets, December 31</b>	<u>\$ (90,887)</u>	<u>\$ 1,173,900</u>	<u>\$ 1,083,013</u>

**DOUGLAS COUNTY, GEORGIA**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**For the year ended December 31, 2007**

	<b>Group Health Insurance</b>	<b>Workers' Compensation</b>	<b>Total</b>
<b>Cash flows from operating activities:</b>			
Cash received from customers	\$ 7,617,921	\$ (9,552)	\$ 7,608,369
Cash payments to suppliers	(8,129,383)	(732,169)	(8,861,552)
<b>Net cash provided (used) by operating activities</b>	<b>(511,462)</b>	<b>(741,721)</b>	<b>(1,253,183)</b>
 <b>Cash Flows from Noncapital Financing Activities:</b>			
Transfers in (out)	<b>500,000</b>	<b>(500,000)</b>	<b>-</b>
 <b>Cash flows from investing activities:</b>			
Interest on investments	12,383	52,588	64,971
<b>Net cash provided by investing activities</b>	<b>12,383</b>	<b>52,588</b>	<b>64,971</b>
 <b>Net increase (decrease) in cash and cash equivalents</b>	<b>921</b>	<b>(1,189,133)</b>	<b>(1,188,212)</b>
 <b>Cash and cash equivalents at beginning of year</b>	<b>18,869</b>	<b>1,738,066</b>	<b>1,756,935</b>
 <b>Cash and cash equivalents at end of year</b>	<b>\$ 19,790</b>	<b>\$ 548,933</b>	<b>\$ 568,723</b>
 <b>Reconciliation of operating income to net cash provided (required) by operating activities:</b>			
Operating income (loss)	\$ (13,769)	\$ 7,698	\$ (6,071)
Adjustments to reconcile operating income to net cash provided by operating activities:			
Change in assets and liabilities:			
(Increase) decrease in accounts receivable	(64,862)	(5,760)	(70,622)
(Increase) decrease in due from other funds	(559,845)	(733,361)	(1,293,206)
Increase (decrease) in due to other funds	(58,649)	(5,859)	(64,508)
Increase (decrease) in payables	185,663	(4,439)	181,224
<b>Net cash provided (used ) by operating activities</b>	<b>\$ (511,462)</b>	<b>\$ (741,721)</b>	<b>\$ (1,253,183)</b>

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## **FIDUCIARY FUNDS**

The Fiduciary Funds are used to account for assets held by the County in a fiduciary capacity.

The County's Fiduciary-Agency Funds are as follows:

Tax Commissioner  
Clerk of Superior Court  
Magistrate Court  
Probate Court  
Juvenile Court  
State Court  
Sheriff



**DOUGLAS COUNTY, GEORGIA**  
**AGENCY FUNDS**  
**COMBINING STATEMENTS OF FIDUCIARY ASSETS AND LIABILITIES**  
**December 31, 2007**

	<u>Tax Commissioner</u>	<u>Clerk of Superior Court</u>	<u>Magistrate Court</u>	<u>Probate Court</u>	<u>Juvenile Court</u>	<u>State Court</u>	<u>Sheriff</u>	<u>Total</u>
<b>Assets:</b>								
Cash and cash equivalents	\$ 352,040	\$ 3,809,088	\$ 107,528	\$ 4,238	\$ 86,051	\$ 348,416	\$ 49,314	\$ 4,756,675
Receivable (net of allowance for uncollectible):								
Property taxes	7,743,157	-	-	-	-	-	-	7,743,157
Accounts	41,883	4,438	-	-	-	-	-	46,321
Intergovernmental	-	-	-	-	-	-	56	56
<b>Total assets</b>	<b><u>\$ 8,137,080</u></b>	<b><u>\$ 3,813,526</u></b>	<b><u>\$ 107,528</u></b>	<b><u>\$ 4,238</u></b>	<b><u>\$ 86,051</u></b>	<b><u>\$ 348,416</u></b>	<b><u>\$ 49,370</u></b>	<b><u>\$ 12,546,209</u></b>
<b>Liabilities and Fund Balance</b>								
<b>Liabilities:</b>								
Due to other governments	\$ 187,467	\$ 296,506	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 483,973
Taxes payable to others upon collection	7,743,157	-	-	-	-	-	-	7,743,157
Due to others	206,456	3,517,020	107,528	4,238	86,051	348,416	49,370	4,319,079
<b>Total liabilities</b>	<b><u>\$ 8,137,080</u></b>	<b><u>\$ 3,813,526</u></b>	<b><u>\$ 107,528</u></b>	<b><u>\$ 4,238</u></b>	<b><u>\$ 86,051</u></b>	<b><u>\$ 348,416</u></b>	<b><u>\$ 49,370</u></b>	<b><u>\$ 12,546,209</u></b>

**DOUGLAS COUNTY, GEORGIA**  
**AGENCY FUNDS**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES**  
**For the year ended December 31, 2007**

	January 1, 2007	Additions	Deductions	Reclassify Cash, Receivables and Interfund Payable	December 31, 2007
<b>Tax Commissioner</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 297,312	\$ 123,322,632	\$ 123,267,904	\$ -	\$ 352,040
Taxes receivable	7,243,453	499,704		-	7,743,157
Accounts receivable	28,867	13,016		-	41,883
<b>Total assets</b>	<b>\$ 7,569,632</b>	<b>\$ 123,835,352</b>	<b>\$ 123,267,904</b>	<b>\$ -</b>	<b>\$ 8,137,080</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 34,843,663	\$ 34,843,663	\$ -	\$ -
Due to other governments	151,581	87,794,902	87,759,016	-	187,467
Taxes payable to others upon collection	7,243,453	499,704		-	7,743,157
Due to others	174,598	697,081	665,223	-	206,456
<b>Total liabilities</b>	<b>\$ 7,569,632</b>	<b>\$ 123,835,350</b>	<b>\$ 123,267,902</b>	<b>\$ -</b>	<b>\$ 8,137,080</b>
<b>Superior Court</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 7,170,463	\$ 12,755,356	\$ 15,802,019	\$ (314,712)	\$ 3,809,088
Accounts receivable	4,130	308		-	4,438
<b>Total assets</b>	<b>\$ 7,174,593</b>	<b>\$ 12,755,664</b>	<b>\$ 15,802,019</b>	<b>\$ (314,712)</b>	<b>\$ 3,813,526</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 3,229,067	\$ 2,914,355	\$ 314,712	\$ -
Due to other governments	354,258	3,338,700	3,396,452	-	296,506
Due to others	6,820,335	6,187,897	9,491,212	-	3,517,020
<b>Total liabilities</b>	<b>\$ 7,174,593</b>	<b>\$ 12,755,664</b>	<b>\$ 15,802,019</b>	<b>\$ 314,712</b>	<b>\$ 3,813,526</b>
<b>Magistrate Court</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 87,105	\$ 1,022,949	\$ 960,413	\$ (42,113)	\$ 107,528
<b>Total assets</b>	<b>\$ 87,105</b>	<b>\$ 1,022,949</b>	<b>\$ 960,413</b>	<b>\$ (42,113)</b>	<b>\$ 107,528</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 457,930	\$ 415,817	\$ 42,113	\$ -
Due to others	87,105	565,019	544,596	-	107,528
<b>Total liabilities</b>	<b>\$ 87,105</b>	<b>\$ 1,022,949</b>	<b>\$ 960,413</b>	<b>\$ 42,113</b>	<b>\$ 107,528</b>

DOUGLAS COUNTY, GEORGIA  
 AGENCY FUNDS  
 COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES (continued)  
 For the year ended December 31, 2007

	January 1, 2007	Additions	Deductions	Reclassify Cash, Receivables and Interfund Payable	December 31, 2007
<b>Probate Court</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 3,655	\$ 249,158	\$ 233,752	\$ (14,823)	\$ 4,238
<b>Total assets</b>	<b>\$ 3,655</b>	<b>\$ 249,158</b>	<b>\$ 233,752</b>	<b>\$ (14,823)</b>	<b>\$ 4,238</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 188,911	\$ 174,088	\$ 14,823	\$ -
Due to others	3,655	60,247	59,664	-	4,238
<b>Total liabilities</b>	<b>\$ 3,655</b>	<b>\$ 249,158</b>	<b>\$ 233,752</b>	<b>\$ 14,823</b>	<b>\$ 4,238</b>
<b>Juvenile Court</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 80,047	\$ 56,331	\$ 48,718	\$ (1,609)	\$ 86,051
<b>Total assets</b>	<b>\$ 80,047</b>	<b>\$ 56,331</b>	<b>\$ 48,718</b>	<b>\$ (1,609)</b>	<b>\$ 86,051</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 45,300	\$ 43,691	\$ 1,609	\$ -
Due to others	80,047	11,031	5,027	-	86,051
<b>Total liabilities</b>	<b>\$ 80,047</b>	<b>\$ 56,331</b>	<b>\$ 48,718</b>	<b>\$ 1,609</b>	<b>\$ 86,051</b>
<b>State Court</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 228,804	\$ 4,757,403	\$ 3,908,204	\$ (729,587)	\$ 348,416
<b>Total assets</b>	<b>\$ 228,804</b>	<b>\$ 4,757,403</b>	<b>\$ 3,908,204</b>	<b>\$ (729,587)</b>	<b>\$ 348,416</b>
<b>Liabilities:</b>					
Due to other funds	\$ -	\$ 3,586,117	\$ 2,856,530	\$ 729,587	\$ -
Due to others	228,804	1,171,286	1,051,674	-	348,416
<b>Total liabilities</b>	<b>\$ 228,804</b>	<b>\$ 4,757,403</b>	<b>\$ 3,908,204</b>	<b>\$ 729,587</b>	<b>\$ 348,416</b>

**DOUGLAS COUNTY, GEORGIA**  
**AGENCY FUNDS**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES**  
For the year ended December 31, 2007

	January 1, 2007	Additions	Deductions	Reclassify Cash, Receivables and Interfund Payable	December 31, 2007
<b>Sheriff</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 77,875	\$ 2,144,817	\$ 2,009,047	\$ (164,331)	\$ 49,314
Intergovernmental receivable	54	45,846	-	(45,844)	56
<b>Total assets</b>	<b>\$ 77,929</b>	<b>\$ 2,190,663</b>	<b>\$ 2,009,047</b>	<b>\$ (210,175)</b>	<b>\$ 49,370</b>
<b>Liabilities:</b>					
Due to other funds	-	900,528	690,353	210,175	-
Due to others	77,929	1,290,135	1,318,694	-	49,370
<b>Total liabilities</b>	<b>\$ 77,929</b>	<b>\$ 2,190,663</b>	<b>\$ 2,009,047</b>	<b>\$ 210,175</b>	<b>\$ 49,370</b>
<b>Totals</b>					
<b>Assets:</b>					
Cash and cash equivalents	\$ 7,945,261	\$ 144,308,646	\$ 146,230,057	\$ (1,267,175)	\$ 4,756,675
Receivables (net of allowance for uncollectibles):					
Property taxes	7,243,453	499,704	-	-	7,743,157
Accounts	32,997	13,324	-	-	46,321
Intergovernmental	54	45,846	-	(45,844)	56
<b>Total assets</b>	<b>\$ 15,221,765</b>	<b>\$ 144,867,520</b>	<b>\$ 146,230,057</b>	<b>\$ (1,313,019)</b>	<b>\$ 12,546,209</b>
<b>Liabilities:</b>					
Due to other funds	-	43,251,516	41,938,497	1,313,019	-
Due to other governments	505,839	91,133,602	91,155,468	-	483,973
Taxes payable to others upon collection	7,243,453	499,704	-	-	7,743,157
Due to others	7,472,473	9,982,696	13,136,090	-	4,319,079
<b>Total liabilities</b>	<b>\$ 15,221,765</b>	<b>\$ 144,867,518</b>	<b>\$ 146,230,055</b>	<b>\$ 1,313,019</b>	<b>\$ 12,546,209</b>

## **STATISTICAL SECTION**

The statistical section includes selected financial and general information presented on a multi-year comparative basis. The statistics are used to provide detail data on the physical, economic social and political characteristics of the County government. They are intended to provide the financial report user with a broader and more complete understanding of the government and its financial affairs than is possible from the basic financial statements.



**STATISTICAL SECTION**

This part of the Douglas County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

<b><u>Contents:</u></b>	<b><u>Page</u></b>
<p><b>Financial Trends</b> .....</p> <p><i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i></p> <p>Schedules #1 - #4</p>	<p><b>127-133</b></p>
<p><b>Revenue Capacity</b> .....</p> <p><i>These schedules contain information to help the reader access the County's most significant local revenue source, the property tax.</i></p> <p>Schedules #5 - #8</p>	<p><b>134-141</b></p>
<p><b>Debt Capacity</b> .....</p> <p><i>These schedules present information to help the reader access the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.</i></p> <p>Schedules #9 - #11</p>	<p><b>142-144</b></p>
<p><b>Demographic and Economic Information</b>.....</p> <p><i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.</i></p> <p>Schedules #12- #15</p>	<p><b>145-148</b></p>
<p><b>Operating Information</b>.....</p> <p><i>These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.</i></p> <p>Schedules #16 - #18</p>	<p><b>149-153</b></p>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

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**Douglas County, Georgia**  
**Net Assets by Component, Last Five Fiscal Years**  
**(Accrual Basis of Accounting)**  
**Schedule 1**

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
Governmental Activities					
Invested in capital assets, net of related debt	\$ 130,881,859	\$ 100,321,388	\$ 81,889,979	\$ 84,241,469	\$ 60,985,619
Restricted	29,101,966	37,501,445	30,538,080	9,090,154	31,552,971
Unrestricted	18,481,981	22,513,258	15,231,448	11,786,480	(4,855,024)
<b>Total Governmental Activities Net Assets</b>	<b><u>\$ 178,465,806</u></b>	<b><u>\$ 160,336,091</u></b>	<b><u>\$ 127,659,507</u></b>	<b><u>\$ 105,118,103</u></b>	<b><u>\$ 87,683,566</u></b>
Business-type Activities					
Invested in capital assets, net of related debt	\$ 2,604,317	\$ 2,739,345	\$ 2,362,632	\$ 2,110,170	\$ 2,546,337
Restricted	-	-	-	-	-
Unrestricted	(1,935,380)	(2,217,808)	(2,122,188)	(1,637,622)	(1,697,043)
<b>Total Business-type Net Assets</b>	<b><u>\$ 668,937</u></b>	<b><u>\$ 521,537</u></b>	<b><u>\$ 240,444</u></b>	<b><u>\$ 472,548</u></b>	<b><u>\$ 849,294</u></b>
Primary Government					
Invested in capital assets, net of related debt	\$ 133,486,176	\$ 103,060,733	\$ 84,252,611	\$ 86,351,639	\$ 63,531,956
Restricted	29,101,966	37,501,445	30,538,080	9,090,154	31,552,971
	16,546,601	20,295,450	13,109,260	10,148,858	(6,552,067)
<b>Total Primary Government Net Assets</b>	<b><u>\$ 179,134,743</u></b>	<b><u>\$ 160,857,628</u></b>	<b><u>\$ 127,899,951</u></b>	<b><u>\$ 105,590,651</u></b>	<b><u>\$ 88,532,860</u></b>
Component Unit - Douglas County Board of Health					
Invested in capital assets, net of related debt	\$ 108,851	\$ 139,519	\$ 26,925	\$ 45,102	\$ 68,301
Restricted	9,251	11,551	15,811	11,763	402,354
Unrestricted	753,571	679,932	613,957	476,466	-
<b>Total Component Unit - Douglas County Board of Health Net Assets</b>	<b><u>\$ 871,673</u></b>	<b><u>\$ 831,002</u></b>	<b><u>\$ 656,693</u></b>	<b><u>\$ 533,331</u></b>	<b><u>\$ 470,655</u></b>

**Douglas County, Georgia**  
**Changes in Net Assets, Last Five Fiscal Years**  
**(Accrual Basis of Accounting)**  
**Schedule 2**

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>Primary Government</b>					
Expenses					
Governmental Activities:					
General government	\$ 20,368,275	\$ 10,761,968	\$ 9,813,520	\$ 10,078,423	\$ 11,180,769
Judicial system	8,562,938	7,862,568	7,094,402	6,963,907	6,390,194
Public safety	28,470,517	37,034,374	33,198,410	34,084,698	30,628,801
Parks, recreation and culture	4,777,631	4,033,599	3,204,063	2,609,149	2,265,236
Public works	9,931,591	8,937,708	7,752,182	6,974,706	4,439,668
Planning/community development	3,177,888	2,944,548	2,624,725	2,486,420	3,931,990
Health and welfare	2,578,122	2,586,407	2,816,274	2,126,200	2,005,827
Miscellaneous	-	-	154,264	333,347	162,647
Interest and fiscal charges	519,710	1,139,024	1,174,334	1,315,216	1,528,845
<b>Total Governmental Activities Expenses</b>	<b><u>78,386,672</u></b>	<b><u>75,300,196</u></b>	<b><u>67,832,174</u></b>	<b><u>66,972,066</u></b>	<b><u>62,533,977</u></b>
Business Type-Activities:					
Solid Waste	1,941,993	1,880,853	2,040,397	1,893,844	1,715,471
<b>Total Business-Type Activities Expenses</b>	<b><u>1,941,993</u></b>	<b><u>1,880,853</u></b>	<b><u>2,040,397</u></b>	<b><u>1,893,844</u></b>	<b><u>1,715,471</u></b>
	<b><u>80,328,665</u></b>	<b><u>77,181,049</u></b>	<b><u>69,872,571</u></b>	<b><u>68,865,910</u></b>	<b><u>64,249,448</u></b>
<b>Component Unit</b>					
Douglas County Board of Health	2,033,023	2,051,853	2,048,128	2,030,375	1,952,956
<b>Total Component Unit Expenses</b>	<b><u>2,033,023</u></b>	<b><u>2,051,853</u></b>	<b><u>2,048,128</u></b>	<b><u>2,030,375</u></b>	<b><u>1,952,956</u></b>
Program Revenues					
Governmental Activities:					
Charges for services:					
General government	\$ 2,482,103	\$ 2,373,144	\$ 2,699,035	\$ 2,418,720	\$ 2,247,741
Judicial system	8,217,019	8,121,487	5,633,608	6,510,968	5,780,911
Public safety	4,594,517	4,331,868	4,373,751	3,696,669	3,040,263
Parks, recreation and culture	399,981	328,590	191,891	114,367	103,253
Public works	825,760	835,630	755,023	735,427	592,645
Planning/community development	675,302	613,978	557,909	353,935	257,315
Health and welfare	-	-	-	-	-
Miscellaneous	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-
Operating grants and contributions	2,386,135	2,733,485	2,497,306	2,934,111	1,652,846
Capital grants and contributions	74,307	788,923	245,335	739,541	554,515
<b>Total Governmental Activities Program Revenues</b>	<b><u>19,655,124</u></b>	<b><u>20,127,105</u></b>	<b><u>16,953,858</u></b>	<b><u>17,503,738</u></b>	<b><u>14,229,489</u></b>
Business-type activities:					
Charges for services:					
Solid Waste	2,076,434	1,983,568	1,796,228	1,960,208	1,560,606
Operating grants and contributions	-	154,322	-	-	-
Capital grants and contributions	-	-	-	-	-
<b>Total Business-Type Activities Program Revenues</b>	<b><u>2,076,434</u></b>	<b><u>2,137,890</u></b>	<b><u>1,796,228</u></b>	<b><u>1,960,208</u></b>	<b><u>1,560,606</u></b>
<b>Total Primary Government Program Revenues</b>	<b><u>21,731,558</u></b>	<b><u>22,264,995</u></b>	<b><u>18,750,086</u></b>	<b><u>19,463,946</u></b>	<b><u>15,790,095</u></b>
<b>Component Unit</b>					
Douglas County Board of Health					
Charges for services	686,938	849,730	821,692	620,677	617,014
Operating grants and contributions	1,398,385	1,376,432	1,349,798	1,472,374	1,521,402
Capital grants and contributions	-	-	-	-	-
<b>Total Component Unit Revenues</b>	<b><u>2,085,323</u></b>	<b><u>2,226,162</u></b>	<b><u>2,171,490</u></b>	<b><u>2,093,051</u></b>	<b><u>2,138,416</u></b>
Net (Expense)/Revenue					
Governmental activities	(58,731,548)	(55,173,091)	(50,878,316)	(49,468,328)	(48,304,488)
Business-type activities	134,441	257,037	(244,169)	66,364	(154,865)
<b>Total Primary Government Net (Expense)/Revenue</b>	<b><u>\$ (58,597,107)</u></b>	<b><u>\$ (54,916,054)</u></b>	<b><u>\$ (51,122,485)</u></b>	<b><u>\$ (49,401,964)</u></b>	<b><u>\$ (48,459,353)</u></b>
Net (Expense)/Revenue					
Component Unit	52,300	174,309	123,362	62,676	185,460
<b>Total Component Unit Net (Expense)/Revenue</b>	<b><u>\$ 52,300</u></b>	<b><u>\$ 174,309</u></b>	<b><u>\$ 123,362</u></b>	<b><u>\$ 62,676</u></b>	<b><u>\$ 185,460</u></b>

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>General Revenues and Other Changes in Net Assets</b>					
<b>Governmental activities:</b>					
Taxes:					
General property taxes	\$ 31,152,722	\$ 29,211,183	\$ 23,726,641	\$ 21,462,170	\$ 19,746,460
Auto ad valorem and mobile home	-	-	-	-	-
Recording intangibles	1,295,697	1,771,650	1,287,302	1,625,117	1,431,718
Real estate transfer taxes	316,717	500,561	361,359	423,401	597,159
Penalties, interest and fees on delinquent taxes	-	-	-	-	-
Alcoholic beverage tax	635,732	605,654	560,903	540,382	518,847
Hotel, motel tax	-	-	-	-	77,237
Sales taxes	33,590,604	45,961,851	37,972,472	35,149,747	31,374,328
Railroad equipment tax	-	-	-	-	-
Insurance premium tax	3,481,087	3,310,551	3,159,014	2,958,219	2,733,979
Franchise tax	863,560	841,024	673,785	603,512	512,401
Occupation tax	1,122,022	1,112,198	1,107,039	997,221	781,575
Other taxes	4,715	4,728	4,825	4,903	5,026
Grants and contributions not restricted to specific programs	1,714,801	1,739,407	1,513,543	1,513,537	1,485,433
Special item - Gain on sale of capital assets	-	-	-	-	-
Increase/decrease in fair market value	-	-	-	-	-
Interest earned	2,279,223	2,198,788	1,427,225	1,350,527	958,571
Other	212,788	623,896	602,260	561,956	475,653
Gain on sale of capital assets	191,595	226,998	217,307	-	-
<b>Transfers:</b>					
Transfers out	-	-	-	-	-
Transfers in	-	-	-	-	-
<b>Total Governmental Activities</b>	<b><u>76,861,263</u></b>	<b><u>88,108,489</u></b>	<b><u>72,613,675</u></b>	<b><u>67,190,692</u></b>	<b><u>60,698,387</u></b>
Business-type activities:					
Gain on sale of capital assets	9,400	-	-	-	-
Interest earned	3,559	24,056	12,064	6,246	3,296
<b>Total Business-Type Activities</b>	<b><u>12,959</u></b>	<b><u>24,056</u></b>	<b><u>12,064</u></b>	<b><u>6,246</u></b>	<b><u>3,296</u></b>
<b>Total Primary Government</b>	<b><u>\$ 76,874,222</u></b>	<b><u>\$ 88,132,545</u></b>	<b><u>\$ 72,625,739</u></b>	<b><u>\$ 67,196,938</u></b>	<b><u>\$ 60,701,683</u></b>
Change in net assets before restatement					
Governmental activities	18,129,715	32,935,398	21,735,359	17,722,364	12,393,899
Business-type activities	147,400	281,093	(232,105)	72,610	(151,569)
<b>Total Primary Government</b>	<b><u>18,277,115</u></b>	<b><u>33,216,491</u></b>	<b><u>21,503,254</u></b>	<b><u>17,794,974</u></b>	<b><u>12,242,330</u></b>
Change in net assets before restatement					
Component Unit - Douglas County Board of Health	52,300	174,309	123,362	62,676	185,460
<b>Total Component Unit</b>	<b><u>52,300</u></b>	<b><u>174,309</u></b>	<b><u>123,362</u></b>	<b><u>62,676</u></b>	<b><u>185,460</u></b>
Restatement					
Governmental activities	-	(258,814)	806,045	(287,827)	-
Business-type activities	-	-	-	(449,356)	994,658
<b>Total Primary Government</b>	<b><u>-</u></b>	<b><u>(258,814)</u></b>	<b><u>806,045</u></b>	<b><u>(737,183)</u></b>	<b><u>994,658</u></b>
Restatement					
Component Unit - Douglas County Board of Health	-	-	-	-	-
<b>Total Component Unit</b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
Change in net assets after restatement					
Governmental activities	18,129,715	32,676,584	22,541,404	17,434,537	12,393,899
Business-type activities	147,400	281,093	(232,105)	(376,746)	843,089
<b>Total Primary Government</b>	<b><u>18,277,115</u></b>	<b><u>32,957,677</u></b>	<b><u>22,309,299</u></b>	<b><u>17,057,791</u></b>	<b><u>13,236,988</u></b>
Change in net assets after restatement					
Component Unit - Douglas County Board of Health	52,300	174,309	123,362	62,676	185,460
<b>Total Component Unit</b>	<b><u>52,300</u></b>	<b><u>174,309</u></b>	<b><u>123,362</u></b>	<b><u>62,676</u></b>	<b><u>185,460</u></b>

**Douglas County, Georgia**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 3**

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
General Fund					
Reserved	\$ 2,616,567	\$ 2,308,427	\$ 2,365,019	\$ 1,432,334	\$ 944,413
Unreserved, Designated	94,699	46,563	22,614	65,010	39,037
Unreserved, Undesignated	<u>14,674,629</u>	<u>19,923,394</u>	<u>12,970,995</u>	<u>10,062,502</u>	<u>6,173,720</u>
<b>Total General Fund</b>	<b><u>17,385,895</u></b>	<b><u>22,278,384</u></b>	<b><u>15,358,628</u></b>	<b><u>11,559,846</u></b>	<b><u>7,157,170</u></b>
All Other Governmental Funds					
Reserved					
Special Revenue Funds	1,175	47,339	-	28,049	3,902
Debt Service Funds	153,119	8,623,754	5,811,894	4,915,144	4,427,649
Capital Projects Funds	18,878,460	21,042,322	19,888,998	20,256,868	31,199,843
Unreserved, Designated					
Special Revenue Funds	10,366,609	8,166,731	5,320,344	4,118,776	4,402,024
Debt Service Funds	-	-	-	-	-
Capital Projects Funds	-	-	-	-	-
Unreserved, Undesignated					
Special Revenue Funds	(238,210)	9,779	(7,555)	(1,496)	-
Debt Service Funds	-	-	-	-	-
Capital Projects Funds	-	(142,164)	-	-	-
<b>Total All Other Governmental Funds</b>	<b><u>29,161,153</u></b>	<b><u>37,747,761</u></b>	<b><u>31,013,681</u></b>	<b><u>29,317,341</u></b>	<b><u>40,033,418</u></b>
Total Governmental Funds					
Reserved	21,649,321	32,021,842	28,065,911	26,632,395	36,575,807
Unreserved, Designated	10,461,308	8,213,294	5,342,958	4,183,786	4,441,061
Unreserved, Undesignated	<u>14,436,419</u>	<u>19,791,009</u>	<u>12,963,440</u>	<u>10,061,006</u>	<u>6,173,720</u>
	<b><u>\$ 46,547,048</u></b>	<b><u>\$ 60,026,145</u></b>	<b><u>\$ 46,372,309</u></b>	<b><u>\$ 40,877,187</u></b>	<b><u>\$ 47,190,588</u></b>

**Douglas County, Georgia**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 3**

<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
\$ 1,282,643	\$ 4,156,602	\$ 1,572,165	\$ 1,391,670	\$ 1,541,801
87,428	29,067	26,161	151,218	110,192
<u>8,081,695</u>	<u>4,307,696</u>	<u>4,952,037</u>	<u>4,463,590</u>	<u>3,526,005</u>
<b><u>9,451,766</u></b>	<b><u>8,493,365</u></b>	<b><u>6,550,363</u></b>	<b><u>6,006,478</u></b>	<b><u>5,177,998</u></b>
19,869	27,205	47,858	54,490	71,789
3,969,973	-	-	20,296,464	15,447,057
26,854,766	375,702	285,261	1,014,725	1,307,446
3,707,950	2,545,345	1,611,668	897,154	529,477
-	-	-	-	-
-	4,736,311	6,777,122	-	-
-	-	(4,195)	(17,613)	(30,008)
-	-	-	-	-
-	-	-	-	-
<b><u>34,552,558</u></b>	<b><u>7,684,563</u></b>	<b><u>8,717,714</u></b>	<b><u>22,245,220</u></b>	<b><u>17,325,761</u></b>
32,127,251	4,559,509	1,905,284	22,757,349	18,368,093
3,795,378	7,310,723	8,414,951	1,048,372	639,669
<u>8,081,695</u>	<u>4,307,696</u>	<u>4,947,842</u>	<u>4,445,977</u>	<u>3,495,997</u>
<b><u>\$ 44,004,324</u></b>	<b><u>\$ 16,177,928</u></b>	<b><u>\$ 15,268,077</u></b>	<b><u>\$ 28,251,698</u></b>	<b><u>\$ 22,503,759</u></b>

**Douglas County, Georgia**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 4**

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
<b>Revenues:</b>				
Taxes	\$ 71,495,210	\$ 81,898,174	\$ 67,966,419	\$ 63,677,094
Licenses and permits	2,272,254	2,283,273	2,706,658	2,168,316
Intergovernmental	4,359,057	5,185,965	4,549,428	6,790,045
Charges for services	7,073,053	6,508,880	6,367,228	5,682,701
Courts and law enforcement	8,217,019	8,154,494	5,620,316	6,538,735
Use of money and property	2,265,722	2,177,549	1,448,350	1,601,635
Miscellaneous revenues	214,288	712,396	655,771	560,695
<b>Total Revenues</b>	<b><u>95,896,603</u></b>	<b><u>106,920,731</u></b>	<b><u>89,314,170</u></b>	<b><u>87,019,221</u></b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	19,851,097	9,901,816	8,925,498	9,163,004
Judicial system	8,482,939	7,737,159	7,068,545	6,928,242
Public safety	37,392,547	36,156,805	32,749,474	32,766,526
Parks, recreation and culture	4,368,271	4,039,816	2,927,722	2,368,337
Public works	5,003,594	4,694,535	4,185,175	3,644,727
Planning/community development	2,898,482	3,831,937	2,556,348	3,298,100
Health and welfare	2,601,045	2,587,990	2,755,647	2,094,856
Miscellaneous	-	-	154,264	333,347
Intergovernmental	3,301,090	3,103,024	2,563,659	2,374,136
<b>Debt Service:</b>				
Principal	10,453,460	9,930,442	9,202,452	7,958,959
Interest and fiscal fees	717,317	1,291,110	1,628,916	1,870,859
<b>Capital Projects:</b>				
General government	-	-	-	-
Public safety	2,332,002	2,172,198	1,458,254	5,169,175
Parks, recreation and culture	4,888,400	3,846,546	4,412,452	9,568,239
Public works	7,254,195	4,338,969	3,909,360	5,762,782
<b>Total Expenditures</b>	<b><u>109,544,439</u></b>	<b><u>93,632,347</u></b>	<b><u>84,497,766</u></b>	<b><u>93,301,289</u></b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b><u>(13,647,836)</u></b>	<b><u>13,288,384</u></b>	<b><u>4,816,404</u></b>	<b><u>(6,282,068)</u></b>
<b>Other Financing Sources (Uses):</b>				
Capital leases	-	-	605,324	216,426
Transfers in	5,016,889	13,315,563	11,643,403	10,896,864
Transfers out	(5,016,889)	(13,315,563)	(11,643,403)	(10,896,864)
Sale of assets	427,543	438,846	-	-
Bond proceeds	-	-	-	-
Premium on issue	-	-	-	-
Certificates of participation proceeds	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b><u>427,543</u></b>	<b><u>438,846</u></b>	<b><u>605,324</u></b>	<b><u>216,426</u></b>
<b>Net Change in Fund Balances</b>	<b><u>(13,220,293)</u></b>	<b><u>13,727,230</u></b>	<b><u>5,421,728</u></b>	<b><u>(6,065,642)</u></b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>13.33%</b>	<b>14.01%</b>	<b>14.86%</b>	<b>13.79%</b>

**Douglas County, Georgia**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 4**

<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>	<u>1998</u>
\$ 57,609,895	\$ 47,656,486	\$ 39,397,063	\$ 37,289,297	\$ 44,172,390	\$ 40,843,412
2,281,472	1,345,889	1,529,926	1,476,606	1,448,731	1,208,998
2,189,661	5,284,354	3,230,829	2,531,458	1,741,717	1,517,109
4,673,926	5,528,165	3,671,455	3,371,973	3,341,913	3,237,278
5,751,011	4,487,418	4,152,051	3,384,772	3,071,232	2,681,295
752,680	678,152	488,397	1,158,152	1,326,676	1,254,673
462,127	694,290	975,025	257,426	941,285	1,012,885
<b><u>73,720,772</u></b>	<b><u>65,674,754</u></b>	<b><u>53,444,746</u></b>	<b><u>49,469,684</u></b>	<b><u>56,043,944</u></b>	<b><u>51,755,650</u></b>
10,399,013	22,195,150	7,009,510	6,584,456	5,648,281	5,772,376
6,332,694	5,795,039	5,061,852	4,419,972	4,033,105	3,408,770
29,941,868	28,707,992	27,296,297	24,376,689	21,688,344	20,663,721
2,102,446	2,344,044	2,168,989	2,334,250	1,864,754	1,750,675
3,494,165	4,667,866	4,943,099	4,277,378	3,478,870	3,336,665
3,992,972	4,104,670	1,713,017	1,470,524	1,660,829	1,512,421
2,021,725	2,913,712	2,770,349	2,699,295	2,677,559	2,596,251
162,647	367,146	-	-	4,555	1,836
-	-	-	-	-	-
6,119,351	70,000	65,000	15,115,000	7,125,000	6,840,000
2,592,378	92,464	109,940	673,864	1,225,868	1,480,676
-	218,177	378,543	365,386	377,579	9,165,647
6,380,939	76,506	-	-	-	-
2,722,735	8,593,879	831,234	52,770	-	-
1,108,851	1,122,298	-	-	-	-
<b><u>77,371,784</u></b>	<b><u>81,268,943</u></b>	<b><u>52,347,830</u></b>	<b><u>62,369,584</u></b>	<b><u>49,784,744</u></b>	<b><u>56,529,038</u></b>
<b><u>(3,651,012)</u></b>	<b><u>(15,594,189)</u></b>	<b><u>1,096,916</u></b>	<b><u>(12,899,900)</u></b>	<b><u>6,259,200</u></b>	<b><u>(4,773,388)</u></b>
-	151,071	485,811	-	-	-
9,623,847	5,456,878	2,348,978	-	23,873	-
(9,623,847)	(6,068,081)	(3,021,851)	(535,000)	(535,133)	(488,584)
-	-	-	451,279	-	-
-	41,898,514	-	-	-	-
52,276	-	-	-	-	-
6,785,000	-	-	-	-	-
<b><u>6,837,276</u></b>	<b><u>41,438,382</u></b>	<b><u>(187,062)</u></b>	<b><u>(83,721)</u></b>	<b><u>(511,260)</u></b>	<b><u>(488,584)</u></b>
<b><u>3,186,264</u></b>	<b><u>25,844,193</u></b>	<b><u>909,854</u></b>	<b><u>(12,983,621)</u></b>	<b><u>5,747,940</u></b>	<b><u>(5,261,972)</u></b>
<b>30.72%</b>	<b>Not Available</b>	<b>Not Available</b>	<b>Not Available</b>	<b>Not Available</b>	<b>Not Available</b>

**Douglas County, Georgia**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**Schedule 5**  
**(in thousands of dollars)**

Fiscal Year	Real Property Assessed Value	Privately Owned Public Utilities Assessed Value	Motor Vehicles and Other Assessed Value	Less: Tax Exempt Real Property
1998	1,282,936	88,724	375,957	179,844
1999	1,447,695	90,152	416,324	190,379
2000	1,575,199	91,009	489,924	191,446
2001	1,754,487	88,114	548,829	195,280
2002	2,337,558	85,037	574,710	216,303
2003	2,344,760	90,830	554,364	225,918
2004	2,552,703	87,430	563,508	234,262
2005	2,983,089	88,061	605,554	381,584
2006	3,238,221	97,473	752,399	452,518
2007	3,818,895	99,300	733,717	572,856

Source: Douglas County Tax Commissioner

<sup>(1)</sup> Includes tax-exempt property

**Douglas County, Georgia**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**Schedule 5**  
**(in thousands of dollars)**

Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value <sup>(1)</sup> as a Percentage of Actual Value
1,567,773	9.680	4,369,043	40.00%
1,763,792	9.480	4,885,428	40.00%
1,964,686	9.464	5,390,330	40.00%
2,196,150	9.186	5,978,575	40.00%
2,781,002	7.728	7,493,263	40.00%
2,764,036	7.728	7,474,885	40.00%
2,969,379	7.631	8,009,103	40.00%
3,295,120	7.349	9,191,760	40.00%
3,635,575	8.240	10,220,233	40.00%
4,079,056	7.861	11,629,780	40.00%

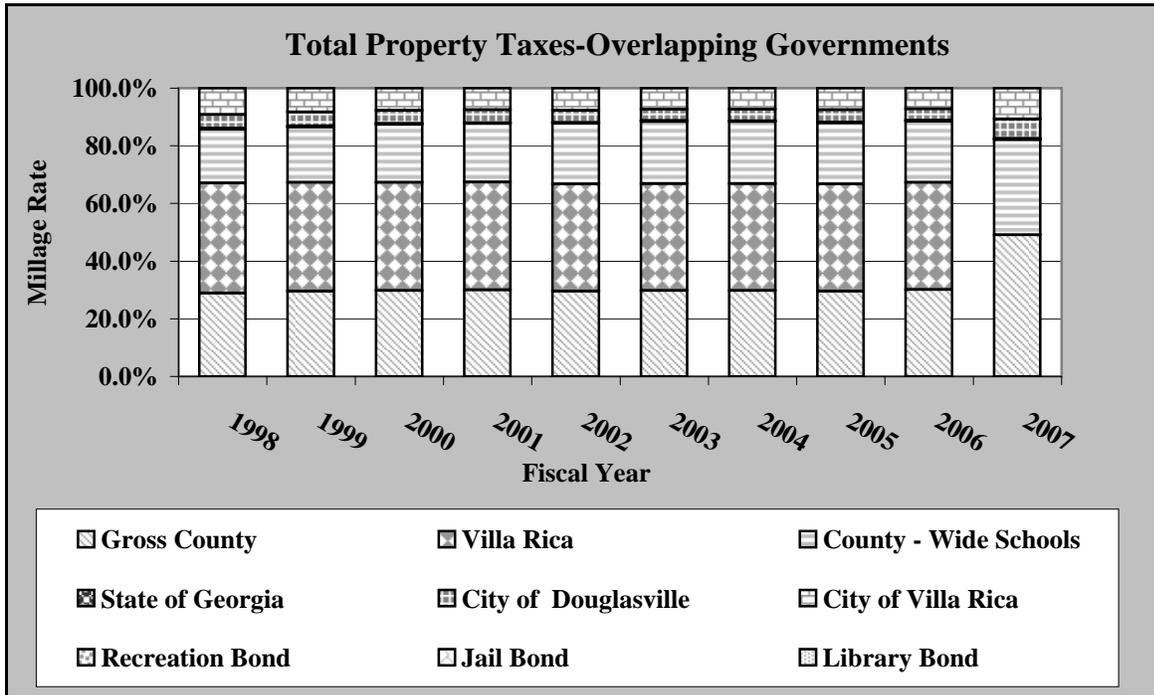
**Douglas County, Georgia**  
**Total Property Tax Rates - All Overlapping Governments**  
**Per \$1,000 of Assessed Value**  
**Last Ten Years**  
**1998-2007**  
**Schedule 6**

Fiscal Year	Gross County	Villa Rica	County - Wide Schools	State of Georgia
1998	28.030	36.930	18.10	0.25
1999	27.830	35.630	18.10	0.25
2000	29.814	37.514	20.10	0.25
2001	28.956	36.156	19.52	0.25
2002	27.498	34.698	19.52	0.25
2003	28.778	35.798	20.80	0.25
2004	28.383	35.304	20.50	0.25
2005	26.899	33.794	19.30	0.25
2006	28.790	35.615	20.30	0.25
2007	27.811	34.586	18.70	0.25

Source: Douglas County Tax Commissioner

**Douglas County, Georgia**  
**Total Property Tax Rates - All Overlapping Governments**  
**Per \$1,000 of Assessed Value**  
**Last Ten Years**  
**1998-2007**  
**Schedule 6**

City of Douglasville	City of Villa Rica	Recreation Bond	Jail Bond	Library Bond
4.600	8.900	-	-	-
4.600	7.800	-	-	-
4.591	7.700	-	-	-
4.405	7.200	-	-	-
3.897	7.200	-	-	-
3.897	7.020	-	-	-
3.854	6.921	-	-	-
3.854	6.850	-	-	-
3.854	6.825	-	-	-
3.854	6.052	-	-	-



**Douglas County, Georgia  
Principal Property Taxpayers  
Current and Nine Years Prior  
Schedule 7  
(in thousands of dollars)**

Taxpayer	2007			1998		
	Assessed Value	Rank	Percentage of Total County Assessed Value	Assessed Value	Rank	Percentage of Total County Assessed Value
GreyStone Power Company	\$ 34,391	1	0.91%	\$ 19,148	2	1.31%
Georgia Power Company	16,573	2	0.44%	12,534	4	0.86%
Arbor Place II, LLC	13,589	3	0.36%	-		0.00%
BellSouth Telecommunications	13,399	4	0.35%	13,895 <sup>(1)</sup>	3	0.95%
Tree Terrace Associates	12,495	5	0.33%	7,591	5	0.52%
Georgia Transmission Corporation	12,237	6	0.32%	6,504	9	0.45%
DDRTC Douglasville Pavilion, LLC	9,460	7	0.25%	-		0.00%
Douglasville Development, LLC	8,961	8	0.24%	-		0.00%
Pinnacle Homes at Douglasville, LTD.	8,800	9	0.23%	-		0.00%
SCI Brodick Hill Fund LLC, ETAL	8,670	10	0.23%	-		0.00%
MCI Telecommunications	-	-	-	28,785	1	1.97%
Crestmark Club, L.P.	-	-	-	6,201	6	0.42%
MediaOne, Inc.	-	-	-	6,488	7	0.44%
Wattles, Thomas G., ETAL	-	-	-	6,686	8	0.46%
Medical Center West, Inc.	-	-	-	6,462	10	0.44%
Totals	<u>\$ 138,575</u>		<u>3.66%</u>	<u>\$ 114,294</u>		<u>7.83%</u>
Total Taxes Levied	<u>\$ 3,788,449</u>			<u>\$1,459,182</u>		

Source: Douglas County Tax Commissioner

<sup>(1)</sup> Known then as Southern Bell Telephone and Telegraph

Note - Google, Inc. which was number one this list last year is a tax incentive with the Development Authority and is exempt for 2007 forward for at least ten years.

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**Douglas County, Georgia**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**  
**Schedule 8**  
**(in thousands of dollars)**

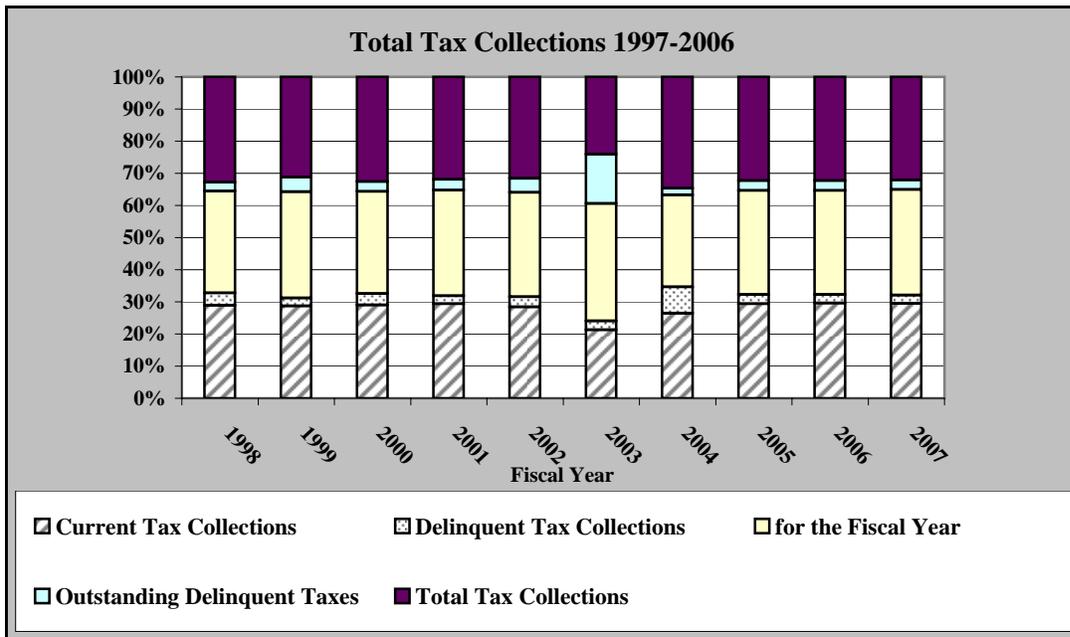
Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Delinquent Tax Collections
		Amount	Percentage Of Levy	
1998	13,227	12,084	91.4%	1,597
1999	14,655	12,746	87.0%	1,105
2000	16,307	14,898	91.4%	1,855
2001	17,779	15,907	89.5%	1,305
2002	19,338	16,943	87.6%	1,853
2003	19,291	11,253	58.3%	1,455
2004	20,590	19,006	92.3%	5,918
2005	22,246	20,238	91.0%	1,965
2006	27,760	25,307	91.2%	2,301
2007	29,783	26,727	89.7%	2,350

Source: Douglas County Tax Commissioner

Note: Includes County Maintenance and Operations Tax and Community Improvement District as of fiscal year end.

**Douglas County, Georgia**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**  
**Schedule 8**  
**(in thousands of dollars)**

Total Collections to Date			
Total Tax Collections	Total Collections As Percentage Of Levy	Outstanding Delinquent Taxes	Taxes as Percent of Current Levy
13,681	103.4%	1,176	8.9%
13,851	94.5%	2,013	13.7%
16,753	102.7%	1,564	9.6%
17,212	96.8%	1,831	10.3%
18,796	97.2%	2,637	13.6%
12,708	65.9%	8,116	42.1%
24,924	121.0%	1,550	7.5%
22,203	99.8%	2,136	9.6%
27,608	99.5%	2,652	9.6%
29,077	97.6%	2,740	9.2%



**Douglas County, Georgia**  
**Ratios of Outstanding Debt by Type, Last Ten Fiscal Years**  
**Schedule 9**

<u>Fiscal Year</u>	<u>Governmental Activities</u>				<u>Business-Type Activities</u>		<u>Total Primary Government</u>	<u>Personal Income<sup>(1)</sup></u>	<u>Percentage of Personal Income<sup>(1)</sup></u>	<u>Per Capita<sup>(1)</sup></u>
	<u>Revenue Bonds</u>	<u>Special Assessment Bonds</u>	<u>Certificates Of Participation</u>	<u>Capital Leases</u>	<u>Capital Leases</u>					
1998	-	1,100,000	22,120,000	-	-	23,220,000	1,852,234,032	1.25%	260.48	
1999	-	1,040,000	15,055,000	-	-	16,095,000	1,961,353,620	0.82%	176.96	
2000	-	980,000	-	-	-	980,000	2,149,405,506	0.05%	10.63	
2001	-	915,000	-	465,375	-	1,380,375	2,296,175,502	0.06%	14.38	
2002	40,390,000	845,000	-	559,314	-	41,794,314	2,489,334,100	1.68%	423.66	
2003	34,430,000	770,000	6,785,000	474,963	-	42,459,963	2,645,861,040	1.60%	416.21	
2004	26,795,000	695,000	6,785,000	442,430	-	34,717,430	2,772,835,500	1.25%	326.60	
2005	18,510,000	615,000	6,105,000	291,506	-	25,521,506	2,966,221,700	0.86%	226.05	
2006	9,575,000	530,000	5,405,000	81,318	409,433	16,000,751	3,210,446,100	0.50%	133.01	
2007	-	435,000	4,700,000	6,965	286,640	5,428,605	3,407,544,600	0.16%	43.15	

**Note:** Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Information can be found on the Schedule #13 of Demographic & Economic Statistics  
*Personal income equals per capita income multiplied by population*

**Douglas County, Georgia**  
**Computation of Legal Debt Limit**  
**Last Ten Fiscal Years**  
**Schedule 10**

	<b>Fiscal Year</b>				
	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>
Debt limit - 10% of assessed value	\$ 436,140,454	\$ 382,101,306	\$ 340,808,167	\$ 293,222,846	\$ 272,194,957
Total net debt applicable to limit	-	-	-	-	-
Legal debt margin	<u>\$ 436,140,454</u>	<u>\$ 382,101,306</u>	<u>\$ 340,808,167</u>	<u>\$ 293,222,846</u>	<u>\$ 272,194,957</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%

	<b>Fiscal Year</b>				
	<b>2002</b>	<b>2001</b>	<b>2000</b>	<b>1999</b>	<b>1998</b>
Debt limit - 10% of assessed value	\$ 272,516,476	\$ 212,811,707	\$ 191,533,644	\$ 173,759,768	\$ 154,781,722
Total net debt applicable to limit	-	-	-	-	-
Legal debt margin	<u>\$ 272,516,476</u>	<u>\$ 212,811,707</u>	<u>\$ 191,533,644</u>	<u>\$ 173,759,768</u>	<u>\$ 154,781,722</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%

**Note:** Under state finance law, the county's outstanding general obligation debt should not exceed 10% of total assessed property value.

**Douglas County, Georgia**  
**Pledge-Revenue Coverage, Last Ten Fiscal Years**  
**Schedule 11**

<u>Fiscal Year</u>	<u>Special Assessment</u>				<u>Lease Purchase - Certificates of Participation</u>			
	<u>Special Assessment Collections</u>	<u>Debt Service</u>		<u>Coverage</u>	<u>Sales Tax Collections</u>	<u>Debt Service</u>		<u>Coverage</u>
		<u>Principal</u>	<u>Interest</u>			<u>Principal</u>	<u>Interest</u>	
1998	125,400	55,000	70,368	1.00	11,661,144	6,785,000	1,248,412	1.45
1999	110,654	60,000	67,453	0.87	11,952,327	7,065,000	968,531	1.49
2000	117,550	60,000	64,183	0.95	402,075	15,055,000 <sup>(1)</sup>	303,911	0.03
2001	105,169	65,000	60,822	0.84	-	-	-	-
2002	121,372	70,000	57,118	0.95	-	-	-	-
2003	112,621	75,000	53,058	0.88	-	-	-	-
2004	118,764	75,000	48,632	0.96	-	-	-	-
2005	128,081	80,000	44,132	1.03	-	-	-	-
2006	106,078	85,000	39,052	0.86	-	-	-	-
2007	111,162	95,000	33,581	0.86	-	-	-	-

**Note:** Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> In September 2000, the County purchased United State Treasury State and Local Government Series Obligations (SLGs) for placement in an irrevocable trust to satisfy the principal and interest requirements of certificates of participation. For financial accounting and reporting purposes, all bonds refunded are considered retired.

**Douglas County, Georgia**  
**Miscellaneous Statistical Data**  
**December 31, 2007**  
**Schedule 12**

**Date Founded**

October 17, 1780

**Website**

[www.celebratedouglascounty.com](http://www.celebratedouglascounty.com)

**Form of Government**

Board of Commissioners

**Area:**

Square miles	199.3
Miles of streets <sup>(6)</sup> :	886.8
Paved	829.6
Unpaved	57.2
Number of Streetlights	4,588

**Education:**

Public Elementary Schools <sup>(1)</sup>	20
Public Middle Schools <sup>(1)</sup>	7
Public High Schools <sup>(1)</sup>	4
Private Schools	7
Special Schools	1
Adult Education Schools	1

**Population** <sup>(7)</sup>

125,800

**Transportation:**

Douglas County Rideshare - commuter vanpools  
 Georgia Regional Transportation Authority - express  
 bus service to Atlanta

**Rail Service:**

Norfolk Southern's ATL-BHM Main lines traverse the county  
 Norfolk Southern's Austell Multi-Modal rail yard  
 CSX operates regular freight service in Douglas County

**Health Services:**

Cobb/Douglas Community Services Board  
 Douglas County Board of Health  
 Wellstar Douglas Hospital

Source:

- (1) Douglas County Board of Education
- (2) Douglas County Sheriff's Department
- (3) Douglas County Fire Department
- (4) Douglas County Libraries
- (5) Douglas County Parks and Recreation
- (6) The 2007 Georgia County Guide
- (7) Atlanta Regional Commission

**Public Safety:**

Fire Department <sup>(3)</sup>:

Number of stations	10
Number of firefighters	166
Fire/EMS dispatches	13,033

Sheriff's Department <sup>(2)</sup>:

Number of precincts	2
Total number of staff	354
Service calls	94,738
Average daily inmate population	704

**Recreation and Culture:**

(County-owned facilities) <sup>(5)</sup>

Number of park properties	13
Total acreage of parks including undeveloped	1817
Number of aquatic centers	1
Number of tennis centers	4*
*5 courts on 1 site, 2 on 3 sites	
Bocce court	1
Skateboard complex	1
Number of libraries <sup>(4)</sup>	2
Number of volumes	195,898
Number of audio/visual media	27,389

Cultural Arts Council of Douglasville/Douglas County

Douglas County Chamber of Commerce

**Communications:**

Newspapers:

Douglas County Sentinel (Legal Organ)  
 Chapel Hill News and Views  
 The Douglas Neighbor

Television:

Douglas County Access Cable TV Channel - DCTV 23

**Douglas County, Georgia  
Demographic Statistics  
Last ten Years  
1998-2007  
Schedule 13**

Fiscal Year	Population	Per Capita Income			Unemployment Rate		School Enrollment <sup>(6)</sup>	Labor Force
		County <sup>(3)</sup>	State <sup>(3)</sup>	Country <sup>(3)</sup>	County	State		
1998	89,144 <sup>(2)</sup>	20,778	22,900	24,164	3.1 <sup>(1)</sup>	4.2 <sup>(1)</sup>	16,862	51,863 <sup>(1)</sup>
1999	90,955 <sup>(2)</sup>	21,564	23,882	24,164	2.9 <sup>(1)</sup>	4.0 <sup>(1)</sup>	17,003	52,811 <sup>(1)</sup>
2000	92,174 <sup>(2)</sup>	23,319	25,839	27,203	2.5 <sup>(1)</sup>	3.7 <sup>(1)</sup>	17,541	51,479 <sup>(1)</sup>
2001	96,006 <sup>(3)</sup>	23,917	27,324	28,546	2.7 <sup>(1)</sup>	4.0 <sup>(1)</sup>	18,196	51,893 <sup>(1)</sup>
2002	98,650 <sup>(3)</sup>	25,234	27,794	29,469	4.2 <sup>(1)</sup>	5.1 <sup>(1)</sup>	18,775	53,023 <sup>(1)</sup>
2003	102,015 <sup>(3)</sup>	25,936	28,523	30,413	4.5 <sup>(1)</sup>	4.7 <sup>(1)</sup>	19,738	54,360 <sup>(1)</sup>
2004	106,300 <sup>(7)</sup>	26,085	28,281	30,906	4.4 <sup>(3)</sup>	4.7 <sup>(3)</sup>	19,773	55,515 <sup>(1)</sup>
2005	112,900 <sup>(7)</sup>	26,273	30,074	33,040	4.8 <sup>(3)</sup>	4.6 <sup>(3)</sup>	22,487	57,478 <sup>(5)</sup>
2006	120,300 <sup>(7)</sup>	26,687	29,782	33,050	5.4 <sup>(3)</sup>	5.3 <sup>(3)</sup>	23,998	62,734 <sup>(5)</sup>
2007	125,800 <sup>(7)</sup>	27,087	30,914	34,471	4.9 <sup>(3)</sup>	4.6 <sup>(3)</sup>	24,403	65,013 <sup>(8)</sup>

Data Source:

- (1) U.S. Department of Labor at <http://www.bls.gov>
- (2) Georgia Statistics System at <http://www.georgiastatistics.uga.edu>
- (3) The Department of Community Affairs-Community Indicators at <http://www.dca.state.ga.us/commind/Sel1.asp>
- (4) Bureau of Economic Analysis-Regional Economic <http://www.bea.gov/>
- (5) Development Authority of Douglas County <http://www.choosedouglascounty.com>
- (6) Douglas County Board of Education
- (7) Atlanta Regional Commission <http://www.atlantaregional.com/regionaldata/main.pdf>
- (8) Georgia Department of Labor

**Douglas County, Georgia**  
**Douglasville - Douglas County Water & Sewer Authority**  
**December 31, 2007**  
**Schedule 14**

\*Douglasville - Douglas County Water & Sewer Authority <sup>(1)</sup>:

Average daily consumption (MG)	10.5	Number of pumping stations	69
Water storage capacity (MG)	11.8	Number of wastewater treatment plants	6
Average daily demand (MG)	13.3	Sewer treatment capacity (MGD)	7.97
Water supply sources:		Miles of sewer lines	344
Bear Creek		Miles of sewers constructed in 2007	52
Dog River		Number of water treatment plants	1
Cobb-Marietta Water Authority		Number of wastewater accounts	16,952
Cobb County Water System		Number of water accounts	40,921
Miles of water mains	966	Number of stormwater accounts	41,891
Miles of water mains constructed in 2007	19		

Note:

\*Douglasville - Douglas County Water & Sewer Authority is an independent authority.

Source:

<sup>(1)</sup> Douglasville-Douglas County Water and Sewer Authority

**Douglas County, Georgia  
Principal Employers  
Current Year and Nine Years Prior  
Schedule 15**

<b>Employer</b>	<b>2007</b>		<b>1998</b>	
	<b>Employees</b>	<b>Percentage of Total County Employment</b>	<b>Employees</b>	<b>Percentage of Total County Employment</b>
Silver Line Building Products Corp.	1,500	2.51%	*	*
Wal-Mart	911	1.53%	*	*
Inner Harbour, Ltd.	700	1.17%	*	*
Wellstar Douglas Hospital	549	0.92%	*	*
Publix Supermarkets	455	0.76%	*	*
APL Logistics	370	0.62%	*	*
Kroger	350	0.59%	*	*
Bellsouth	324	0.54%	*	*
Benton-Georgia, Inc.	300	0.50%	*	*
GreyStone Power	232	0.39%	*	*
Total County Employment	59,696		*	

\* Information not available

Source: Douglas County Development Authority

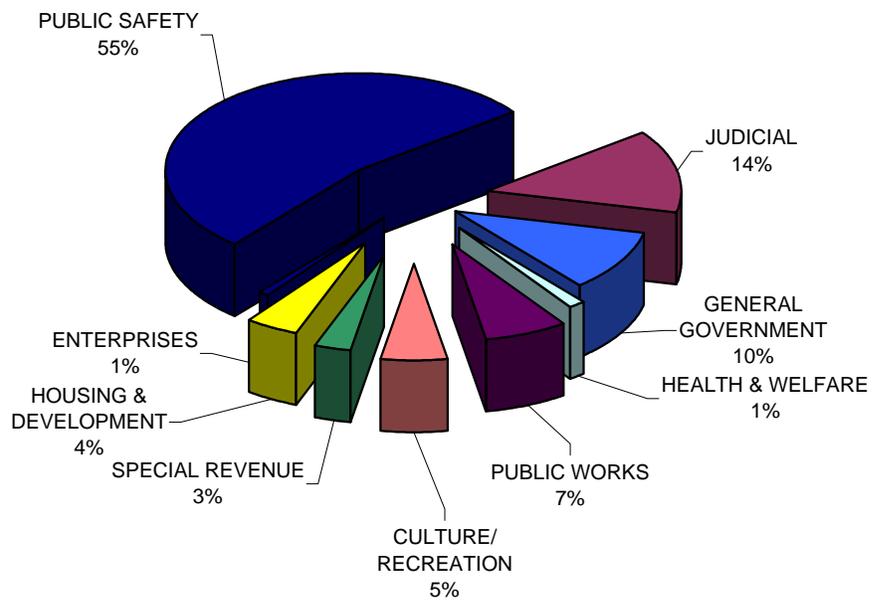
**DOUGLAS COUNTY, GEORGIA**  
**FULL-TIME EQUIVALENT COUNTY EMPLOYEES BY FUNCTION**  
 Last Nine Fiscal Years  
 Schedule 16

<b>GENERAL FUND</b>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
<b>General Government</b>									
Board of Commissioners	7	5	5	6	6	6	6	6	5
Finance	11	13	12	12	13	13	13	10	7
Purchasing	5	5	5	5	5	4	4	4	3
Legal Services	2	2	2	4	3	3	3	3	2
Information Services	11	9	8	8	8	8	7	7	7
Internal Audit	1	-	-	-	-	-	-	-	-
Personnel	4	4	4	4	4	4	4	4	5
Tax Commissioner	15	14	14	13	13	13	13	12	12
Tax Appraisal	20	19	19	18	19	17	17	17	17
Courthouse Maintenance	1	1	1	1	2	2	2	7	7
Election Board	2	2	2	2	2	2	2	2	2
Voter Registration	2	2	2	2	2	1	1	1	1
Printing	3	3	3	3	3	3	3	3	3
Property Management	5	4	-	-	-	-	-	-	-
Records Retention	2	2	2	2	2	2	2	2	-
Risk and Safety	1	-	-	-	-	-	-	-	-
Communications	3	3	2	2	2	1	1	1	-
<b>TOTAL GENERAL GOVERNMENT</b>	<b>95</b>	<b>88</b>	<b>81</b>	<b>82</b>	<b>84</b>	<b>79</b>	<b>78</b>	<b>79</b>	<b>71</b>
<b>Judicial</b>									
Superior Court Judges	6	6	6	6	6	6	6	6	6
Clerk of Superior Court	29	29	29	28	27	26	25	23	22
District Attorney	30	27	14	25	25	24	23	20	20
Victim Witness Office	-	-	1	1	1	1	-	2	2
Magistrate Court	9	8	8	7	7	7	7	6	6
Probate Court	7	7	7	7	7	7	7	10	8
Juvenile Court	7	7	7	4	4	4	5	4	4
Public Defender	14	14	14	12	12	12	12	9	9
State Court Judges	2	2	2	2	2	2	2	-	-
State Court Solicitor	11	9	9	7	7	4	4	-	-
State Court Clerk	10	5	5	5	5	3	3	-	-
State Court Public Defender	2	2	2	1	1	1	-	-	-
<b>TOTAL JUDICIAL</b>	<b>127</b>	<b>116</b>	<b>104</b>	<b>105</b>	<b>104</b>	<b>97</b>	<b>94</b>	<b>80</b>	<b>77</b>
<b>Public Safety</b>									
Sheriff Enforcement	162	150	144	133	133	128	124	144	142
Sheriff Detention	155	151	149	154	140	139	133	104	104
Fire and Emergency Services	166	165	150	157	157	158	153	151	151
Coroner	1	1	1	1	1	1	1	1	1
Emergency Management	2	2	2	2	2	2	2	2	2
Animal Control	10	10	10	10	-	1	1	-	-
<b>TOTAL PUBLIC SAFETY</b>	<b>496</b>	<b>479</b>	<b>456</b>	<b>457</b>	<b>433</b>	<b>429</b>	<b>414</b>	<b>402</b>	<b>400</b>

**DOUGLAS COUNTY, GEORGIA**  
**FULL-TIME EQUIVALENT COUNTY EMPLOYEES BY FUNCTION**  
**Last Nine Fiscal Years**  
**Schedule 16**

	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
<b>Public Works</b>									
Department of Transportation	47	40	38	38	34	34	34	34	34
Development Control	5	7	7	6	7	7	7	8	6
Fleet Management	<u>13</u>	<u>12</u>	<u>11</u>	<u>12</u>	<u>12</u>	<u>12</u>	<u>12</u>	<u>12</u>	<u>12</u>
<b>TOTAL PUBLIC WORKS</b>	<b>65</b>	<b>59</b>	<b>56</b>	<b>56</b>	<b>53</b>	<b>53</b>	<b>53</b>	<b>54</b>	<b>52</b>
<b>Health and Welfare</b>									
Juvenile Programs Administration	<u>13</u>	<u>11</u>	<u>10</u>	<u>10</u>	<u>10</u>	<u>8</u>	<u>8</u>	<u>5</u>	<u>5</u>
<b>TOTAL HEALTH AND WELFARE</b>	<b>13</b>	<b>11</b>	<b>10</b>	<b>10</b>	<b>10</b>	<b>8</b>	<b>8</b>	<b>5</b>	<b>5</b>
<b>Culture/Recreation</b>									
Parks and Recreation	35	31	23	18	19	18	18	20	20
Libraries	<u>15</u>	<u>15</u>	<u>15</u>	<u>15</u>	<u>15</u>	<u>15</u>	<u>14</u>	<u>14</u>	<u>14</u>
<b>TOTAL CULTURE/RECREATION</b>	<b>50</b>	<b>46</b>	<b>38</b>	<b>33</b>	<b>34</b>	<b>33</b>	<b>32</b>	<b>34</b>	<b>34</b>
<b>Housing and Development</b>									
Agriculture Extension	6	6	5	5	7	7	6	6	6
Building Inspection	14	14	14	14	12	14	13	11	12
Planning and Zoning	5	4	5	4	4	8	8	6	6
Code Enforcement Officers Division	3	3	3	4	3	-	-	-	-
Development Services Administration	1	2	2	2	2	-	-	-	-
Occupational Tax Division	3	2	2	2	2	-	-	-	-
Environmental Code Enforcement	-	-	-	-	1	1	1	-	-
GIS Mapping	3	3	2	3	3	3	3	3	3
Rideshare	4	4	4	3	3	3	3	2	2
Economic Development	<u>2</u>								
<b>TOTAL HOUSING AND DEVELOPMENT</b>	<b>41</b>	<b>40</b>	<b>39</b>	<b>39</b>	<b>39</b>	<b>38</b>	<b>36</b>	<b>30</b>	<b>31</b>
<b>TOTAL GENERAL FUND</b>	<b>887</b>	<b>839</b>	<b>784</b>	<b>782</b>	<b>757</b>	<b>737</b>	<b>715</b>	<b>684</b>	<b>670</b>
<b>SPECIAL REVENUE FUNDS</b>									
E-911	25	24	20	24	24	24	20	21	18
Highway Safety Task Force	-	-	-	-	-	4	4	4	4
Victim Assistance	<u>4</u>	<u>3</u>	<u>3</u>	<u>3</u>	<u>3</u>	<u>3</u>	<u>6</u>	<u>3</u>	<u>3</u>
<b>TOTAL SPECIAL REVENUE</b>	<b>29</b>	<b>27</b>	<b>23</b>	<b>27</b>	<b>27</b>	<b>31</b>	<b>30</b>	<b>28</b>	<b>25</b>
<b>ENTERPRISE FUNDS</b>									
Landfill	8	8	7	8	8	8	10	9	8
Cafeteria	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2</u>	<u>2</u>	<u>2</u>	<u>2</u>
<b>TOTAL ENTERPRISES</b>	<b>8</b>	<b>8</b>	<b>7</b>	<b>8</b>	<b>8</b>	<b>10</b>	<b>12</b>	<b>11</b>	<b>10</b>
<b>TOTAL ALL FUNDS</b>	<b><u>924</u></b>	<b><u>874</u></b>	<b><u>814</u></b>	<b><u>817</u></b>	<b><u>792</u></b>	<b><u>778</u></b>	<b><u>757</u></b>	<b><u>723</u></b>	<b><u>705</u></b>

## FULL-TIME EQUIVALENT COUNTY EMPLOYEES BY FUNCTION



■ PUBLIC SAFETY	■ JUDICIAL
■ GENERAL GOVERNMENT	■ HEALTH & WELFARE
■ PUBLIC WORKS	■ CULTURE/RECREATION
■ SPECIAL REVENUE	■ HOUSING & DEVELOPMENT
■ ENTERPRISES	

**DOUGLAS COUNTY, GEORGIA**  
**OPERATING INDICATORS OF THE LEVEL OF SERVICE**  
**Last Nine Fiscal Years**  
**Schedule 17**

FUNCTION	2007	2006	2005	2004	2003	2002	2001	2000	1999
<b>General Government</b>									
Total Personal Property Accounts	12,250	11,250	10,368	9,642	7,943	7,658	5,782	6,976	6,976
Total Number of Parcels	52,500	49,500	46,840	43,770	41,179	39,691	37,820	34,655	33,452
Vehicle Tags Sold	122,700	116,900	112,900	106,600	102,100	100,331	98,954	95,317	93,599
Registered Voters	67,500	67,000	52,360	61,900	54,222	52,987	53,327	53,319	49,337
<b>Judicial System</b>									
Civil Cases Filed	4,320	4,300	3,700	3,612	3,753	3,400	3,354	3,497	3,465
Criminal Cases Filed	2,000	1,968	1,350	1,443	1,712	1,617	2,646	3,079	3,082
Criminal Warrants Issued by Magistrate	7,200	7,170	6,480	6,430	7,088	6,182	7,164	6,762	6,667
Marriage Licenses Issued	1,100	1,128	1,050	1,007	870	754	803	826	782
Traffic Cases	14,000	10,230	10,000	11,640	11,060	11,216	9,400	9,400	-
Real Estate Documents (0s)	4,800	4,700	3,750	4,700	3,830	3,760	3,760	2,896	-
<b>Public Safety</b>									
Total Calls for Fire and EMS Service	13,064	12,722	12,337	10,764	10,764	10,349	9,575	9,564	7,210
Average Daily Population in Detention	669	614	711	656	656	587	549	520	451
Citizen Contacts	-	-	-	76,100	76,100	36,671	39,189	36,042	-
<b>Public Works</b>									
Miles of Roads Maintained	600	590	590	570	568	568	568	568	568
Miles of Road Resurfaced	28	37	33	34	32	32	30	18	30
<b>Health and Welfare</b>									
Youth Served through Juvenile Programs	1,300	1,130	1,120	1,130	1,140	534	513	55	-
Families Served through Juvenile Programs	1,080	1,000	1,000	940	840	528	388	-	-
Seniors and Handicapped Served	401	326	315	305	293	290	274	254	-
<b>Culture/Recreation</b>									
Library Patron Count	380,000	371,000	385,000	361,500	340,700	306,990	315,520	268,060	347,892
Adult Recreation Participants	30,000	12,000	8,000	6,300	13,865	13,865	4,450	3,822	3,822
Youth Recreation Participants	42,000	24,000	10,250	6,630	9,500	9,500	7,020	6,380	6,620
<b>Housing and Development</b>									
4-H, Science, and Horticulture Programs	255	235	230	214	180	166	156	120	112
4-H Members	1,500	1,450	1,400	1,159	1,159	1,100	1,000	850	977
Total Building Inspections Conducted	37,000	36,000	35,000	34,000	31,000	20,000	16,000	13,140	12,417
Average Daily Rideshare One-Way Trips	481	315	260	660	590	239	235	222	229
<b>Special Revenue</b>									
Calls Received on 911 System	120,000	107,000	118,500	108,000	101,100	94,810	95,000	93,241	-
<b>Enterprise Funds</b>									
Total Landfill Tonnage	100,260	84,850	84,810	77,880	80,960	58,081	83,653	78,389	47,834
Pounds Recycled	1,577	1,579	2,733	2,553	1,739	3,068	2,402	2,402	-

Source: Various County Departments

**Douglas County, Georgia**  
**Operating Indicators of the Nature of Capital Assets**  
**Last Four Fiscal Years**  
**Schedule 18**

<u>FUNCTION</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
General Government Vehicles	55	42	24	**
Judicial System Vehicles	14	16	16	14
Public Safety Fire Stations	10	9	9	9
Sheriff's Department Precincts	2	2	2	4
Public Works Miles of Road	887	786	798	615
Health and Welfare County Owned Senior Services Buildings	1	1	1	1
Culture/Recreation County Libraries	2	2	2	2
County Parks	13	12	12	12
County Aquatic Centers	1	1	1	0
Total Acreage of Parks - Including Undeveloped	1817	1799	1783	1800
County Senior Centers	1	1	1	0
Housing and Development Rideshare Vans	60	40	40	35
Special Revenue E-911 Buildings	1	1	1	1
Enterprise Funds Buildings	6	5	5	5

\*\* Not Available

Source: Various County Departments

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**COMPLIANCE SECTION**



**DOUGLAS COUNTY, GEORGIA**  
**SCHEDULE OF PROJECTS CONSTRUCTED WITH**  
**SPECIAL PURPOSE LOCAL OPTION SALES AND USE TAX PROCEEDS**  
For the fiscal year ended December 31, 2007

Project	Original Estimated Cost	Revised Estimated Cost	Expenditures			Estimated Percentage of Completion
			Prior Years	Current Year	Total	
<b>2002 SPLOST</b>						
<b>Fire projects:</b>						
Training facility	\$ -	\$ -	\$ -	\$ -	\$ -	
Administration professional services			7,309	-	7,309	
Administrative building			-	-	-	
Capital equipment and vehicles			4,802,585	829,492	5,632,077	
Station construction and major renovations			931,792	1,502,510	2,434,302	
	<u>12,056,400</u>	<u>12,056,400</u>	<u>5,741,686</u>	<u>2,332,002</u>	<u>8,073,688</u>	66.97%
Road and bridge projects	32,590,206	32,590,206	18,218,722	6,905,123	25,123,845	77.09%
Recreation projects	30,000,082	30,000,082	28,766,655	4,888,400	33,655,055	112.18%
Debt service	4,559,729	4,559,729	5,643,052	185,207	5,828,259	127.82%
Intergovernmental expenditures :						
City of Douglasville	21,718,262	21,718,262	23,698,516	3,168,116	26,866,632	123.71%
City of Villa Rica	519,606	519,606	499,830	736,609	1,236,439	237.96%
City of Austell	555,715	555,715	490,568	59,365	549,933	98.96%
	<u>\$ 102,000,000</u>	<u>\$ 102,000,000</u>	<u>\$ 83,059,029</u>	<u>\$ 18,274,822</u>	<u>\$ 101,333,851</u>	

**DOUGLAS COUNTY, GEORGIA**  
**FAMILY CONNECTION PROGRAM - DHR CONTRACT #427-93-07070359-99**  
**For the year ended December 31, 2007**

	<u>CFDA</u>	<u>Budget</u>	<u>Actual</u>	<u>Variance with Budget - Positive (Negative)</u>
Revenues:				
Intergovernmental - State	N/A	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ -</u>
Expenditures:				
Health and welfare				
Contract services		<u>50,000</u>	<u>50,000</u>	<u>-</u>
		<u>50,000</u>	<u>50,000</u>	<u>-</u>
Excess of revenues over (under) expenditures		<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**DOUGLAS COUNTY, GEORGIA**  
**FAMILY CONNECTION PROGRAM - DHR CONTRACT #427-93-08080505-99**  
**For the year ended December 31, 2007**

	<u>CFDA</u>	<u>Budget</u>	<u>Actual <sup>(1)</sup></u>	<u>Variance with Budget - Positive (Negative)</u>
Revenues:				
Intergovernmental - State	N/A	<u>\$ 50,000</u>	<u>\$ 26,576</u>	<u>\$ (23,424)</u>
Expenditures:				
Health and welfare				
Contract services		<u>50,000</u>	<u>26,576</u>	<u>23,424</u>
		<u>50,000</u>	<u>26,576</u>	<u>23,424</u>
Excess of revenues over (under) expenditures		<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

<sup>(1)</sup> Funds for 3rd and 4th quarters of 2007 received in 2008

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners  
Douglas County, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Douglas County, Georgia (the "County") as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 20, 2007. We did not audit the financial statements of the Douglas County Board of Health, the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for that entity, is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered Douglas County, Georgia's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Douglas County, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Douglas County, Georgia, in a separate letter dated June 20, 2008.

This report is intended solely for the information and use of Douglas County management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Lawrence, See = Beavers*

June 20, 2008

Board of Commissioners  
Douglas County, Georgia  
Douglasville, Georgia

**Independent Accountant's Report**

We have examined management's assertion included in the accompanying State of Georgia Grant Certification Forms about Douglas County, Georgia's compliance during the fiscal year ended December 31, 2007 with the requirement to use grant proceeds solely for the purpose or purposes for which the grant was made for each of the following grant awards:

<u>Grant Name</u>	<u>Grant Number</u>
Georgia Department of Community Affairs:	
Local Assistance Grants:	
Juvenile Core program	02-C-L-154
Roundabout landscape	07-C-L-003
Meth Task Force	07-C-L-272
Cultural Arts Center	07-C-L-273
Fire Department – Defibrillators	08-C-L-155
Gang Resistance Training	08-C-L-156

Management is responsible for Douglas County, Georgia's compliance with this requirement. Our responsibility is to express an opinion on management's assertion about Douglas County, Georgia's compliance based on our examination.

Our examination was made in accordance with the attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Douglas County, Georgia's compliance with this requirement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Douglas County, Georgia's compliance with the specified requirement.

In our opinion, management's assertion that Douglas County, Georgia complied with the aforementioned requirement for the fiscal year ended December 31, 2007 is fairly stated, in all material respects.

This report is intended solely for the information and use of the Georgia Department of Audits and Accounts and the State grantor agency identified on the Grant Certification Form and is not intended to be and should not be used by anyone other than the specified parties.



June 20, 2008

**State of Georgia Grant Certification Form  
Local Government Recipient (with no subrecipient)**

LINE	
A	Local Government ..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... 02-C-L-154
D	Grant Title ..... Local Assistance Grant (CORE)
E	Grant Award Date ..... 08/14/02
F	Grant Amount ..... \$10,000.00

	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
G	12/31/2007	12/31/2007
H	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$5,000.00	
I	Grant Receipts or Revenue Recognized \$0.00	\$10,000.00
J	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$5,000.00	\$10,000.00
K	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
L	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line H (col 1 only) + Line I - Line J - Line K] \$0.00	\$0.00

**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line L equals Column 2, Line L.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line G, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line G, Column 2.               | Line D Is Completed. |
| Year End Dates On Line G Agree.                     | Line E Is Completed. |
| Column 1, Line L Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line L Foots Correctly.                   |                      |
| Audit Fee is Within 2% Limit (\$250 max).           |                      |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made.

Signature of Chief Elected Official *Paul Walker* Date 6-25-08

Signature of Chief Financial Officer *Jennifer Hallman* Date 06/25/08

**State of Georgia Grant Certification Form**  
**Local Government Recipient (with no subrecipient)**

LINE	
A	Local Government ..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... 07-C-L-003
D	Grant Title ..... Local Assistance Grant (Highways 5 and 166 Roundabout)
E	Grant Award Date ..... 08/17/06
F	Grant Amount ..... \$20,000.00

	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
G	12/31/2007	12/31/2007
H	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$20,000.00	
I	Grant Receipts or Revenue Recognized \$0.00	\$20,000.00
J	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$0.00	\$0.00
K	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
L	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line H (col 1 only) + Line I - Line J - Line K] \$20,000.00	\$20,000.00

**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line L equals Column 2, Line L.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line G, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line G, Column 2.               | Line D Is Completed. |
| Year End Dates On Line G Agree.                     | Line E Is Completed. |
| Column 1, Line L Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line L Foots Correctly.                   |                      |
| Audit Fee is Within Legal Limit (\$250).            |                      |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made.

Signature of Chief Elected Official *[Signature]* Date 6-25-08

Signature of Chief Financial Officer *[Signature]* Date 06/25/08

**State of Georgia Grant Certification Form  
Local Government Recipient (with no subrecipient)**

LINE	
A	Local Government ..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... 07-C-L-272
D	Grant Title ..... Local Assistance Grant (SO Meth Training)
E	Grant Award Date ..... 08/17/06
F	Grant Amount ..... \$20,000.00

	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
G	12/31/2007	12/31/2007
H	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$16,479.00	
I	Grant Receipts or Revenue Recognized \$0.00	\$20,000.00
J	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$16,479.00	\$20,000.00
K	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
L	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line H (col 1 only) + Line I - Line J - Line K] \$0.00	\$0.00

**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line L equals Column 2, Line L.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line G, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line G, Column 2.               | Line D Is Completed. |
| Year End Dates On Line G Agree.                     | Line E Is Completed. |
| Column 1, Line L Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line L Foots Correctly.                   |                      |
| Audit Fee is Within Legal Limit (\$250).            |                      |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made.

Signature of Chief Elected Official *Jan W. H. [Signature]* Date 6-25-08

Signature of Chief Financial Officer *Jennifer Hallman [Signature]* Date 06/25/08

**State of Georgia Grant Certification Form**  
**Local Government Recipient (with no subrecipient)**

LINE	
A	Local Government ..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... LAG 08-C-L-155
D	Grant Title ..... Local Assistance Grant(Fire Dept. Defibs)
E	Grant Award Date ..... 08/28/07
F	Grant Amount ..... \$8,500.00

	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
G	12/31/2007	12/31/2007
H	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$0.00	
I	Grant Receipts or Revenue Recognized \$8,500.00	\$8,500.00
J	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$0.00	\$0.00
K	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
L	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line H (col 1 only) + Line I - Line J - Line K] \$8,500.00	\$8,500.00

**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line L equals Column 2, Line L.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line G, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line G, Column 2.               | Line D Is Completed. |
| Year End Dates On Line G Agree.                     | Line E Is Completed. |
| Column 1, Line L Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line L Foots Correctly.                   |                      |
| Audit Fee is Within 2% Limit (\$250 max).           |                      |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made.

Signature of Chief Elected Official: *[Signature]* Date: 6-25-08

Signature of Chief Financial Officer: *[Signature]* Date: 06/25/08

Rev. 8/2006

**State of Georgia Grant Certification Form  
Local Government Recipient (with no subrecipient)**

LINE	
A	Local Government ..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... LAG 08-C-L-156
D	Grant Title ..... Local Assistance Grant (Gang Resistance Training)
E	Grant Award Date ..... 08/28/07
F	Grant Amount ..... \$20,000.00

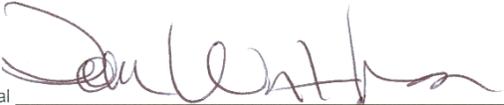
	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
G	12/31/2007	12/31/2007
H	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$0.00	
I	Grant Receipts or Revenue Recognized \$20,000.00	\$20,000.00
J	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$17,355.00	\$17,355.00
K	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
L	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line H (col 1 only) + Line I - Line J - Line K] \$2,645.00	\$2,645.00

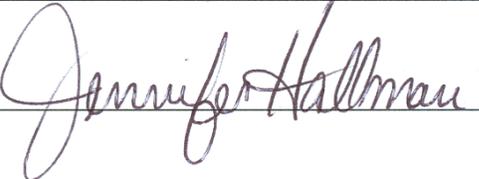
**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line L equals Column 2, Line L.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line G, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line G, Column 2.               | Line D Is Completed. |
| Year End Dates On Line G Agree.                     | Line E Is Completed. |
| Column 1, Line L Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line L Foots Correctly.                   |                      |
| Audit Fee is Within Legal Limit (\$250).            |                      |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made.

Signature of Chief Elected Official  Date 6-25-08

Signature of Chief Financial Officer  Date 06/25/08

**State of Georgia Grant Certification Form  
Local Government Recipient (with subrecipient)**

LINE

A	Local Government .....	Douglas County Board of Commissioners
B	State Awarding Agency .....	Department of Community Affairs
C	Grant Identification Number .....	07-C-L-273
D	Grant Title .....	Local Assistance Grant
E	Grant Award Date .....	09/06/06
F	Grant Amount .....	\$20,000.00
G	Subrecipient Name .....	Cultural Arts Council of Douglasville/Douglas County
H	Amount of Subrecipient Contract .....	\$20,000.00

	COLUMN 1 Current Year Activity	COLUMN 2 Cumulative Grant Activity
	For the Year Ended:	Through the Year Ended:
I	12/31/2007	12/31/2007
J	Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$0.00	
K	Grant Receipts or Revenue Recognized \$0.00	\$20,000.00
L	Grant Disbursements or Expenditures EXCLUDING AUDIT FEES \$0.00	\$20,000.00
M	Disbursements or Expenditures for Audit Fees \$0.00	\$0.00
N	Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line J (col 1 only) + Line K - Line L - Line M] \$0.00	\$0.00

**EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:**

- |   |                      |
|---|----------------------|
| Column 1, Line N equals Column 2, Line N.           | Line A Is Completed. |
| Grant Receipts/Revenue Does Not Exceed Grant Award. | Line B Is Completed. |
| Date Is Provided in Line I, Column 1.               | Line C Is Completed. |
| Date Is Provided in Line I, Column 2.               | Line D Is Completed. |
| Year End Dates On Line I Agree.                     | Line E Is Completed. |
| Column 1, Line N Foots Correctly.                   | Line F Is Completed. |
| Column 2, Line N Foots Correctly.                   | Line G Is Completed. |
| Audit Fee is Within Legal Limit (\$250).            | Line H Is Completed. |

**Certification of Local Government Officials**

I have reviewed the information presented above and certify that it is accurate and correct. I further certify that the proceeds of the grant award identified above were used solely for the express purpose or purposes for which the grant was made. Further, Douglas County Board of Commissioners has contracted with the Cultural Arts Council of Douglasville/Douglas County as required by the Grant, and Subrecipient has applied Grant Funds paid to it toward services for Recipient in accord with the Grant Purpose and the Agreement between Recipient and Subrecipient.

Signature of Chief Elected Official Don Wathan Date 6-30-08

Signature of Chief Financial Officer Jennifer Hallman Date 06/25/08

Affidavit under O.C.G.A. §36-81-8.1

Given on behalf of \_\_\_\_\_ (Subrecipient)

LINE	
A	Local Government..... Douglas County Board of Commissioners
B	State Awarding Agency ..... Department of Community Affairs
C	Grant Identification Number ..... 07-C-L-273
D	Grant Title ..... Local Assistance Grant
E	Grant Award Date ..... 9/6/2006
F	Grant Amount ..... \$20,000.00
G	Total Amount Contracted to be Paid to Subrecipient..... \$20,000.00

	COLUMN 1 Current Year Activity For the Year Ended:	COLUMN 2 Cumulative Grant Activity Through the Year Ended:
H	12/31/2007	12/31/2007
I	Subrecipient's Balance - Prior Year (Cash or Accrued or Deferred Revenue) \$0.00	
J	Grant Receipts or Revenue Recognized \$0.00	\$20,000.00
K	Grant Disbursements or Expenditures \$0.00	\$20,000.00
L	Subrecipient's Balance - Current Year (Cash or Accrued or Deferred Revenue) [Line I (col 1 only) + Line J - Line K] \$0.00	\$0.00

EDIT CHECKS IF FORM COMPLETED ON EXCEL SPREADSHEET:

- Column 1, Line L equals Column 2, Line L.
- Grant Receipts/Revenue Does Not Exceed Grant Award.
- Date Is Provided in Line H, Column 1.
- Date Is Provided in Line H, Column 2.
- Year End Dates On Line H Agree.
- Column 1, Line L Foots Correctly.
- Column 2, Line L Foots Correctly.
- Line A Is Completed.
- Line B Is Completed.
- Line C Is Completed.
- Line D Is Completed.
- Line E Is Completed.
- Line F Is Completed.
- Line G Is Completed.

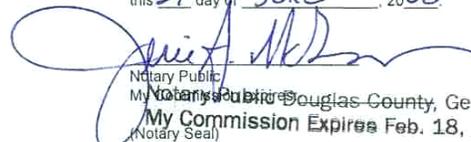
I have reviewed the information presented above and certify under oath that it is accurate and correct.

I further certify under oath:

- that the Douglas County Board of Commissioners entered into an agreement with the Cultural Arts Council of Douglasville/Douglas County, Dated 9/6/2006, by which Subrecipient has undertaken to perform services for Recipient for the purposes of the local assistance grant identified above, in consideration of which Recipient has paid or is paying Subrecipient the amount shown above from grant proceeds, and
- that the proceeds of the grant award identified above paid to Subrecipient and expended by it have been used solely for the express purpose or purposes for which the grant was made in accord with the agreement. We understand that any balance of the amount paid to Subrecipient must also be so spent.

I hereby declare under penalty of perjury that the foregoing is true and correct.

Name: *John C. Lubin*  
 Title: *Executive Director, CAC*

Sworn to and subscribed before me  
 this 21 day of June, 2008  
  
 Notary Public  
 My Commission Expires Feb. 18, 2012  
 (Notary Seal)

**Independent Accountant's Report on Annual Report of 9-1-1  
Collections and Expenditures**

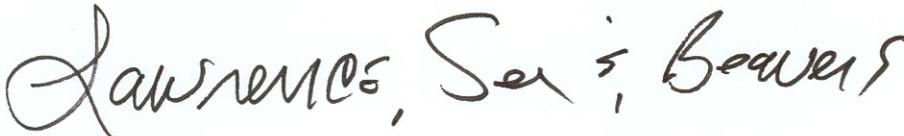
Board of Commissioners  
Douglas County, Georgia  
Cedartown, Georgia

We have examined management's assertion included in the accompanying Annual Report of 9-1-1 Collections and Expenditures about Douglas County's compliance during the fiscal year ended December 31, 2007 with the requirement to expend 9-1-1 funds in compliance with the expenditure requirements of the Official Code of Georgia Annotated, Section 46-5-134. Management is responsible for Douglas County's compliance with this requirement. Our responsibility is to express an opinion on management's assertion about Douglas County's compliance based on our examination.

Our examination was conducted in accordance with the attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Douglas County's compliance with this requirement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Douglas County's compliance with the specified requirement.

In our opinion, management's assertion that Douglas County's complied with the aforementioned requirement during the fiscal year ended December 31, 2007 is fairly stated, in all material respects.

This report is intended solely for the information and use of management and the Georgia Department of Audits and Accounts and is not intended to be and should not be used by anyone other than the specified parties.



June 20, 2008

Douglas County, Georgia  
 Annual Report of 9-1-1 Collections and Expenditures  
 For the Year Ended Decemeber 31, 2007

Line No.	O.C.G.A. Reference:	
1 Indicate UCOA Fund Type Used to Account for 9-1-1 Activity (choose one):		
<input checked="" type="checkbox"/> Special Revenue Fund <input type="checkbox"/> Enterprise Fund		
2	Monthly 9-1-1 charge billed to each exchange access facility subscriber:	46-5-134(a)(1)      \$ <u>1.50</u>
3	Total revenue from exchange access facility subscribers:	\$ <u>951,731</u>
4 Does 9-1-1 system provide automatic number identification of a wireless telecommunications connection? (choose one)		
<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No		
5 If the answer to Line 4 is "yes", indicate below which of the following apply (choose one)		
<input type="checkbox"/> System provides location of base station or cell site		46-5-134(a)(2)(A)
<input checked="" type="checkbox"/> System provides automatic location identification		46-5-134(a)(2)(B)
6	If the answer to Line 4 is "yes", identify the monthly 9-1-1 charge billed to each wireless telecommunications connection subscriber:	46-5-134(a)(2)      \$ <u>1.50</u>
7	Total revenue from wireless telecommunications connection subscribers:	\$ <u>1,469,580</u>
8	Total Line 3 plus Line 7 (should equal UCOA Revenue Source 34.2500)	\$ <u>2,421,311</u>
9 Additional revenue sources:		
9a	Federal (UCOA Revenue Source 33.1000) Identify each funding agency individually. Attach list, if necessary.	46-5-134(j)
_____		\$ _____
_____		\$ _____
9b	State (UCOA Revenue Source 33.4000) Identify each funding agency individually. Attach list, if necessary.	46-5-134(j)
_____		\$ _____
_____		\$ _____
9c	Local (UCOA Revenue Source 33.6000) Identify each unit of local government individually. Attach list, if necessary.	46-5-134(j)
_____		\$ _____
_____		\$ _____
9d	Private (UCOA Revenue Source 37.1000) Identify each private source individually. Attach list, if necessary.	46-5-134(j)
_____		\$ _____
_____		\$ _____

Douglas County, Georgia  
 Annual Report of 9-1-1 Collections and Expenditures  
 For the Year Ended Decemeber 31, 2007

Line No.	O.C.G.A. Reference:	
10	Investment Income (UCOA Revenue Source 36.1000 through 36.3000)	\$ <u>173,411</u>
11	Other revenue sources not included above. Identify each source individually. Transfers from other funds of the local government should be reported on Line 25 and not included here.	
	<u>Copies of Tapes</u>	\$ <u>286</u>
	_____	\$ <u>-</u>
12	Total Revenues (total of all amounts reported on Lines 8 through 11)	\$ <u><u>2,595,008</u></u>
Expenditures (UCOA Activity 3800)		
13	Wireless service supplier cost recovery charges (identify each supplier individually on lines below - attach list, if necessary)	46-5-134(e)
	<u>AT&amp;T Wireless</u>	\$ <u>74,775</u>
	<u>Metro PCS</u>	\$ <u>24,709</u>
	<u>Sprint / Nextel</u>	\$ <u>16,257</u>
	<u>Sprint PCS</u>	\$ <u>15,642</u>
	<u>Cingular</u>	\$ <u>8,612</u>
	<u>Verizon</u>	\$ <u>3,302</u>
	<u>Southern Line</u>	\$ <u>2,058</u>
14	Emergency telephone equipment, including necessary computer hardware, software, and data base provisioning, addressing, and nonrecurring costs of establishing a 9-1-1 system:	
14a	Lease costs	46-5-134(f)(1) \$ <u>-</u>
14b	Purchase costs	46-5-134(f)(1) \$ <u>-</u>
14c	Maintenance costs	46-5-134(f)(1) \$ <u>-</u>
15	Rates associated with the service suppliers 9-1-1 service and other service suppliers recurring charges	46-5-134(f)(2) \$ <u>-</u>
16	Employees hired by the local government solely for the operation and maintenance of the emergency 9-1-1 system: Number of employees classified as: Full time <u>25</u> Part time <u>1</u>	
16a	Salaries and wages	46-5-134(f)(3) \$ <u>873,339</u>
16b	Employee benefits	46-5-134(f)(3) \$ <u>303,481</u>

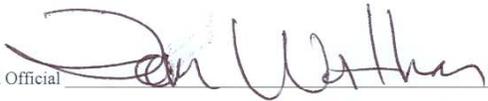


Douglas County, Georgia  
 Annual Report of 9-1-1 Collections and Expenditures  
 For the Year Ended Decemeber 31, 2007

Line No.	O.C.G.A. Reference:		\$
25		Transfers From Other Funds (identify by fund)	-
		_____	-
		_____	-
26		Transfers To Other Funds (identify by fund)	-
		_____	-
		_____	-
27		Proceeds from Capital Lease (identify by asset class and, if equipment, purpose)	-
		_____	-
		_____	-
28		Net Change in Fund Balance (Line 12 - Line 24 + Line 25 - Line 26 + Line 27)	833,724
29		Fund Balance - Beginning of Year	3,389,562
30		Fund Balance - End of Year	4,223,286
31a		Do amounts on Lines 12, 24, 28, 29, and 30 agree to amounts reported in the government's audited financial statements submitted to the Georgia Department of Audits and Accounts?	
		<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	
31b		If the answer to Line 31a is "no", provide explanation (including amounts) to reconcile each line item specified in Line 31a above to government's audited financial statements. Reconciliation should be attached to this report.	

**Certification of Local Government Officials**

I have reviewed the information presented in this report and certify that it is accurate and correct. I further certify that the 9-1-1 funds were expended in compliance with the expenditure requirements specified in the Official Code of Georgia Annotated (OCGA), Section 46-5-134. I understand that, in accordance with OCGA Section 46-5-134(m)(2), any local government which makes expenditures not in compliance with this Code section may be held liable for pro rata reimbursement to telephone and wireless telecommunications subscribers of amounts improperly expended. Further, the noncompliant local government shall be solely financially responsible for the reimbursement and for any costs associated with the reimbursement. Such reimbursement shall be accomplished by service providers abating the imposition of the 9-1-1 charges and 9-1-1 wireless enhanced charges until such abatement equals the total amount of the rebate.

Signature of Chief Elected Official  Date 06/30/08

Print Name of Chief Elected Official Tom Worthan

Title of Chief Elected Official Chairman

Signature of Chief Financial Officer  Date 06/30/08

Print Name of Chief Financial Officer Jennifer Hallman

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